# BEFORE THE

#### CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD

IN THE MATTER OF:
REGULAR BUSINESS MEETING

TRANSCRIPT OF PROCEEDINGS

November 14, 2000

9:30 A.M.

CIWMB Board Room 8800 Cal Center Drive Sacramento, California

REPORTED BY: Terri L. Emery, CSR No. 11598

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3	CHAIR MOULTON-PATTERSON: I'd like to call the
4	meeting to order. Good morning and welcome to the
5	November 14th meeting of the California Integrated Waste
6	Management Board.
7	Would the secretary please call the roll.
8	BOARD SECRETARY: Eaton.
9	Jones.
10	BOARD MEMBER JONES: Here.
11	BOARD SECRETARY: Medina.
12	BOARD MEMBER MEDINA: Present.
13	BOARD SECRETARY: Paparian.
14	BOARD MEMBER PAPARIAN: Here.
15	BOARD SECRETARY: Roberti.
16	Moulton-Patterson.
17	CHAIR MOULTON-PATTERSON: Here.
18	And we do have a quorum. Mr. Eaton won't be
19	here today. He let me know of that.
20	I'd like to welcome all the members of the
21	audience. At this time if you would please turn off your
22	cell phones and pagers, we would really appreciate it.
23	And for those of you in the audience who would like to
24	speak on an item, there's speaker request forms on the
25	back table. If you would mark down the specific item

- 1 that you would like to speak on, that would be helpful,
- 2 and if you could give it to Ms. Villa, who is up here,
- 3 and she would certainly let us know that you wish to
- 4 speak.
- 5 Do Members have ex partes? We'll start with
- 6 you, Mr. Jones.
- 7 BOARD MEMBER JONES: Everything is up to speed
- 8 except for a phone call today from Paul Yoder
- 9 representing SWANA on the policy item and the long-term
- 10 violation item.
- 11 CHAIR MOULTON-PATTERSON: Thank you.
- 12 Mr. Medina.
- 13 BOARD MEMBER MEDINA: Two letters received. One
- 14 from Julie Muir of the California Collegiate Recycling
- 15 Council, and another one from Mr. Nathan C. Benjamin of
- 16 Earth 911, a cleanup organization. And that's it.
- 17 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 18 BOARD MEMBER PAPARIAN: I'm up to date.
- 19 CHAIR MOULTON-PATTERSON: Okay. Thank you, and
- 20 I'm also up to date.
- 21 Oral reports. Mr. Jones.
- 22 BOARD MEMBER JONES: Thank you, Madam Chair.
- Just a couple of events. One was pretty
- 24 historic, back in Cincinnati at SWANA's national
- 25 convention on October 24th. We had a celebratory signing

- 1 of an MOU which I've delivered to each Board Member's
- 2 office that we've been negotiating with SWANA, and that
- 3 is a four-year pilot program that is going to look at
- 4 training landfill operators, LEAs and Board staff to
- 5 landfill operating standards and conditions.
- 6 Over this next four years if we determine that
- 7 there is a real benefit, which we think there will be for
- 8 the citizens of the state of California by increasing the
- 9 ability and knowledge of landfill operators through this
- 10 training course, then we will embark on a process to look
- 11 and see if that becomes mandatory in the state of
- 12 California. It was attended by Mr. McGuinn who had an
- 13 awful lot to do with it. He's in the audience today, as
- 14 well as John Skinner who is the CEO. Mr. Medina and I
- 15 were back at SWANA. I represented that the Board in that
- 16 signing that was already signed by Karen Fish, and Rubia
- 17 and Don Dyer did most of the work on the Board's behalf.
- 18 But all of the chapters in California were
- 19 signatory to this agreement and it is being -- it is
- 20 being used as an example to show other states of the ways
- 21 that this training can be adapted to their state-specific
- 22 conditions and programs, and I'm real proud and I
- 23 appreciate the Board's willingness to look at this and I
- 24 think it was a great event.
- 25 Then I was a one of the opening session speakers

- 1 on public-private partnerships that I thought went pretty
- 2 well. And then on November 4th was up at Butte Junior
- 3 College for the ceremonial opening of a new rubberized
- 4 running track at that junior college. And just something
- 5 for the audience to understand when we give away these
- 6 grants, that was a grant that was given to Glenn County
- 7 that worked with Glenn County, Siskiyou County and Butte
- 8 County for the installation of this track. And because
- 9 of the installation of this track, for the first time in
- 10 15 years sanctioned track meets can be held in Butte
- 11 County, Glenn County or Siskiyou County. They had never
- 12 been able to hold a sanctioned meet for those kids for
- 13 the last 15 years because the track had deteriorated to
- 14 such a poor state that it wouldn't meet any standards.
- So our dollars were well used, they were very
- 16 appreciative. Nate and -- I think her name was Linda
- 17 from our Contracts Division -- went up there for the
- 18 grand opening and everybody appreciated it.
- 19 So that's it.
- 20 CHAIR MOULTON-PATTERSON: Thank you, Mr. Jones,
- 21 for your leadership in Cincinnati. We really appreciate
- 22 it.
- Mr. Medina.
- 24 BOARD MEMBER MEDINA: Thank you. On October the
- 25 18th, along with other Board Members, I had an

- 1 opportunity to make some site visits in Eureka while the
- 2 Board was meeting there, specifically, Fire and Light and
- 3 the Arcata Transfer Station.
- 4 Along with Board Member Jones on October 23rd to
- 5 the 26th I attended the SWANA waste conference in
- 6 Cincinnati, Ohio. While at the conference, I had an
- 7 opportunity to sit in on Board Member Jones's
- 8 presentation at the public-private partnership and how to
- 9 make it work and so he was very well received there.
- 10 I also had an opportunity to attend a session
- 11 for new board members and -- of waste -- of various
- 12 waste -- solid waste committees around the country, and
- 13 this was very helpful because these were local agencies
- 14 that dealt with solid waste issues at the local level,
- 15 the regional level and the state level. So it was a good
- 16 opportunity to receive an orientation along with those
- 17 members and to become acquainted with them and to keep up
- 18 an ongoing dialogue.
- 19 I also had an opportunity during the last of the
- 20 month, October the 31st, with one of our members, Paulino
- 21 Luna, to meet with the Mayor of Tiajuana and the Mayor's
- 22 staff in regard to the siting of the new Tiajuana
- 23 Landfill. So along with the Mayor's staff and one of our
- 24 staff, we visited five proposed sites for their proposed
- 25 landfill and we'll be continuing to work with them in the

- 1 future.
- 2 Earlier this month I also had an opportunity to
- 3 visit various solid waste facilities sites and I'd like
- 4 to thank our staff from P&E, Jeff Hackett, Paulino Luna,
- 5 and Brad Williams for accompanying us on this trip. We
- 6 visited a transfer station, a MRF in Lodi, the Forward
- 7 Landfill on Oso Road (phonetic) in Manteca, the
- 8 Ogden-Martin facility located in Crow's Landing, and I
- 9 was particularly impressed with the work that our staff
- 10 is doing in cleaning up a mushroom farm which is an
- 11 illegal disposal site. It's an abandoned mushroom site
- 12 located in north Monterey County and our staff in P&E,
- 13 the solid waste cleanup program, are overseeing this
- 14 operation and the staff is doing a great job of cleaning
- 15 up this site and they had previously come from doing a
- 16 cleanup at the Hunter's Point Candlestick Cove area.
- We also visited the Monterey Peninsula Landfill.
- 18 It's a very impressive facility and also the Newby Island
- 19 Sanitary Landfill.
- 20 So again I want to thank our staff for helping
- 21 to facilitate all of those site visits and that concludes
- 22 my report.
- 23 CHAIR MOULTON-PATTERSON: Thank you, Mr. Medina,
- 24 and thank you for your leadership on the border issues
- 25 and the work you're putting in there. We really do

- 1 appreciate it.
- 2 Mr. Paparian.
- 3 BOARD MEMBER PAPARIAN: Though I wasn't there at
- 4 the SWANA conference, I do understand Mr. Jones really
- 5 wowed them with his presentation. He understated it a
- 6 bit, but I think he really impressed the folks from
- 7 around the country with the good work that he's done and
- 8 the good work that's gone on here.
- 9 I did a number of things in the last month. I
- 10 also visited the Fire and Light facility up in Arcata as
- 11 well as Fox Farms. One of my interests as people know is
- 12 electronics waste issues. With a number of staff from
- 13 the Board as well as staff from Department of Toxic
- 14 Substances Control, we visited the Hewlett Packard micro
- 15 metallics facility in Roseville a couple of weeks ago.
- 16 I had the opportunity to meet with the CRRA
- 17 chapter down in the San Bernardino-Riverside area. John
- 18 Davis, who is here, helped facilitate that and I had a
- 19 good opportunity to meet with some local folks and local
- 20 industry folks there as well as visit the Burtech MRF
- 21 near Ontario.
- 22 Like some of the other Board Members, I'm
- 23 participating in some of the WRAP Award ceremonies. We
- 24 had a good event down at the Ocean Beach Food Co-Op as
- 25 well as one at Apple Computer in Elk Grove where we also

- 1 had a very interesting tour of their operation and heard
- 2 a lot about their recycling programs at Apple Computer.
- 3 The last thing, I'll just mention I'm continuing
- 4 my work as part of the Governor's Infrastructure
- 5 Commission. We are expecting to have a draft report on
- 6 state infrastructure issues sometime in the next few
- 7 weeks with a final report to the Governor hopefully by
- 8 the end of January.
- 9 CHAIR MOULTON-PATTERSON: Thank you,
- 10 Mr. Paparian, and I'd like to thank you for taking the
- 11 lead on the electronics waste issue and it's very
- 12 important to us and we really appreciate your leadership
- 13 on that.
- 14 I also visited the facilities mentioned in your
- 15 Eureka, also took a tour of the E-Z Light Log Company in
- 16 Eureka. They use recycled materials and also hire the
- 17 disabled in their plant, so that was really an
- 18 interesting site visit. I toured the Red Bluff Landfill.
- 19 Also toured the CoalMat Cogeneration and Resource
- 20 Recovery Facility in Mecca and this was a facility that
- 21 is a really good example of biomass to energy.
- 22 I toured the L.A. River proposed litter removal
- 23 system sites for storm drains, and we'll be talking about
- 24 that later today, and also went to the L.A. School
- 25 Gardens Program that our staff and the Education

- 1 Department participate in in San Marino. And again, our
- 2 education staff does such a wonderful job under Tricia
- 3 Broderick's leadership and they were there teaching
- 4 teachers and it was very, very well received.
- 5 And I also visited the Otay Landfill in San
- 6 Diego, which we'll be discussing today, and yesterday I
- 7 took a tour of the 3-M Company's dental products facility
- 8 in Irvine, and they've been one of our WRAP Award winners
- 9 and doing a fantastic job there.
- 10 So I've had some really interesting site visits.
- 11 Do we have a report from --
- MS. FISH: We do.
- 13 CHAIR MOULTON-PATTERSON: -- our acting
- 14 Executive Director?
- Ms. Fish.
- 16 MS. FISH: Thank you, Madam Chair and Board
- 17 Members.
- 18 Actually, this is going to be the second to the
- 19 last time that we will be in this room with the last time
- 20 being in December. January's meeting will be at the Air
- 21 Resources Board and then February, hopefully with
- 22 everything being on schedule, we will have our meeting in
- 23 the new Cal/EPA building.
- 24 What I have here today is an update on the
- 25 progress of our move. You notice the parking lot was

- 1 significantly empty yesterday. Several of our divisions
- 2 and offices have successfully moved to the new Cal/EPA
- 3 building at 1001 I Street. Since November 3rd, the
- 4 Administration and Finance Division, the library, P&E,
- 5 DPLA, Special Waste, the Office of Organizational
- 6 Effectiveness, and OMRS, our Office of Management
- 7 Reporting System, are in the new building.
- 8 This past weekend was the largest and most
- 9 complex move and required long hours for our move teams.
- 10 The move included relocating our local area network
- 11 systems servers to the new building so all the
- 12 connectivity now routes through the building downtown.
- While there have been some minor hiccups, all
- 14 move-related activities have been successful. This
- 15 includes the LAN network reconnect, computers and
- 16 printers for all of the staff in the new building,
- 17 delivery and set-up of all the hard office furniture.
- 18 The furniture, I think through the efforts of our Admin
- 19 Division, the new furniture meets or exceeds the state
- 20 agency buy recycled campaign percentages, mostly in the
- 21 steel category. Fax and phone lines and all the delivery
- 22 of the boxed items have arrived, I think.
- 23 All divisions and offices participating as move
- 24 teams have worked together to ensure that our move and
- 25 transition has been a smooth one. Of course, no move is

- 1 without minor technical issues. However, those are being
- 2 taken care of daily and work has resumed for all. That
- 3 might be an understatement a little bit there.
- 4 The next move is scheduled for this coming
- 5 weekend when the Waste Prevention and Market Development
- 6 Division as well as the P&E facility files will move, and
- 7 that will leave only the Board, Executive Office, Legal,
- 8 Legislation, Policy and Public Affairs Office, which had
- 9 been scheduled to move on the 30th. However, we were
- 10 notified yesterday that cabling delays affecting the 24th
- 11 and 25th floor will likely push the move of our offices
- 12 back to December 5th. We do expect to be able to confirm
- 13 that within the next few days.
- 14 If you have any questions specifically about the
- 15 move, Terry Jordan is here and she can answer them. I
- 16 have heard from Julie and Mark that they're excited about
- 17 being in the new building and it's very, very nice and
- 18 they're very happy with their new surroundings. So from
- 19 our perspective, I can hardly wait to get there.
- 20 CHAIR MOULTON-PATTERSON: I was going to ask are
- 21 we still on schedule on the third floor or did I hear we
- 22 might be --
- 23 MS. FISH: That's the one that -- I don't think
- 24 24 and 25 are going to be ready. So we've heard that is
- 25 being pushed back a little bit and right now the date is

- 1 scheduled to be December 5th, meaning we would pack up on
- 2 Monday, move on Tuesday, and then be down there Wednesday
- 3 the 6th, but that hasn't been confirmed.
- 4 CHAIR MOULTON-PATTERSON: Thank you.
- 5 MS. FISH: Does anybody have any questions
- 6 specifically before I move on?
- 7 BOARD MEMBER PAPARIAN: Just quickly. I know
- 8 that I've been involved in a number of office moves. I
- 9 know it's very stressful on folks trying to get out of
- 10 one place and adjust to a new place, and I just want to
- 11 compliment the staff on handling this in a very
- 12 professional and effective way.
- MS. FISH: It has been very difficult and I
- 14 think that whenever you're looking for things that are
- 15 packed in boxes, it definitely adds to a frustration
- 16 level. But it's halfway over.
- 17 The next update I wanted to give is on MBA
- 18 Polymers. That was a fire that last month, a tragic
- 19 fire, and firstly I know that the Board has expressed
- 20 sympathy and concern for the loss of life and the injury
- 21 to the staff workers.
- 22 Secondly, I wanted to let the Board know that
- 23 the company has contacted our staff and they expect to
- 24 resume operations in 90 days and they are still
- 25 continuing to accept and are stockpiling plastics from

- 1 both HP and Apple Computers. So staff is meeting with
- 2 the company representatives, and as they pass along their
- 3 updates, we'll make sure that we get the Board and staff
- 4 updated as to their progress.
- 5 Lastly, the first of some RMDZ training
- 6 workshops for the fiscal year 2000-01 was held in Santa
- 7 Monica on November 2nd and 3rd. The focus of that
- 8 workshop was on the status of the loan program and its
- 9 future funding operations. The Chair and Board Member
- 10 Roberti were present along with Board staff and 22 zone
- 11 administrators.
- 12 Chair Moulton-Patterson spoke to the attendees
- 13 on a number of the program issues. Several presenters
- 14 discussed various marketing options for the RMDZ program
- 15 including the Recycle Store and marketing experts
- 16 explored ways to increase the awareness of the zone
- 17 program and its successes.
- 18 The program included a facilitative discussion
- 19 addressing development of an action plan to address
- 20 alternative financing and the potential legislative
- 21 options. Both are currently being discussed by the RMDZ
- 22 loan program leveraging work group. Zone administrators
- 23 and Board staff volunteered to serve on subgroups to
- 24 address these issues and create action plans. These
- 25 plans will be presented at the next workshop on February

- 1 8th and 9th following the Board meetings in December and
- 2 January when staff will seek your direction.
- 3 And that concludes the report.
- 4 CHAIR MOULTON-PATTERSON: Thank you, Ms. Fish,
- 5 and I just want to say thank you to you for the great job
- 6 you're doing in the position. We really do appreciate
- 7 it. And I think I echo Mr. Paparian's remarks and all
- 8 the Board Members. We are really proud of the staff and
- 9 we know this is -- I mean I certainly think moving is
- 10 stressful. So thank you very much for everything you're
- 11 doing.
- 12 One thing that I wanted to mention that I had
- 13 forgotten in my report, our office wants to welcome
- 14 Deborah McKee up here who is a new member of our team and
- 15 she's doing a fantastic job. She'll be putting together
- 16 the agenda and making sure the board meetings run
- 17 smoothly. So this is definitely somebody you want to
- 18 meet. And we welcome you, Deborah, and we thank you so
- 19 much for everything you're doing. Okay.
- 20 Moving on to the business of the day, Items 1,
- 21 2, 3, 4 and 6 are now continued to December. I don't
- 22 know if anyone has any comments on those.
- 23 Hearing none, that takes us to Item Number 5,
- 24 consideration of the report to the Legislature on the
- 25 duplication or overlap between the Board and the

- 1 Department of Conservation programs. Ms. Packard -- Oh.
- 2 Well, it's after this on the agenda. It seems strange to
- 3 me too, but it is after the continued items.
- 4 MS. PACKARD: Good morning, Madam Chair and
- 5 Board Members. My name is Rubia Packard. I'm the
- 6 Assistant Director for the Policy and Analysis Office,
- 7 and Tracy Harper from the office is here with me in the
- 8 event that you have questions about the report.
- 9 As you recall, this item was presented to you at
- 10 last month's board meeting. We have not made any changes
- 11 to the item or to the report as of this time. We have
- 12 had several discussions, both the Chair's office and the
- 13 Executive Offices have had several discussions with the
- 14 Department of Conservation. Our understanding is that
- 15 they have refocused their efforts on this report.
- We've had an initial meeting with them, with the
- 17 staff that are working on the report or will be working
- 18 on the report -- they've assigned new staff -- and they
- 19 are asking the Board to support them in recommending to
- 20 the author's office that we jointly ask for an extension
- 21 of the deadline of this report from December 1st to March
- 22 1st.
- 23 The final report would go to the Legislature
- 24 March 1st. That would require us to bring you another
- 25 draft at the January board meeting, give you an

- 1 opportunity to make comments, changes, et cetera, and you
- 2 could adopt the report, the final report, in February for
- 3 a March 1st submittal to the Legislature.
- 4 So we are recommending that the Board join DOC,
- 5 support their effort to request that extension. The
- 6 purpose of the extension is to allow them to provide us
- 7 additional program information and also additional input
- 8 into the recommendations throughout the report.
- 9 So that's our recommendation at this time. If
- 10 you have any questions.
- 11 CHAIR MOULTON-PATTERSON: Thank you. Any
- 12 questions from the Board Members? Thank you. And we
- 13 don't need a motion on a continuance; do we?
- I appreciate that. And I know I for one want to
- 15 make sure that DOC has as much time as we can allow in
- 16 that time period to make sure that we have worked in
- 17 collaboration with them. And I have talked to Senator
- 18 Sher's office and they are very understanding about the
- 19 delay. And so we will put that in writing, I believe.
- 20 So thank you very much and thanks for your
- 21 continued work on this.
- MS. PACKARD: Thank you.
- 23 CHAIR MOULTON-PATTERSON: Okay. Now the consent
- 24 agenda, Item 6. Items Number 7, 8, 9, 10, and 20 have
- 25 been placed on the consent agenda. Would any Board

- 1 Members wish to pull any of the items from consent?
- 2 BOARD MEMBER JONES: Madam Chair.
- 3 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 4 BOARD MEMBER JONES: I move we adopt consent
- 5 calendar with Agenda Items 7, 8, 9, 10 and 20.
- 6 BOARD MEMBER MEDINA: Second that motion.
- 7 CHAIR MOULTON-PATTERSON: We have a motion by
- 8 Mr. Jones, seconded by Mr. Medina, to adopt the consent
- 9 calendar.
- 10 Would you please call the roll.
- 11 BOARD SECRETARY: Eaton.
- Jones.
- 13 BOARD MEMBER JONES: Aye.
- 14 BOARD SECRETARY: Medina.
- 15 BOARD MEMBER MEDINA: Aye.
- 16 BOARD SECRETARY: Paparian.
- 17 BOARD MEMBER PAPARIAN: Aye.
- 18 BOARD SECRETARY: Roberti.
- 19 BOARD MEMBER ROBERTI: Aye.
- 20 BOARD SECRETARY: Moulton-Patterson.
- 21 CHAIR MOULTON-PATTERSON: Aye. Okay. That
- 22 takes us to our first new business. Let's start with
- 23 Item Number 11. Is that right? Yeah. Item Number 11.
- 24 Before we begin, if I've given you enough time,
- 25 Senator Roberti, did you have any ex partes?

- 1 BOARD MEMBER ROBERTI: No. Just the ones I'm
- 2 signing right now.
- 3 CHAIR MOULTON-PATTERSON: Okay. And the record
- 4 note Senator Roberti is present.
- 5 BOARD MEMBER ROBERTI: Maybe because I have it
- 6 on the computer -- let me read them for a second.
- 7 Well --
- 8 CHAIR MOULTON-PATTERSON: While you're
- 9 looking at that, Senator Roberti, and I'll come right
- 10 back to you, I apologize. Mr. Mohajer had a suggestion
- 11 on Item Number 5. Is Mr. Mohajer here?
- 12 MR. MOHAJER: Thank you, Madam Chair. My name
- 13 is Mike Mohajer with L.A. County Public Works.
- 14 CHAIR MOULTON-PATTERSON: I apologize,
- 15 Mr. Mohajer.
- 16 MR. MOHAJER: That's okay, but it will do by
- 17 continuation of this. I had really three items I wanted
- 18 to mention, just a suggestion. I think consolidation is
- 19 an excellent suggestion. We have been in support of it
- 20 for years. There was one typo on page double Y of the
- 21 report. The first Section 41511 of the PRC, that should
- 22 be 40511.
- 23 Also, the second issue that I wanted to mention
- 24 was that the consolidation certainly is going to reduce
- 25 some of the program costs as the staff identified in the

- 1 report. It would be great if we can show some numerical
- 2 number of how much saving the consolidation is going to
- 3 put in place.
- 4 And third, this issue, as the staff has
- 5 indicated in their report, has been going on for eight
- 6 years, nine years. So it does need some legislative
- 7 fixes. So it is nothing wrong with putting some
- 8 legislative recommendation that accomplishes the goal.
- 9 That would really go a long way.
- 10 Thanks, very much.
- 11 CHAIR MOULTON-PATTERSON: Okay. Thank you very
- 12 much for your suggestions. Again, I apologize for not
- 13 calling you during that item.
- 14 Senator Roberti.
- 15 BOARD MEMBER ROBERTI: Yes. Madam Chair, I
- 16 spoke to Julie Muir, President of the California
- 17 Collegiate Recycling Council on methods used to estimate
- 18 diversion. I spoke to Joseph W. Massey of the Coalition
- 19 of Independent Recycling on the diversion study guide on
- 20 November 6th and 7th, and Ms. Muir on November 3rd.
- 21 I spoke with Paul Yoder on November -- rather on
- 22 November 8th I had a communication regarding new base
- 23 year requests; Mr. Nathan C. Benjamin on November 13th
- 24 regarding public outreach and education on the part of
- 25 the Board. His letter was on November 13th to me.

- 1 On October 17th I spoke to the Chief
- 2 Administrative Officer of Humboldt County regarding the
- 3 waste permit for County Landfill versus Ferndale.
- 4 Unfortunately, I don't have his name, but he was the
- 5 Chief Administrative Officer. On October the 6th I spoke
- 6 to Dr. Carla Jenorrhia (phonetic) and Ivan Jenorrhia, two
- 7 engineers, regarding water purification and purifying
- 8 contamination to achieve water purification and waste
- 9 reduction in general.
- 10 October the 23rd I spoke to Leslie Lucox of
- 11 Earth Agents regarding a proposal for -- for a public
- 12 agency recycling project on the part of the Board. On
- 13 October the 27th I spoke to Mike Swain, the plant manager
- 14 of IM David Furniture regarding his recycling as well as
- 15 a tour of his plant.
- 16 And finally on November the 10th I spoke to Gary
- 17 Moore, Principal Sanitary Engineer, and John Dorsey, Lab
- 18 Manager of the Los Angeles Stormwater Management Division
- 19 regarding a site visit to the Los Angeles River.
- 20 CHAIR MOULTON-PATTERSON: Thank you, Senator
- 21 Roberti. We're on Item 11 and this is discussion of the
- 22 implementation of AB 75 including a presentation of
- 23 agency plans as submitted.
- 24 Before I forget, Mr. Schiavo, Mr. Eaton is
- 25 absent, as you know, but he would like to have some of

- 1 the AB 75 plans brought up at the next meeting just so we
- 2 can discuss them and so he can give his comments. So I
- 3 wanted to mention that --
- 4 MR. SCHIAVO: Okay.
- 5 CHAIR MOULTON-PATTERSON: -- at the onset.
- 6 MR. SCHIAVO: Trevor O'Shaughnessy, who is the
- 7 Supervisor of the Section that's responsible for
- 8 reviewing the plans, is going to go ahead and make the
- 9 presentation.
- 10 MR. O'SHAUGHNESSY: Good morning, Chair and
- 11 Members of the Board. My name is Trevor O'Shaughnessy,
- 12 Supervisor of the Project Recycle Program, and I'm here
- 13 to make a presentation on the AB 75 implementation and
- 14 what has been received and the progress made so far.
- Just a brief overview of AB 75. AB 75 was
- 16 signed by the Governor on October 10th, 1999, and it does
- 17 mandate a diversion of 25 percent and 50 percent by 2002
- 18 and 2004 respectively. It specifically identifies large
- 19 state facilities within the legislation that include, but
- 20 are not all inclusive of, colleges and universities, as
- 21 well as prisons and Caltrans facilities.
- The interim reports are to be submitted
- 23 beginning April 1st, 2002, and the legislation does
- 24 sunset on January 1st, 2006. Agencies that are
- 25 participating in this program as stated in the

- 1 legislation include offices, departments, divisions,
- 2 boards, commissions, community colleges, universities and
- 3 prisons.
- 4 Through the implementation and the development
- 5 of the program, the Board has developed a definition of
- 6 the state agency to help finite or bring the program
- 7 together, and in the implementation of AB 75 the
- 8 definition of a state agency is the highest level of the
- 9 specific organization. Now, this was done for a specific
- 10 reason or need for getting and bringing this program
- 11 together.
- 12 By creating the highest level of a specific
- 13 organization, it has streamlined and brought down the
- 14 number of plans submitted. If we were to use the total
- 15 definition as used in the statute, the Waste Management
- 16 Board alone would have had to submit approximately 43
- 17 plans because of our board, our divisions that we're made
- 18 up of, the separate offices, et cetera. Large state
- 19 facilities are specifically outlined and defined in
- 20 statute, and that was the one that's been used for
- 21 implementation of the program.
- 22 As a time line, as previously stated October
- 23 10th is when this was signed by the Governor. January
- 24 2000 the model plan was approved by the Board. March
- 25 through April there was a series of statewide workshops.

- 1 There was six and we had over 400 participants in our
- 2 workshop which was a huge success for the entire program
- 3 as well as the Board because we've never had such a huge
- 4 response in active participants in the workshop.
- 5 May 2000, the Board -- this Board did approve
- 6 the procedures and delegated the approval authority to
- 7 the Executive Director that through that process a list
- 8 of recommended agencies to be approved by this Board was
- 9 provided to the Board Members where the Board Members
- 10 would review the list and then they could either ask for
- 11 specific agencies to come forward to the Board for review
- 12 and/or comment or they could just be straightly approved
- 13 by the Executive Director.
- 14 April through July, staff to do outreach and
- 15 assistance to the state agencies, and since July 15th
- 16 more than 423 plans have been received by the Board.
- 17 January 1st, 2001 is when the Board is mandated to
- 18 complete its review. Staff is diligently working on
- 19 achieving that goal to the best of its ability.
- 20 March through November of 2001, outreach and
- 21 assistance to state agencies will be provided by the
- 22 program staff to help with program implementation to
- 23 achieve the overall goals of AB 75. April 1st, 2002, as
- 24 stated, is when the first interim reports are due to the
- 25 Board.

- 1 The current status, staff originally projected
- 2 250 plans to be submitted to this Board to comply with AB
- 3 75. Staff used the Department of Financial Services and
- 4 their records of state agencies, as was defined by them,
- 5 our understanding and history with working with state
- 6 agencies, as well as using the staff and state directory
- 7 or telephone book as just means of compiling the list of
- 8 state facilities.
- 9 Once we were implementing the program, many
- 10 commissions and boards came out that we didn't know of,
- 11 and that brought our current total to 429 plans
- 12 submitted. Plans approved by the Executive Director
- 13 includes 53 plans approved by the Executive Director and
- 14 most of those have been modified plans, and awaiting
- 15 approval by either the Board or the Executive Director is
- 16 59 plans currently.
- 17 An overview and example of submittals -- the
- 18 overview and examples that we will be showing to and you
- 19 presenting to you today include Chico State University,
- 20 L.A. Community College District Office, the L.A. Trade
- 21 Technical College, Caltrans District 6, Del Mar
- 22 Fairgrounds, Department of Developmental Services and
- 23 Mule Creek.
- 24 Each one of these show as an example of what
- 25 we're using as our cornerstone measure point for

- 1 evaluating all the other plans, and they either represent
- 2 a university, a college, an office setting or the prisons
- 3 and the Caltrans areas.
- 4 To begin with, we start with Chico State
- 5 University. Much of this information was provided to you
- 6 I believe just before the briefings as a handout and
- 7 informational information, and on that you would be able
- 8 to find the graphic. The graphic I apologize is not
- 9 showing up very clearly on the overhead, but we'll do our
- 10 best to walk through it.
- Within the Chico State system and programs that
- 12 they're implementing that represent all of the university
- 13 systems is an office paper collection program, cardboard
- 14 recycling, commercial composting, and composting where
- 15 it's available or on-site composting if the university
- 16 has the facilities of doing such.
- 17 Another item that's standing out currently is
- 18 C&D recycling. C&D recycling is a huge program currently
- 19 within the California university system. They're having
- 20 a huge build-out, they're adding additional buildings,
- 21 resources and remodeling activities are going there.
- 22 They're changing their contracts, they're working with
- 23 their contractors to implement recycling of C&D where
- 24 traditionally it was not mandated or required within
- 25 their contractual language.

- 1 They do have grasscycling activities that are
- 2 going on and they're expanding their grasscycling
- 3 activities. Grasscycling was traditionally and has been
- 4 done for many years on their large expansive turf areas,
- 5 but now they've seen the benefits, seen the need and now
- 6 they're moving that in closer to the administrative areas
- 7 where they use their smaller lawnmowers. They're
- 8 converting their fleets and implementing a stronger
- 9 grasscycling program throughout the entire campus.
- 10 They have a materials exchange program where
- 11 they're taking their old surplus materials and getting it
- 12 back into the community through non-profit organizations
- 13 and/or through the state surplus program. And this is
- 14 not a traditional activity that was done and it's an
- 15 expanding activity that's being done.
- Specifically at the Chico State University, they
- 17 have the student union self mandated itself and other
- 18 campuses are looking at this. The student union took a
- 19 vote and they said we want to increase our fees to
- 20 implement a stronger recycling program. So they actually
- 21 are funding themselves and funding their program to
- 22 collect the recyclables from the campus to meet the needs
- 23 not only of AB 75 but to meet the needs of the campus.
- 24 And all the campuses throughout the state of California
- 25 are looking at this same example.

- 1 The next example would be the L.A. Community
- 2 College District Office, and this is the actual office
- 3 setting that runs all the community colleges in each one
- 4 of the districts. Within the district office they have
- 5 an office paper collection program. It's a mixed paper
- 6 program. They don't have the abilities of doing a white
- 7 office paper program because of contractual services
- 8 within the areas, as well as just the convenience to the
- 9 users.
- They do have a cardboard collection program
- 11 because of the large volume of cardboard they're dealing
- 12 with with receiving and shipping of materials going in
- 13 and out. They're looking at expanding their programs
- 14 within the area that an office setting should be looking
- 15 at expanding their programs which includes beverage
- 16 containers, materials exchange, getting better equated to
- 17 those activities and those programs to significantly
- 18 increase their diversion program.
- 19 Currently their diversion is at 25 percent.
- 20 This is certainly not an exemplary district office.
- 21 However, it shows a standard of what's being done, a
- 22 recognition of the activities that need to be done, and
- 23 this would be one of the areas that Board staff would
- 24 focus on when we're going out and offering the assistance
- 25 through the year 2001.

- The L.A. Trade Technical College, this college
- 2 is an extreme college from the standpoint of they don't
- 3 have a significant turf, landscape, zeroscaped or any
- 4 other areas such as that. They're set in a downtown
- 5 setting, very urban developed college, lots of concrete
- 6 and lots of buildings, but they still recognize, as all
- 7 of the community colleges do, that office paper is
- 8 needed. That's what they generate and that's what
- 9 they're diverting.
- They do have some grasscycling where they do
- 11 have smaller turf areas that they are diverting and
- 12 leaving on-site. They have a scrap metal recycling
- 13 program. They have a very significant program here
- 14 because they have an automotive education program or
- 15 curriculum there. And they're diverting those materials.
- 16 Special collection programs they have, they have
- 17 special waste and special collection programs as a high
- 18 diversion activity for them, but that's because they're
- 19 very specific and special in the activities that they
- 20 have. They have a food prep class or course in food
- 21 preparation or restaurants. The materials, the meals
- 22 that are developed here are either sold to students,
- 23 staff or donated to local communities.
- 24 They also have a garment manufacturing or trade
- 25 class there as well where the items made are either sold,

- 1 donated or the leftover trimmings of materials that are
- 2 not useful to them are provided to local manufacturers
- 3 and local businesses and non-profits.
- 4 The next example would be Caltrans. Now, this
- 5 is an exemplary program when you look at Caltrans
- 6 throughout the state of California. District 6 out of
- 7 all the districts took this activity of AB 75 to heart
- 8 and looked at themselves very diligently. And we're
- 9 using District 6 as a measurement tool and asking for the
- 10 background information and the backing information.
- They do have a scrap metal recycling program.
- 12 This includes road signs taken out by cars, the barriers
- 13 taken out by cars in the median between as well as
- 14 anything else, and other metal materials that they
- 15 collect from activities within the right-of-ways.
- 16 They have concrete and asphalt recycling.
- 17 They're increasing their activities and working on
- 18 developing as a headquarters policy language to put in
- 19 their contracts to require this in black and white of
- 20 their contractors of doing these activities.
- 21 They have wood waste mulching. This activity we
- 22 can see even here in Sacramento where we see the piles of
- 23 wood waste materials, mulch material, that not only
- 24 Caltrans crews are collecting but also local tree
- 25 trimmers are using in the median areas as a weed

- 1 abatement, as well as a moisture activity or material to
- 2 benefit the soils as well as the landscapes that are
- 3 being put in.
- 4 They have office paper recycling within the
- 5 district office. They use -- they have the high use of
- 6 retread tires. They use a RAC material and they also
- 7 have contractor reporting requirements specifically
- 8 within the district, but also again as stated the
- 9 headquarters is looking at modifying their contract
- 10 language to include these activities.
- The next would be fairgrounds or state
- 12 fairgrounds and Del Mar Fairgrounds was used as an
- 13 exemplary program. They have a very high diversion
- 14 overall and their current records are looking at
- 15 approximately 90 percent diversion.
- 16 They are in a very favorable position. They're
- 17 in the Del Mar area. The community down there has very
- 18 strong programs and they're actively participating and
- 19 implementing those programs with the community. They
- 20 have straw recycling, they have cardboard recycling, they
- 21 have food waste diversion including the on-site
- 22 demonstration area for the vermacomposting that is open
- 23 during the fair time, that they take actual food waste
- 24 materials from the preppings of their vendors and place
- 25 it in there as a demonstration area and an overall

- 1 diversion. They have composting programs where they're
- 2 working with the local commercial composter to get a high
- 3 diversion going there as well.
- 4 One thing that's not only exemplary or specific
- 5 to the Del Mar Fairgrounds but to all fairs is that they
- 6 have vendor cooperative agreements as well as contract
- 7 requirements. The vendors are cooperatively working
- 8 together with the fairgrounds because they recognize as a
- 9 vendor standpoint the more they throw away, the higher
- 10 their disposal fees will be for the fairground which
- 11 means less profits because the fairs don't pay anything.
- 12 They put all their costs on to their vendors as well as
- 13 the visitors if they're increasing the fees for
- 14 participation at the fairgrounds.
- 15 They're under contract requirements. Contract
- 16 requirements at the Del Mar, at Cal Expo here locally,
- 17 require the contractors to participate in their programs.
- 18 However, the Del Mar goes one step further than any other
- 19 fairground within the state. They actually fined their
- 20 vendors for not participating.
- 21 The beautiful thing about working with the
- 22 vendors at the fairgrounds is the box basically states
- 23 who the vendor is. If it's an artichoke heart, fried
- 24 artichoke hearts, you primarily have one vendor that's
- 25 doing that item. So you can go to that vendor and say

- 1 your box was thrown away in our Dumpster. Why is it
- 2 there and not in our cardboard recycling program? Well,
- 3 we made a mistake. Here's your first warning. Don't do
- 4 it again. If they do it again, then they implement a
- 5 fining structure that starts out at \$100 and goes up from
- 6 there. So they are implementing a strong incentive to
- 7 vendors to participate in their programs.
- 8 The Department of Developmental Services is a
- 9 representative agency of office settings. You have a
- 10 strong office paper recycling program that includes a
- 11 mixed -- or a white paper program for white office paper.
- 12 You also have a mixed paper program, cardboard, business
- 13 source reduction, which would include the use of the --
- 14 an expanded use of the internet, putting brochures and
- 15 educational materials online and referring their
- 16 customers to that, significantly reducing their
- 17 publications or their need for handouts and brochures.
- 18 And they have their materials exchange, again working
- 19 with the General Services, surplus materials, as well as
- 20 CalMAX and other activities that they're listing there.
- 21 The Mule Kick prison is another exemplary
- 22 program of a prison setting. It is certainly not
- 23 representative of all of them, but it is the marker or
- 24 the corner stone that we're going to be measuring the
- 25 other prisons by. They have clothing and textile

- 1 refurbishing and recycling. They remanufacture, remake,
- 2 mend clothing where reasonable and feasible, or their
- 3 textiles are recycled and diverted. Their mattress
- 4 refurbishing and recycling program, again the same
- 5 activities are going on with those items.
- 6 Wood pallet repair and reuse, the prisons have a
- 7 benefit of having a very cheap labor force available to
- 8 them, so they use that labor force to refurbish pallets,
- 9 to recycle their activities and their materials. They
- 10 have a rendering program and participating with their
- 11 towel load and other items like that. That is collected
- 12 and diverted. And they do have a zeroscaping and
- 13 grasscycling program to reduce the overall landscape
- 14 maintenance, they have their zeroscaping and their
- 15 grasscycling. They do leave their clippings on-site.
- Before I go into my questions from the Board
- 17 Members, the final comment that would be made is that the
- 18 state of California is operating and implementing a
- 19 business-like program. AB 75 is an activity that has
- 20 been done by many businesses, by Hewlett Packard, by IBM,
- 21 by Jim's Doughnuts for that matter. By implementing
- 22 that, you're able to see where you can finite and
- 23 streamline your overall activities to increase your
- 24 bottom line profits for your shareholders.
- AB 75 I feel is going to be showing that. It's

- 1 going to be showing where and how we can streamline, fix
- 2 what's wrong out there to be an efficient business, to
- 3 increase our profits so that the shareholders can have
- 4 what we have this year which was a tax return or dividend
- 5 return.
- 6 With that, I'm available for questions. The
- 7 Project Recycle staff is also available for questions on
- 8 any specific site that was presented here today.
- 9 CHAIR MOULTON-PATTERSON: Thank you,
- 10 Mr. O'Shaughnessy, for a great report. Questions? I
- 11 have a few comments.
- 12 Mr. Paparian.
- 13 BOARD MEMBER PAPARIAN: I had several questions
- 14 actually. I'll start with the general. You said we
- 15 should be getting 59 plans pretty soon for approval. How
- 16 many state facilities have not turned in their plans at
- 17 this point? Have you got a sense of that?
- 18 MR. O'SHAUGHNESSY: Approximately by our
- 19 counts -- and again I would like to state that originally
- 20 our projections were significantly low but we did go
- 21 through and do a new evaluation and understanding, and we
- 22 originally identified -- Phil, can you help me? Was it
- 23 177 state agencies. From that, they recognized their
- 24 errors and we're at approximately 30 state facilities or
- 25 agencies that have not submitted something to the best of

- 1 our knowledge.
- Now, from that number it could be smaller
- 3 because with our move -- not to put a blame on that, but
- 4 plans have been coming on a daily basis and we've been
- 5 holding those. So our database they haven't been entered
- 6 in.
- 7 MR. MORALEZ: I think an interesting point is
- 8 that when we noted there was 176 agencies, we used
- 9 several different sources to try to identify who those
- 10 agencies were. Interesting to find out that many of the
- 11 agencies don't exist. They don't exist in the physical
- 12 presence but they exist by law. So some of those numbers
- 13 were reduced significantly.
- 14 We also found that some of the plans we received
- 15 were sent by the parent agency encompassing three or four
- 16 of the smaller agencies under their jurisdiction. A good
- 17 example is the Secretary of State's office who had 15
- 18 commissions that are listed as part of their
- 19 infrastructure that come into play only in an emergency
- 20 situation. So we've had to work with some of the
- 21 numbers.
- 22 The actual count we have right now that we can
- 23 best get to is a little over 400, as Trevor mentioned,
- 24 but we really believe it's probably closer to 500 that we
- 25 have received because we haven't been able to go through

- 1 all the applications and the way our database is set up.
- 2 Of the numbers we have 30, maybe 32 that I'm able to
- 3 identify that we have yet to receive a response from, and
- 4 I would say half of those are from community colleges
- 5 inasmuch as they tend to -- some of them are still
- 6 tending to feel they're independent from this law, but
- 7 the majority of them have been responsive.
- 8 BOARD MEMBER PAPARIAN: Other than the community
- 9 colleges, any entities that I might consider significant?
- 10 MR. MORALEZ: I would have to go back and look
- 11 at the list, but my sense was that there weren't any.
- 12 All the major departments and large departments had
- 13 already submitted their plans. We had some that we had
- 14 to send a follow-up letter to. On September 6th we sent
- 15 a letter, a memo from Mr. Chandler, noting these
- 16 agencies, that they had not yet -- we had not received
- 17 their plan, and after that we started getting a number of
- 18 phone calls and plans were being submitted.
- 19 BOARD MEMBER PAPARIAN: We've seen so far
- 20 50-some plans and we've got another 50-some in the
- 21 pipeline to be approved. How about plans that you think
- 22 have problems associated with them? Are you seeing any
- 23 of those? Should we expect to see some of those in
- 24 December?
- 25 MR. MORALEZ: Well, we intentionally haven't

- 1 brought them to the Board because the process has been to
- 2 work with those agencies, to get clarity to the
- 3 information they've provided. In many cases the
- 4 information -- and staff is doing a diligent review.
- 5 They're not just accepting them cart blanche, they're
- 6 looking at the numbers, something didn't seem to be
- 7 reasonable, they're calling, they're questioning, they're
- 8 asking for clarity.
- 9 So what we are finding is that the process is a
- 10 slow and tedious one. You may get the plan, but it takes
- 11 a while to get the information back and we have had one
- 12 agency that has not responded back to any of our
- 13 questions and we've -- and it's unfortunately a BDO in
- 14 our agency, and we're just waiting to hear if we're ever
- 15 going to hear back from them.
- 16 MR. O'SHAUGHNESSY: And on that the difficulty
- 17 is that with many of the mandates that all state agencies
- 18 have and all of their tasks of implementing, staff has
- 19 diligently been working to communicate with them. And as
- 20 Phil Moralez has said, one of the BDOs within the Cal/EPA
- 21 program, over eight weeks we've been working with them
- 22 prior to sending out the letter signed by the Executive
- 23 Director of this Board, asking for additional background
- 24 information, clarification of what's been submitted.
- 25 So we can't really determine that a plan is

- 1 incomplete or complete unless we have all the
- 2 information. Yes, we could bring forward a plan to you
- 3 right now, today as we're speaking that says here's a
- 4 plan but we can't tell you the actual status because we
- 5 don't know all the information.
- 6 We still have questions about what do you mean
- 7 by, an example, a non-layer, and it came from a prison
- 8 facility. I had no idea what a non-layer was. It was
- 9 their chickens. They had their own chicken ranch, their
- 10 own chicken coops. They then were using the eggs to feed
- 11 themselves. Well, once a chicken has produced all it
- 12 can, their term for it was a non-layer.
- 13 So we didn't understand that and there's many of
- 14 those type of things because we don't understand how
- 15 businesses operate, what their statutes are, their
- 16 terminologies. So that is where a lot of the
- 17 clarification is coming in and staff is diligently
- 18 working to get those understandings.
- 19 BOARD MEMBER PAPARIAN: Is my understanding
- 20 right we're supposed to have the plans done by January
- 21 1st?
- MR. O'SHAUGHNESSY: That is the statute
- 23 requirement.
- 24 BOARD MEMBER PAPARIAN: If we're going to
- 25 approve plans to meet that deadline, we have to approve

- 1 them all before the December board meeting; right?
- 2 MR. O'SHAUGHNESSY: Well, with the delegated
- 3 authority and through the Executive Director, as long as
- 4 we're providing enough time in advance for this Board,
- 5 that's not necessarily true. We really have until
- 6 December 31st because the Executive Director could be
- 7 signing off.
- 8 BOARD MEMBER PAPARIAN: Right. But if we wanted
- 9 to pull one of those plans for review and it was after
- 10 the December board meeting it would then be the January
- 11 board meeting.
- 12 MR. O'SHAUGHNESSY: That would be a true
- 13 statement.
- MR. SCHIAVO: Also, the process has been
- 15 delayed, as Trevor mentioned, trying to go back and forth
- 16 regarding answering questions. There's probably about 70
- 17 or 80 of them that are in that status and that's been
- 18 delaying the process anywhere from two weeks to two
- 19 months.
- In addition, we had a number of late submittals
- 21 from the state agencies and again that's delayed the
- 22 process. So we've moved it along as quickly as we can,
- 23 but with some of these unforeseen circumstances it has
- 24 taken a little longer.
- 25 BOARD MEMBER PAPARIAN: Let me ask a couple of

- 1 quick questions about the specifics that you've provided.
- 2 On Cal State Chico, they had put a disposal number in
- 3 there. Do you know how the disposal number was arrived
- 4 at?
- 5 MR. O'SHAUGHNESSY: If I could, I would like to
- 6 call Al Chaney forward. He was the reviewer of that
- 7 program and he working with the recycling coordinator of
- 8 that facility.
- 9 MR. CHANEY: Good morning, Madam Chair, and good
- 10 morning, Members of the Board. My name is Al Chaney and
- 11 I've been the staff that's been assigned to work with
- 12 Chico State University. Mr. Paparian, I'm sorry. I
- 13 didn't hear your question.
- 14 BOARD MEMBER PAPARIAN: There's a disposal
- 15 number, the amount of waste that they're presumably
- 16 sending to a landfill.
- 17 MR. CHANEY: Yes.
- 18 BOARD MEMBER PAPARIAN: Do you know how that
- 19 number was arrived at?
- 20 MR. CHANEY: That number was arrived at as a
- 21 combination of Chico State's recycling coordinator
- 22 working with the local waste hauler and also from the
- 23 diversion study guide which we were using here at the
- 24 Board. That's how they arrived at their numbers.
- 25 Chico State and also the other colleges that

- 1 I've worked with have worked a lot with their waste
- 2 haulers, but it's been a combination here at Chico State
- 3 of using numbers that they received from their waste
- 4 hauler and also from our diversion study guide which we
- 5 provided.
- 6 BOARD MEMBER PAPARIAN: Okay. The -- actually,
- 7 that brings up another issue. The diversion study guide
- 8 suggests a figure of .12 tons per student per year. Are
- 9 we doing any double-checking to see if that seems like a
- 10 reasonable number where you have one college where
- 11 there's a lot of residents on the campus and another
- 12 college it is purely commuter?
- MR. O'SHAUGHNESSY: One clarification. On the
- 14 disposal aspect, the campus of Chico as well as all the
- 15 other ones work specifically with their haulers. The
- 16 diversion study guide and the materials provided for
- 17 identification of diversion activities is where the
- 18 numbers came in, but from a disposal standpoint nobody
- 19 used that default number that we know of.
- 20 Additionally, we're doing our best to understand
- 21 the plans and the programs that are implementing and we
- 22 haven't had the full opportunity to go out and
- 23 double-check and verify their numbers. The same as local
- 24 government was done, we're starting out with a point of
- 25 trust, so to speak, and saying okay, what programs are

- 1 you going to implement, how are you going to achieve your
- 2 overall diversion, and then hopefully within the
- 3 implementation of the entire program as diversion is
- 4 being implemented, as programs are being implemented,
- 5 then going out and doing a spot evaluation or, if you
- 6 will, an audit of factual what is going on out here.
- 7 MR. SCHIAVO: I'd like to mention one other
- 8 thing real quickly is these are -- unlike the plans for
- 9 jurisdictions, these plans require a new generation study
- 10 every year and this is the initial plan. So once these
- 11 plans are reviewed, we'll have the opportunity -- as
- 12 Trevor mentioned, we'll go out and actually look at what
- 13 is actually going on, does it make sense before the
- 14 actual submittal of annual reports that are going to
- 15 state whether or not a community college or whatever kind
- 16 of facility has met the 25 percent goal in 2002.
- 17 BOARD MEMBER PAPARIAN: Thanks.
- 18 One quick question on Caltrans. Among the
- 19 things that Caltrans does, it provides a lot of funding
- 20 for things like the Capitol Corridor Train or in the case
- 21 we have here, the San Joaquine Train I think it's called.
- 22 They have several runs a day. In AB 75 can we reach down
- 23 and look at the recycling programs that happen on the
- 24 trains because they're funding a significant portion of
- 25 those?

- 1 MR. O'SHAUGHNESSY: I think we would have to
- 2 look at what control they have over that funding. That's
- 3 the way the program has really been implemented. If the
- 4 lead agency or the decision making agency can
- 5 significantly impact or tell that authority, in this case
- 6 the train, you will do this, if they have that authority,
- 7 then I would say yes, we could go down there.
- 8 But if the Amtrak or the train services is
- 9 independent and the funding is being provided as a
- 10 service to increase the participation in mass transit and
- 11 they can't go in and say you know, in order to get this
- 12 money you have to do this, if that ability is not built
- 13 into the system then -- the way that the program is being
- 14 implemented and the way the law reads is I don't see how
- 15 they could specifically say as a train you need to do
- 16 these type of services.
- 17 BOARD MEMBER PAPARIAN: But basically you're
- 18 saying if they have the power to do it, then we can look
- 19 at things like that.
- MR. O'SHAUGHNESSY: That would be, yes.
- 21 BOARD MEMBER PAPARIAN: And last question. Are
- 22 you seeing many facilities attributing noticeable amounts
- 23 to grasscycling or other source reduction activities?
- 24 MR. O'SHAUGHNESSY: When you're looking at the
- 25 entire campus diversion or the facility diversion, the

- 1 grasscycling is a small percentage of the overall
- 2 diversion. They are relying on significantly more
- 3 impacting programs. In the case of a campus such as a
- 4 college or university, you have the paper and other
- 5 items. In the state offices the vast majority of them
- 6 don't have grasscycling because they're in leased
- 7 buildings and they have no control over their landscape
- 8 similar to what we had here.
- 9 BOARD MEMBER PAPARIAN: If you run across ones
- 10 that have significant grasscycling or other source
- 11 reduction, things contributing to their numbers, that's
- 12 something I would like to just know about.
- 13 MR. O'SHAUGHNESSY: As a definition, a working
- 14 definition between staff and the Board, what would be
- 15 considered significant? Are you looking at 10 percent of
- 16 their total diversion? 25 percent of their total
- 17 diversion?
- 18 BOARD MEMBER PAPARIAN: 10 to 15 percent.
- MR. O'SHAUGHNESSY: 10 to 15 percent? Thank
- 20 you.
- 21 BOARD MEMBER PAPARIAN: And I'm not saying I
- 22 would object to it.
- MR. O'SHAUGHNESSY: No, I understand. That just
- 24 gives us clear guidance so as we're evaluating the plans
- 25 and we have ones that's 10 percent or higher, then we can

- 1 note that to bring that to the attention of the Board
- 2 that there's high of diversion through grasscycling.
- 3 MS. TOBIAS: Madam Chair.
- 4 CHAIR MOULTON-PATTERSON: Yes.
- 5 MS. TOBIAS: We will try to work with the
- 6 program on Mr. Paparian's question as well in terms of to
- 7 to what extent has that included programs that they fund.
- 8 CHAIR MOULTON-PATTERSON: Thank you. Any other
- 9 comments or questions?
- 10 Mr. Jones.
- 11 BOARD MEMBER JONES: Just a quick question and I
- 12 guess a procedural one. You said that the diversion
- 13 guide had been given to all these agencies to use, which
- 14 I understood that to be true before, but we had a great
- 15 workshop last week and there's a lot of question about a
- 16 few parts of that diversion guide that I think is going
- 17 to take -- I think we had said that we needed to probably
- 18 put some people looking at these numbers and that, some
- 19 kind of working group.
- 20 Are we leaving ourselves some kind of a -- are
- 21 we giving a caveat to this thing is still under peer
- 22 review and has not been accepted by the Board? Because
- 23 I'm hoping that we still do an awful lot more work on
- 24 that based on a lot of testimony that we got and looking
- 25 at how important it is to kind of tighten up that number,

- 1 some of those numbers.
- 2 So I would hope that that doesn't -- I hope we
- 3 don't get ourselves in a box because I still think we
- 4 have a lot of work to do on that diversion guide.
- 5 MR. O'SHAUGHNESSY: During all the workshops it
- 6 was made clear that the materials, the supplies, the
- 7 working items were drafts, were working documents to help
- 8 the state agencies develop a plan to meet the mandates of
- 9 AB 75.
- But as was stated by Pat Schiavo, these plans
- 11 are just that. They're plans and they're doing a
- 12 generation based study every year. So in a sense we can
- 13 go out there with clarification workshops that says hey,
- 14 a number for whatever the item is, in the case of
- 15 hopefully a toaster, it's not a hundred pounds, it's
- 16 really only one pound. But we always have that
- 17 opportunity to go out and work with these state agencies
- 18 and to clarify diversion activities.
- The other thing that would be stated is that
- 20 many of the items that were used through the diversion
- 21 study guide for the implementation of the entire program,
- 22 many were not disputed items because they're working with
- 23 the standard office setting and activities that are going
- 24 on. If they had an item that was in dispute, a metal
- 25 item, whether a toaster or a bed or something like that,

- 1 looking at a prison, they're getting actual weight
- 2 tickets because they're getting monetary return back to
- 3 the facilities and to the state, so they're monitoring
- 4 both sides of those. They're using the hard numbers and
- 5 not extrapolating.
- 6 BOARD MEMBER JONES: I don't have a problem with
- 7 that. What I have a problem with is when we start
- 8 looking at the weight of garbage saying that if you look
- 9 in our waste characterization it's 84 pounds per cubic
- 10 yard. We know that's not accurate. Others have used 115
- 11 pounds per cubic yard. We know that's not accurate.
- 12 If those are in the diversion guide like in
- 13 Chico, Chico I think has one hauler for the college. But
- 14 if they have multiple haulers and somebody at a state
- 15 agency decided to go out and look and count containers
- 16 and look at capacity and do the extrapolation, that ain't
- 17 gonna work.
- 18 MR. SCHIAVO: I just want to add something. As
- 19 Trevor mentioned, this first set are plans. They can be
- 20 changed but the first annual reports are due April 1st,
- 21 2002. So there's plenty of time to make any kind of
- 22 adjustments to that.
- 23 CHAIR MOULTON-PATTERSON: Thank you.
- 24 I just am real impressed with Chico involving
- 25 their student body. Is there any way that we can

- 1 encourage other community colleges to do that or --
- 2 MR. O'SHAUGHNESSY: Many of the -- Chico State
- 3 is a state university and not one of the community
- 4 colleges.
- 5 CHAIR MOULTON-PATTERSON: My daughter went
- 6 there. Sorry.
- 7 MR. O'SHAUGHNESSY: But on that note, many of
- 8 the campuses are looking at that. The difficult part
- 9 about implementing that type of program is you're going
- 10 to your students that may or may not be just scraping by
- 11 and saying pay more money to go here. So it's a debate
- 12 activity that's going on, but many of the campuses are
- 13 looking at that and viewing that and saying how can we
- 14 incorporate that type of thing into our programs.
- 15 The community colleges are looking at the same
- 16 activities, and there are some pilot evaluations that
- 17 have been discussed in workshops that aren't presented in
- 18 their AB 75 plans but have been talked about at the CRA
- 19 conference and community college conferences, et cetera,
- 20 about looking at how to present and get the student body
- 21 involved and show the benefit not only of the diversion,
- 22 but maybe monetarily to increase the aesthetic values and
- 23 needs of their campus and keeping the funding on-site.
- 24 And that really seems to be the carrot in front of the
- 25 student body to say look, if you are asked to pay a

- 1 dollar more, here are all the benefits you'll get from
- 2 that program.
- 3 CHAIR MOULTON-PATTERSON: Thank you.
- 4 I guess just to conclude that, not necessarily
- 5 financially. That's great that they're doing that, but
- 6 in any way that the community colleges or at Cal State
- 7 universities if they can get the student body involved,
- 8 and I think it would really be wonderful. So anything
- 9 our staff can do to promote that I would sure be in favor
- 10 of. And then another question. That Caltrans Division 6
- 11 or whatever division.
- 12 MR. O'SHAUGHNESSY: District 6.
- 13 CHAIR MOULTON-PATTERSON: And the fairground,
- 14 Del Mar Fairgrounds and the prison you mentioned, those
- 15 seem to be really good programs. Is there any way that
- 16 they can let their other divisions know? You know what I
- 17 mean? It's hard for everybody to start at the beginning,
- 18 and I just -- if you can say here, here's a successful
- 19 program. Do you guys do that?
- 20 MR. O'SHAUGHNESSY: Yes. We have been actively
- 21 doing that currently, and many of these instances, in
- 22 fact the ones that were presented, the Mule Creek Prison,
- 23 the headquarters office consolidated and coordinated all
- 24 that and they found that one of their prisons had a
- 25 significantly low diversion rate and they're also the one

- 1 that was always asking for a budget increase. So now
- 2 they're focusing down there and saying look, you need to
- 3 implement these programs because you're not going to get
- 4 any more money because of the money you're throwing away.
- 5 So there is that focus, there is that
- 6 headquarters focus. Additionally, staff has been
- 7 assigned to specific activities and there is one
- 8 coordinator working with all the prisons. So when we go
- 9 out and do our workshops, we will focus and do those
- 10 types of activities, the same with Caltrans, the
- 11 colleges, the community colleges and so on.
- 12 CHAIR MOULTON-PATTERSON: Thank you very much.
- 13 This was really interesting and we appreciate the report.
- 14 I guess there aren't any other questions. Thank you.
- MR. O'SHAUGHNESSY: Thank you.
- 16 CHAIR MOULTON-PATTERSON: Okay. Number 12.
- 17 Mr. Schiavo.
- 18 MR. SCHIAVO: Number 12 is consideration of
- 19 award recipients for the Board's Trash Cutter Awards
- 20 program for local governments.
- 21 This is the third year of the Trash Cutters
- 22 program. We've essentially followed the pattern of the
- 23 prior two years' program where we have outside people
- 24 provide the reviews and Vicki Adamu will be making her, I
- 25 believe, first presentation to the Board today regarding

- 1 the process and potential winners.
- 2 MS. ADAMU: Good morning. My name is Vicki
- 3 Adamu and I'm with the Office of Local Assistance, and
- 4 this is discussing Item Number 12, consideration of the
- 5 Trash Cutter Award recipients.
- 6 The Trash Cutter's program recognizes local
- 7 governments for their outstanding efforts in implementing
- 8 programs to meet, maintain and go beyond the diversion
- 9 goals. This is the third annual cycle for the Trash
- 10 Cutter Awards.
- 11 In 1998, the Integrated Waste Management Board
- 12 partnered with the Local Government Technical Advisory
- 13 Committee to develop an awards program to recognize local
- 14 governments for their outstanding waste reduction
- 15 efforts. The Local Government Technical Advisory
- 16 Committee was created by PRC 40703. The committee and
- 17 the Board staff developed the program which included
- 18 designing an awards program, application, developing
- 19 award categories and criteria, judging local government
- 20 applications, and recommending to the Board on award
- 21 recipients and developing case study information of
- 22 effective local government waste reduction programs.
- 23 The Trash Cutter winners receive recognition
- 24 from the Integrated Waste Management Board and are placed
- 25 on the Board's web site in an effort to share their

- 1 program's success with other jurisdictions and others
- 2 that may be interested. This year the application and
- 3 informational brochure were placed on the Board's web
- 4 site and were also mailed in June to all jurisdictions
- 5 eligible to participate in this year's award cycle.
- 6 Board staff also promoted the program at regional
- 7 workshops, local task force meetings, and a presentation
- 8 was made at this year's CRRA conference.
- 9 To be able to participate, the applicant's
- 10 program must still be operating in 1999. In addition,
- 11 programs scheduled for expansion in 1999 were considered.
- 12 Also, hazardous waste programs and programs that were
- 13 started in 2000 were not eligible. Jurisdictions that
- 14 were on compliance during the awards cycle were also not
- 15 eligible.
- 16 Programs must include significant involvement on
- 17 the part of the local government and be submitted by the
- 18 local government agency responsible for implementing AB
- 19 939.
- 20 The Board received 27 applications. There were
- 21 applications submitted for each of the 12 award
- 22 categories. Applications were judged on the following
- 23 criteria: Reduction in tons landfilled,
- 24 cost-effectiveness, participation rate, demonstration of
- 25 a cooperative approach to reducing waste, program

- 1 comprehensiveness and flexibility, use of innovative
- 2 ideas and technologies, contribution to job creation and
- 3 market development, and positive effect on other local
- 4 environmental impacts.
- 5 An E-mail was sent to all the jurisdictions
- 6 asking for volunteers to participate in judging the
- 7 applications. Four representatives were Jeff Ruble from
- 8 the City of Concord, Doug Eubanks from Sacramento County,
- 9 Bob Kohn from Tahema County, and Jamie Cologne, a
- 10 consultant with California Waste. A big thanks to all of
- 11 them for their time and support.
- 12 The judges selected the 12 category award
- 13 winners as well as 15 honorable recognition recipients.
- 14 The following applications were selected to receive the
- 15 Trash Cutter award: City of Vacaville for creative
- 16 partnerships; City of San Diego, organics management; Los
- 17 Angeles County, innovation; Los Angeles County,
- 18 procurement; City of Millbrae, recycling; Los Angeles
- 19 County, waste prevention; City of Santa Fe Springs, C&D
- 20 debris management; Ventura County, regional waste
- 21 reduction; City of San Diego, schools; City of Vacaville,
- 22 public information; San Luis Obispo County, rural waste
- 23 reduction; and Los Angeles County, urban waste reduction.
- 24 Staff is recommending approval of the 12 award
- 25 winners and the 15 honorable recognition recipients.

- 1 Also, staff will be bringing the award winners to the
- 2 December board meeting for a presentation of the awards.
- 3 This concludes my presentation. Are there any
- 4 questions to staff?
- 5 CHAIR MOULTON-PATTERSON: Questions?
- 6 Mr. Jones.
- 7 BOARD MEMBER JONES: I have a couple of
- 8 questions. There's no -- this is one of the few programs
- 9 I guess we have that we just don't come out and ask if
- 10 there's a green procurement program. I know most of our
- 11 grants and awards have been tailored to at least put in a
- 12 recognition that there's a green procurement program.
- Do we do that? I don't see it in the
- 14 application.
- 15 MS. MORGAN: It's not a part of the screening
- 16 criteria. One of the word categories is specifically for
- 17 procurement but it's not part of the scoring criteria
- 18 now. Certainly if the Board would like us to, we can
- 19 provide that.
- 20 BOARD MEMBER JONES: I know we're getting an
- 21 award sometime this month from the hazardous waste for
- 22 some hazardous waste group because it's become part of
- 23 all of our grant applications in household hazardous
- 24 waste that we look at green procurement, and I think our
- 25 award was for putting our money where our mouth was. So

- 1 I think that's important.
- 2 I think the other one -- I'm not going to
- 3 second-guess the choices, but I sure hope that the urban
- 4 waste reduction wasn't a result of 60 percent source
- 5 reduction in some of these new base years that we're
- 6 seeing that are still at issue because I'm not prepared
- 7 to approve an award for contested math. So give me a
- 8 little relief here.
- 9 MS. MORGAN: I don't believe L.A. County is on a
- 10 compliance order nor is it based upon any base year they
- 11 submitted. So there is no connection.
- 12 BOARD MEMBER JONES: It's not the cities and
- 13 counties within, it's not the cities within their
- 14 counties that have come forward with 60 and 70 percent
- 15 source reduction.
- 16 MS. MORGAN: It's based upon L.A. County's
- 17 programs for their residents.
- 18 BOARD MEMBER JONES: Okay. All right.
- 19 BOARD MEMBER ROBERTI: You mean the
- 20 unincorporated L.A. County?
- MS. MORGAN: Yes.
- 22 CHAIR MOULTON-PATTERSON: Any other questions?
- Thank you very much.
- 24 BOARD MEMBER ROBERTI: Madam Chair, this award
- 25 on this I think is a good program that we're sponsoring.

- 1 I just would hope we sort of ratchet up the intensity of
- 2 awareness because a lot of jurisdictions I guess look for
- 3 recognition. So maybe if we sort of put the same
- 4 emphasis on this as we do on WRAP or almost as much, I
- 5 think it would be very, very good. Otherwise, I think
- 6 it's fine and I commend the staff for working on it.
- 7 CHAIR MOULTON-PATTERSON: I agree. In fact, I
- 8 was going to bring that up. I think there should be as
- 9 much press and recognition as we can give to the
- 10 jurisdictions. So thank you for bringing that up.
- 11 Also would you -- do we -- would the Board like
- 12 to give direction that next year maybe we should include
- 13 asking if they have a green procurement policy?
- 14 BOARD MEMBER JONES: I think personally I would
- 15 like to see the criteria come forward as an item before
- 16 you guys get ready so we can have a discussion. We've
- 17 got an awful lot of categories with the same names and
- 18 maybe we need to look at -- there's 27 people applied.
- 19 That's 27 jurisdictions in the state, and a lot of them
- 20 are being excluded because of either the fact that they
- 21 don't have the staff to work on the applications quite as
- 22 effectively.
- 23 I just -- I always like looking at them. I know
- 24 when we did the first one, Litech was still -- it was
- 25 still an entity here and it was coincidental that

- 1 everybody member of Litech's jurisdiction got an award.
- 2 Probably they all deserved them, but it was coincidental
- 3 I'm sure, but it just -- I think we need to look at that
- 4 a little bit.
- 5 CHAIR MOULTON-PATTERSON: Mr. Medina.
- 6 BOARD MEMBER MEDINA: I had a question in regard
- 7 to the composition of the panel of local government
- 8 representatives. How are they selected? Is this a panel
- 9 that changes every year or how does that work?
- 10 MS. MORGAN: The panel was selected on a
- 11 volunteer basis. What the Office of Local Assistance
- 12 does is we send out through E-mail and to various
- 13 contacts a letter seeking volunteers from local
- 14 jurisdictions. Since this is a local jurisdiction award
- 15 program, we seek local jurisdiction representatives.
- 16 This year we received the four volunteers who were
- 17 interested in participating.
- 18 BOARD MEMBER MEDINA: And where were the
- 19 volunteers from?
- 20 MS. ADAMU: Jeff Ruble from the City of Concord,
- 21 Doug Eubanks from Sacramento County, Bob Kohn from Tahema
- 22 County, and Jamie Cologne, a consultant with California
- 23 Waste.
- 24 BOARD MEMBER MEDINA: Thank you.
- 25 CHAIR MOULTON-PATTERSON: Mr. Paparian.

- 1 BOARD MEMBER PAPARIAN: Some of the questions
- 2 that have come up make me think that we have several
- 3 awards programs here at the Board, and if we start
- 4 tinkering with the criteria we may want to look more
- 5 broadly at all the awards programs and make sure we have
- 6 some consistency in the types of criteria we have across
- 7 the different awards programs.
- 8 So if it comes up -- I can work with staff on
- 9 this, but if it comes up as an agenda item, the criteria,
- 10 we may want to see whether that criteria ought to apply
- 11 consistently to other awards programs as well.
- 12 CHAIR MOULTON-PATTERSON: Thank you for bringing
- 13 that up.
- 14 Do we have a motion for the Trash Cutter awards?
- BOARD MEMBER MEDINA: So moved.
- 16 CHAIR MOULTON-PATTERSON: We have a motion by
- 17 Mr. Medina.
- 18 BOARD MEMBER ROBERTI: Second.
- 19 CHAIR MOULTON-PATTERSON: Seconded by Senator
- 20 Roberti to approve the award recipients for the Board's
- 21 Trash Cutter awards program for local governments,
- 22 Resolution 2000-469.
- 23 Please call the roll.
- 24 BOARD SECRETARY: Jones.
- 25 BOARD MEMBER JONES: Aye.

- BOARD SECRETARY: Medina.
- BOARD MEMBER MEDINA: Aye.
- 3 BOARD SECRETARY: Paparian.
- 4 BOARD MEMBER PAPARIAN: Aye.
- 5 BOARD SECRETARY: Roberti.
- 6 BOARD MEMBER ROBERTI: Aye.
- 7 BOARD SECRETARY: Moulton-Patterson.
- 8 CHAIR MOULTON-PATTERSON: Aye.
- 9 Thank you, Mr. Schiavo.
- We will take a ten-minute break at this time
- 11 please.
- 12 (Recess taken)
- 13 CHAIR MOULTON-PATTERSON: I'd like to call the
- 14 meeting back to order. We're on Number 13, Permits.
- 15 MR. WALKER: Scott Walker, Permitting and
- 16 Enforcement Division.
- 17 Item 13 is consideration of approval of new
- 18 sites for the solid waste disposal and codisposal site
- 19 cleanup program.
- 20 CHAIR MOULTON-PATTERSON: Mr. Walker, I
- 21 apologize. We need to do ex partes first. I forgot. I
- 22 would like to ex parte for all the Board Members we just
- 23 received a fax from SWANA from Mr. John Skinner on a
- 24 number of items. We have not had time to read it, but I
- 25 did want you to know we do all have it at this point and

- 1 we'll read it.
- 2 Mr. Jones.
- 3 BOARD MEMBER JONES: That's it for me.
- 4 CHAIR MOULTON-PATTERSON: Mr. Medina.
- 5 BOARD MEMBER MEDINA: Terry McGowen.
- 6 CHAIR MOULTON-PATTERSON: Okay. Mr. Paparian.
- 7 BOARD MEMBER PAPARIAN: None.
- 8 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 9 BOARD MEMBER ROBERTI: None. Thank you.
- 10 CHAIR MOULTON-PATTERSON: Thank you. Sorry,
- 11 Mr. Walker. Please continue.
- 12 MR. WALKER: Thank you. Madam Chair, Members of
- 13 the Board, this item presents consideration of approval
- 14 four illegal disposal site cleanup project applications
- 15 pursuant to the solid waste cleanup or AB 2136 program.
- 16 Staff is recommending approval based on review of these
- 17 projects pursuant to Board-approved program requirements.
- 18 The total estimated Board cost for these
- 19 projects is \$879,436. The following is a description of
- 20 the four projects.
- 21 The first project is the Los Angeles River 8th
- 22 and 6th Street storm drain outfall illegal disposal
- 23 sites. Urban runoff pollution has been identified as a
- 24 major cross-media environmental problem in the Los
- 25 Angeles region. Trash and other solid and related liquid

- 1 wastes that accumulate in storm drain outfall sites are a
- 2 significant component of this problem. The accumulated
- 3 waste is spread downstream to beaches, wetlands and urban
- 4 stream areas. Pollutants that accompany these wastes
- 5 include bacteria, viruses, oil and grease, nutrients,
- 6 metals and toxic chemicals.
- 7 The City of Los Angeles has attached the program
- 8 of public education, illegal dumping surveillance and
- 9 enforcement, street sweeping, public trash receptacles,
- 10 portable toilets, illicit connection prevention and
- 11 street catch basin maintenance. However, these measures
- 12 alone are inadequate to abate the illegal solid waste
- 13 disposal at the two storm drain sites mentioned.
- 14 These sites are located in downtown Los Angeles
- 15 and accumulate urban runoff discharge from a drainage
- 16 area of approximately 1,000 acres. Key sources of the
- 17 solid waste include food processing, commercial and
- 18 transportation businesses, and approximately 3,000
- 19 homeless persons who are concentrated in this area.
- 20 The 8th Street and 6th Street sites are unique
- 21 with regard to urban runoff in that they are discreet
- 22 sites of solid waste accumulation and therefore would
- 23 potentially meet the applicability criteria of the AB
- 24 2136 program.
- 25 The City of Los Angeles Storm Water Division has

- 1 requested a matching grant from the AB 2136 program to
- 2 abate these sites. The proposed project would install
- 3 two structural systems to consolidate and remove the
- 4 solid waste that accumulates including diversion to the
- 5 sanitary sewer of accompanying low flow liquid or
- 6 leachate and semi-solid waste. The Los Angeles Storm
- 7 Water Division has committed to ongoing operation and
- 8 maintenance to remove and properly dispose of the solid
- 9 waste consolidated by these systems and all engineering
- 10 design, permitting, contract procurement and construction
- 11 oversight.
- 12 The total cost of the project is estimated at
- 13 \$1,434,555 with the Board's cost not to exceed \$584,136.
- 14 Wastes that accumulates at these sites cannot be
- 15 tied to any individual party responsible for the illegal
- 16 disposal activity under the Public Resources Code. The
- 17 sites are located on public property and will continue to
- 18 be maintained for the public benefit.
- 19 Therefore, staff's recommendation of approval
- 20 includes waiver of cost recovery in accordance with
- 21 Board-approved policy and regulations based on the
- 22 following factors: One, the sites are publicly owned and
- 23 maintained in public benefit and use; two, the public
- 24 property owner did not cause disposal of the waste; and
- 25 three, no responsible party for the illegal disposal can

- 1 be identified.
- 2 The second project is the McIlvaine illegal
- 3 disposal site in Sonoma County. This site consists of an
- 4 estimated 2,000 cubic yards dumped within a tributary
- 5 drainage of Porter Creek in an environmentally sensitive
- 6 area in Sonoma County. The Sonoma County Solid Waste
- 7 Local Enforcement Agency has requested an illegal
- 8 disposal site abatement grant to segregate, load and haul
- 9 the waste for proper disposal and recycling and the
- 10 subsequent restoration of the creek bed.
- The Board cost of this project is not to exceed
- 12 \$111,300. The Sonoma County Local Enforcement Agency
- 13 obtained a court order, a stipulated judgment against the
- 14 property owner for cleanup of the site. The property
- 15 owner is a widow who is unable to perform the cleanup.
- 16 Cost recovery will be pursued for this project by Sonoma
- 17 County on behalf of the Board through the filing of a
- 18 lien against the property owner to recover Board costs.
- 19 The third project is the Yano illegal disposal
- 20 site in Los Angeles County. This site is located in the
- 21 eastern portion of the Antelope Valley approximately one
- 22 mile south of State Highway 138 at 190th Street East.
- 23 An estimated 1,000 cubic yards of solid waste
- 24 has been dumped clandestinely on several parcels adjacent
- 25 to the California Aqueduct. The majority of waste is on

- 1 property owned by the California Department of Water
- 2 Resources, with the remaining waste scattered over seven
- 3 private parcels. No individual haulers responsible for
- 4 the dumping can be identified.
- 5 The County of Los Angeles Solid Waste Local
- 6 Enforcement Agency has requested a Board-managed
- 7 remediation project for this site. The project would
- 8 include segregation, loading and hauling of the waste to
- 9 a proper disposal and/or recycling facility by the
- 10 Board's contractor. The Department of Water Resources
- 11 will install permanent fencing on its property as part of
- 12 the project.
- The estimated Board cost is \$154,000. The Los
- 14 Angeles County Local Enforcement Agency has issued
- 15 enforcement orders to DWR, Department of Water Resources,
- 16 and to owners of the affected private parcels. The
- 17 property owners have been unable or unwilling to perform
- 18 a timely cleanup. Cost recovery will be pursued for this
- 19 project against the property owners. The Department of
- 20 Water Resources will reimburse the Board for cleanup of
- 21 waste on its property through an interagency agreement
- 22 signed prior to implementation of the project.
- 23 The County is committed to pursuing liens on
- 24 behalf of the Board on private properties that are
- 25 cleaned up using Board funds. As a result of the LEA

- 1 enforcement action and the threat of cleanup by the
- 2 Board, at least three of the seven private property
- 3 owners are anticipated to have cleaned up their
- 4 properties prior to the start of the project.
- 5 The AB 2136 program has abated two other large
- 6 legacy illegal disposal sites in the Antelope Valley and
- 7 these sites have remained clean. Additional in-kind
- 8 services were provided for these projects by the LEA and
- 9 other local agencies and community groups, and a similar
- 10 commitment will be implemented for this project.
- 11 The fourth and final project to consider today
- 12 is the Snake Road illegal disposal site in Butte County.
- 13 The site is located along an approximately two-mile
- 14 stretch of the Oroville Banger Highway southeast of
- 15 Oroville in Butte County. An estimated 265 cubic yards
- 16 of solid waste has been dumped on the county
- 17 right-of-way.
- 18 The Butte County Solid Waste Local Enforcement
- 19 Agency has requested a Board-managed remediation project
- 20 for the site. The project is estimated to cost the Board
- 21 \$30,000 and would involve segregation, load and haul of
- 22 waste for proper disposal and/or recycling.
- 23 The LEA, Local Enforcement Agency, has
- 24 previously worked with the County's hazardous materials
- 25 unit to remove methamphetamine drug lab waste from this

- 1 site. Additional in-kind services are being committed to
- 2 by Butte County to assist in this project.
- 3 No individual party or hauler can be identified
- 4 as a responsible party for the illegal disposal activity.
- 5 The site is located on public property and will continue
- 6 to be maintained for the public benefit. In addition,
- 7 although Butte County has limited financial resources,
- 8 they will provide significant in-kind services to this
- 9 project.
- 10 Therefore, staff's recommendation of approval
- 11 includes waiver of cost recovery for this project in
- 12 accordance with Board-approved policy based on the
- 13 following factors: One, the site is publicly owned and
- 14 maintained in public benefit and use; two, the public
- 15 property owner did not cause disposal of the waste; and
- 16 three, no responsible party for the illegal disposal can
- 17 be identified.
- 18 In conclusion, pursuant to the AB 2136 program,
- 19 staff recommend adoption of Resolution 2000-459,
- 20 approving the Los Angeles River project matching grant,
- 21 the McIlvaine project Local Enforcement Agency grant, the
- 22 Yano illegal disposal site Board-managed project, and the
- 23 Snake Road Board-managed project.
- 24 That concludes staff presentation and staff are
- 25 available to answer questions.

- 1 CHAIR MOULTON-PATTERSON: Thank you, Mr. Walker.
- 2 Questions, comments?
- 3 Mr. Jones.
- 4 BOARD MEMBER JONES: The matching grants were
- 5 \$584,136 on the L.A. River. So that's a not to exceed?
- 6 MR. WALKER: Not to exceed that, correct.
- 7 BOARD MEMBER JONES: \$111,130 on the other
- 8 matching grant.
- 9 MR. WALKER: Correct. That's not to exceed.
- 10 BOARD MEMBER JONES: And then the two
- 11 Board-managed not to exceed \$154,000 and not to exceed
- 12 \$30,000?
- 13 MR. WALKER: Those are considered estimated
- 14 costs.
- 15 BOARD MEMBER JONES: All right. No problem.
- 16 BOARD MEMBER ROBERTI: Madam Chair.
- 17 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 18 BOARD MEMBER ROBERTI: Just briefly, last
- 19 Friday, I think a week after you visited the L.A. River
- 20 illegal disposal site, I did. I just want to mention
- 21 this is just an excellent project, up-to-date engineering
- 22 will be put into effect to clean up an awful lot of trash
- 23 that collects at skid row and at the L.A. produce market
- 24 prevented from going out to the Pacific Ocean near, I
- 25 guess in the vicinity of the Queen Mary right now, pretty

- 1 much pollutes everything. It's just an excellent site
- 2 and I was impressed and it deserves our high vote.
- 3 CHAIR MOULTON-PATTERSON: Thank you. And I
- 4 would certainly concur with Senator Roberti. I think
- 5 this is an excellent use of the funds and we're doing
- 6 something for the whole coast when we do this.
- 7 Mr. Walker, I understand from the City of Los
- 8 Angeles that you just were tremendous to work with and
- 9 your whole staff did a terrific job in this. So thank
- 10 you.
- 11 BOARD MEMBER ROBERTI: Madam Chair.
- 12 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 13 BOARD MEMBER ROBERTI: I would like to move for
- 14 adoption of Resolution 2000-459.
- 15 CHAIR MOULTON-PATTERSON: Moved by Senator
- 16 Roberti.
- 17 BOARD MEMBER PAPARIAN: Second.
- 18 BOARD MEMBER JONES: Second.
- 19 CHAIR MOULTON-PATTERSON: Seconded by Mr. Jones,
- 20 Resolution 2000-459.
- 21 Please call the roll.
- 22 BOARD SECRETARY: Jones.
- BOARD MEMBER JONES: Aye.
- 24 BOARD SECRETARY: Medina.
- 25 BOARD MEMBER MEDINA: Aye.

- BOARD SECRETARY: Paparian.
- BOARD MEMBER PAPARIAN: Aye.
- 3 BOARD SECRETARY: Roberti.
- 4 BOARD MEMBER ROBERTI: Aye.
- 5 BOARD SECRETARY: Moulton-Patterson.
- 6 CHAIR MOULTON-PATTERSON: Aye.
- 7 Thank you. Number 14, consideration of a
- 8 revised Solid Waste Facility Permit for Otay Landfill,
- 9 San Diego County.
- MR. WALKER: Madam Chair, Members of the Board,
- 11 Tad Gebrehawariat will present this item.
- 12 CHAIR MOULTON-PATTERSON: Thank you.
- 13 MR. GEBREHAWARIAT: Good morning. Otay Landfill
- 14 is owned and operated by the Otay Landfill Incorporated
- 15 and Allied Waste Industries Company.
- 16 The proposed revised permit is to allow the
- 17 following: Combine the operations of the Otay and Otay
- 18 Annex Landfills into one under one major use permit and
- 19 one Solid Waste Facility Permit; to increase the maximum
- 20 height of the combined landfill from 460 to 725 feet
- 21 above mean sea level; increase the permitted landfill
- 22 waste capacity from 18.7 million tons to an overall
- 23 landfill design capacity of 37.4 million tons; expand the
- 24 hours of the landfill operation from 7:00 a.m. to 4:00
- 25 p.m. Monday through Friday and 7:30 a.m. to 4:00 p.m.

- 1 Saturdays and Sundays, to 6:00 a.m. to 5:00 p.m. Monday
- 2 through Sunday and also allow the staging of trucks and
- 3 transfer trailers from 4:30 to 5:00 p.m. Monday through
- 4 Friday.
- 5 The proposed permit is also to allow the
- 6 increase of the maximum daily rate of waste received from
- 7 the combined total of 1,500 in the 1979 permits to 5,000
- 8 tons per day; increase the estimated landfill site life
- 9 by 28 years, estimated closure is about 2027; allow the
- 10 construction of various environmental control measures
- 11 such as drainage control facilities, a household
- 12 hazardous waste drop-off area and a recycling buy-back
- 13 center.
- 14 The project would also allow to make
- 15 improvements in the design and operation of the landfill
- 16 including improvements to the entrance facility, scales,
- 17 operation of a transfer staging area, public unload area
- 18 for safety and the continued operation of the landfill
- 19 gas-to-energy plant and a green and wood waste recycling
- 20 activity.
- 21 As is presented on the table on page 14-6 of the
- 22 agenda item, Board staff have determined that the
- 23 requirements for the proposed permit have been met.
- 24 Among other things, the scope of the proposed permit is
- 25 consistent with and is supported by the Environmental

- 1 Impact Report or EIR that was prepared and certified for
- 2 the project.
- 3 The proposed design and operation of the
- 4 facility as described in the submitted Joint Technical
- 5 Document would allow for a landfill operation in
- 6 compliance with the state minimum standards. However,
- 7 the operation of the Otay Landfill is in violation of the
- 8 Public Resources Code Section 44004, significant change,
- 9 and 44014(b), operator compliance with the terms and
- 10 conditions of the permit. These violations will be
- 11 corrected upon Board concurrence with the proposed permit
- 12 and subsequent issuance by the LEA.
- Therefore, staff recommend that the Board adopt
- 14 Solid Waste Facility Permit Decision Number 2000-461,
- 15 concurring with the issuance of Solid Waste Facility
- 16 Permit Number 37-AA-0010. Ms. Pamela Rabtis and
- 17 Mr. Richard Gelp of the County LEA are here, as is
- 18 Mr. Neil Moore of the operator to answer any questions
- 19 that the Board Members may have. Also I understand that
- 20 the LEA would like to come and make a brief presentation
- 21 to the Board.
- 22 CHAIR MOULTON-PATTERSON: Thank you very much.
- 23 And we have speaker slips from Michael -- I'm sorry. I
- 24 can't read your last name.
- 25 MR. GILL: That would be Michael (inaudible),

- 1 but I'm Richard Gill with the County LEA.
- 2 CHAIR MOULTON-PATTERSON: Did you wish to speak?
- 3 MR. GILL: If I could take a moment of your
- 4 time. Good morning, Madam Chair and Members of the
- 5 Board. San Diego County LEA is pleased to bring this
- 6 forward to you today. The LEA has spent a considerable
- 7 amount of time and energy to get where we are and we hope
- 8 that the Board will recognize the LEA's efforts as well
- 9 as the efforts of Allied Waste.
- The fact that the facility permit has not been
- 11 updated since 1979 and the fact that the facility has
- 12 been operated under an enforcement order since 1991
- 13 actually reflect the complex history of the site. And to
- 14 be very succinct, the older portion of the landfill
- 15 opened in the 1960s and was authorized by the San Diego
- 16 Regional Water Quality Control Board to accept a wide
- 17 variety of waste and operated under a land use permit
- 18 issued by the City of Chula Vista.
- 19 When an adjacent 250-acre parcel referred to as
- 20 the Otay Annex began operation in 1979, it was authorized
- 21 to accept a more limited wastestream and operated under a
- 22 land use permit issued by the County of San Diego. For
- 23 these reasons, the facility was issued two separate solid
- 24 waste facility permits in 1979 even though the site has
- 25 been managed as a single operation with a single entrance

- 1 facility since then.
- 2 In 1991 when the LEA issued its first
- 3 enforcement orders to update the permit, the operator
- 4 began a process that led to a determination by the City
- 5 of Chula Vista and the County of San Diego to initiate a
- 6 land swap that would bring this facility under the land
- 7 use authority of a single jurisdiction.
- 8 It was not until 1979 that the County Local
- 9 Enforcement -- I'm sorry, the County Local Agency of
- 10 Formation Commission approved the reorganization of the
- 11 City of Chula Vista which resulted in placing both the
- 12 Otay Landfill and Otay Annex within the jurisdictional
- 13 boundaries of the County of San Diego. And it was not
- 14 until February of this year that the San Diego County
- 15 Planning Commission certified an Environmental Impact
- 16 Report and authorized a new single major use facility for
- 17 a combined 464-acre facility. This allowed Allied Waste
- 18 to submit a complete and correct application package to
- 19 the LEA which resulted in the permit before you today.
- 20 The LEA would like to point out that the
- 21 facility has always been operated in a manner that's
- 22 protective of public health, safety and the environment.
- 23 And in recognition of the efforts of Allied, we would not
- 24 hesitate to say that the Otay Landfill is one of the best
- 25 operations in the state of California.

- 1 Thank you for your time and I'll be happy to
- 2 assist with any questions you might have.
- 3 CHAIR MOULTON-PATTERSON: Thank you very much.
- 4 Michael Meecham, City of Chula Vista, and we
- 5 also have Neil Moore from the landfill who will respond
- 6 to questions.
- 7 MR. MEECHAM: Madam Chair and Members of the
- 8 Board, I really just want to echo the comments that were
- 9 made by the LEA at the end about this being one of the
- 10 best operated landfills in California.
- 11 Not too many communities or residents and
- 12 business communities would choose to be located near a
- 13 landfill, but over the last three years we've come to
- 14 appreciate our partners with Allied Waste and the efforts
- 15 they've made to be a good partner, and I wanted to list
- 16 or talk about a few of the things they've done.
- 17 Previously we had some significant problems with
- 18 illegal disposal in the city, and one of the things this
- 19 permit will be address will be some increased hours.
- 20 It's my feeling and my observation of being at the
- 21 landfill quite a bit that it's not the professional
- 22 hauling groups that cause some of the illegal disposal
- 23 but the small operators who work late into the day and
- 24 get there at 4:00 and the landfill closes, and their
- 25 typical work day goes later than that and it's difficult

- 1 for them economically to take that stuff back and start
- 2 all over the next morning.
- 3 We've really gone a long way toward eliminating
- 4 that program of not being convenient for businesses.
- 5 Allied has not only increased street sweeping and bulky
- 6 pickup, but actually funds some programs for the City.
- 7 They -- the recycling center that was mentioned that will
- 8 open actually currently provides an opportunity for every
- 9 resident in our city who is willing to separate their
- 10 construction demolition waste and their metals and paper
- 11 materials to drop off the first and third Saturday of
- 12 every month at the landfill at no charge if they're a
- 13 regular paying customer with the city.
- 14 Those kinds of things help abate a lot of the
- 15 illegal disposal in the area. We also are the only city
- 16 in San Diego County that as a part of their agreement
- 17 with the hauling subcontractor has free bulky pickup not
- 18 only from our single-family homes but also every
- 19 apartment, condo and mobile home park in the city, which
- 20 we also separate to recycle.
- 21 The extended hours of sweeping the bulky items
- 22 will make a big difference on the road that leads to the
- 23 landfill, and I don't know if the LEA Described it
- 24 exactly, but the landfill is actually an island
- 25 jurisdiction within the city of Chula Vista and the only

- 1 businesses and residents around the landfill are in fact
- 2 Chula Vista residents and businesses.
- 3 The landfill also is needed by us and the rest
- 4 of the region to meet our 15-year capacity, but
- 5 environmentally and aesthetically, I wanted to also
- 6 mention that as a part of our agreement with Allied
- 7 Waste, they have set aside roughly 80 acres of open space
- 8 that had been part of the original take in the 1960s that
- 9 could have been developed as landfill. That 80 acres to
- 10 the west is the area closest to existing residential and
- 11 commercial properties and will be set aside permanently,
- 12 about 35 acres for parkland for a major sports park and
- 13 the rest for habitat. That's already been done, but as a
- 14 part of this agreement they will also contribute up to \$4
- 15 million to develop the park.
- 16 As I said, they will expand the recycling area
- 17 to provide a safer place for our residents and businesses
- 18 to be separated from the landfill disposal site at the
- 19 bottom of the pit. So people will have a safer place and
- 20 small vehicles will be separated and be able to recycle
- 21 and dispose at the top near the gate.
- 22 Some other significant but smaller things in the
- 23 agreement are they made a commitment to buying green
- 24 electricity at their site and their other sites in the
- 25 City of Chula Vista at our request. They're doing some

- 1 experimental work with converting to alternative fuel
- 2 vehicles at the landfill, and probably one of the most,
- 3 if not the most important to the City, was they
- 4 negotiated with us as neighbors, not out of any real
- 5 legal requirement but as good neighbors, to manage the
- 6 final height and contour. And I believe they've
- 7 submitted a map, and I have one that I can that shows
- 8 what that final outcome is. It was one that was very
- 9 pleasing to the City and we think will help with the
- 10 landfill, when it's completed, fit into the natural land
- 11 forms around the community and not stick out as it might
- 12 have under the original or the most cost-effective plan
- 13 for them. I would estimate at today's tipping fee I
- 14 think that that's going to be a loss of roughly \$2
- 15 million at today's cost to them.
- So in addition to that, the City has final
- 17 approval on a landscape plan and they've been very
- 18 cooperative in helping us work that out so that we can
- 19 make sure that the landfill upon closure will fit
- 20 aesthetically as reasonably as possible within the
- 21 community.
- Thank you.
- 23 CHAIR MOULTON-PATTERSON: Thank you,
- 24 Mr. Meecham. As I mentioned, on my site visit there I'm
- 25 really impressed with the work that's been done with

- 1 multi-units, apartments and the mobile home parks. So if
- 2 you could give us any information on that, the Board
- 3 would be very interested in it.
- 4 MR. MEECHAM: I will get that.
- 5 CHAIR MOULTON-PATTERSON: Thank you.
- 6 As I said we have Neil Moore for questions if we
- 7 have any.
- 8 Mr. Paparian.
- 9 BOARD MEMBER PAPARIAN: Question for staff. The
- 10 tonnage at the facility is increased from 1,500 tons per
- 11 the 1979 permit up to -- I think it's 3,800 and some-odd
- 12 tons today, is the reason that the Board never saw that
- 13 increase in tonnage come before the Board itself because
- 14 of a PEP policy? Is that -- am I understanding that
- 15 right?
- 16 MR. DE BIE: In part. As you heard the LEA
- 17 describe a thumbnail sketch of the chronology, the
- 18 initial start of the landfill and the permitting of the
- 19 landfill and the use permit issues contributed to a delay
- 20 in permits being updated, but the mechanism used to allow
- 21 the increase in tonnage other than the permit was
- 22 utilizing the Permit Enforcement Policy. So yes, they
- 23 used the Permit Enforcement Policy to let the tonnage go
- 24 up without a permit action.
- 25 BOARD MEMBER PAPARIAN: Thanks.

- 1 BOARD MEMBER JONES: Madam Chair.
- 2 CHAIR MOULTON-PATTERSON: Thank you,
- 3 Mr. Paparian.
- 4 Mr. Jones.
- 5 BOARD MEMBER JONES: Just a quick question. As
- 6 I understood what the LEA, Richard, had said was they
- 7 started the process in 1991 and it took until 1999 for
- 8 the local government to finish with the annexation of
- 9 that island. Is that accurate?
- 10 MR. GILL: That annexation actually occurred in
- 11 1997. It took until 1999 for the County to issue a land
- 12 use permit.
- 13 MS. TOBIAS: Excuse me. You need to talk into
- 14 the microphone in order for it to be on the record.
- 15 CHAIR MOULTON-PATTERSON: Thank you.
- 16 MR. GILL: Richard Gill with the County LEA.
- 17 The annexation occurred in 1997 that was approved by the
- 18 Local Agency Formation Commission, LAFCO, and in February
- 19 of this year the County of San Diego issued a land use
- 20 permit for a single combined facility of 464 acres.
- 21 CHAIR MOULTON-PATTERSON: Thank you. Questions?
- 22 Any other questions or comments? Okay.
- Mr. Medina.
- 24 BOARD MEMBER MEDINA: Just a brief comment. I
- 25 had an opportunity to visit the Otay Landfill and I was

- 1 very impressed with how well it was run and also how
- 2 clean it was. And given its close proximity to Tiajuana,
- 3 it's a good example for them, good model for them to
- 4 visit and keep in mind as they site their unit.
- 5 BOARD MEMBER JONES: Madam Chair.
- 6 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 7 BOARD MEMBER JONES: I would like to move
- 8 adoption of Resolution 2000-461, consideration of a
- 9 revised Solid Waste Facility Permit for the Otay Landfill
- 10 in San Diego County.
- 11 BOARD MEMBER MEDINA: I would like to second
- 12 that.
- 13 BOARD MEMBER ROBERTI: Madam Chair.
- 14 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 15 BOARD MEMBER ROBERTI: I would like to ask a
- 16 question.
- 17 I understand that bentonite is acceptable in the
- 18 federal standards as a -- alternative to a liner. Am I
- 19 right on that?
- 20 MR. WALKER: I think what you're referring to is
- 21 the natural -- the natural geologic materials at this
- 22 particular site and the Regional Board has the authority
- 23 to approve alternative lining systems. And as part of
- 24 that approval, they have taken into consideration the
- 25 natural bentonite materials that underlies this site that

- 1 provides additional protection to water quality. That's
- 2 underneath the geomembrane, flexible membrane liner.
- 3 BOARD MEMBER ROBERTI: Has the Water Board made
- 4 a determination as to leachate, the possibility of
- 5 leachate under these conditions?
- 6 MR. WALKER: Maybe the LEA would like to get in
- 7 on this one, but I think from our contacts with the Water
- 8 Board, it's our understanding that they have approved
- 9 this design and it's currently in compliance with their
- 10 requirements and that they are accepting or they approved
- 11 their method of leachate management and control.
- 12 BOARD MEMBER ROBERTI: Now, my question is is
- 13 the hole -- is that right? On the Water Board?
- MS. LARAPTIS: Yes. They have approved and the
- 15 section of canyon three that has been lined as far as
- 16 phase 1-A and 1-B was approved by the Water Board, as
- 17 well as the final quality control.
- 18 BOARD MEMBER ROBERTI: Now, undergirding this
- 19 entire landfill is the natural bentonite. I take it the
- 20 entire landfill is?
- MS. LARAPTIS: I'll go ahead and state my name
- 22 for the record. I'm Pam Laraptis with County of San
- 23 Diego's LEA.
- Yes, the entire area is a former bentonite clay
- 25 mining operation from the '40s. So basically the whole

- 1 geological area has a natural liner, certainly not enough
- 2 to go without lining in the current conditions.
- 3 BOARD MEMBER ROBERTI: I take it when the LEA
- 4 made a determination they made the determination that
- 5 there's no cracking because of the excess amount of
- 6 vertical landfill? Was that a specific determination
- 7 that you made?
- 8 MR. WALKER: Scott Walker again. The primary
- 9 liner design standards with regard to slope stability and
- 10 geotechnical stability is within the Water Board portion
- 11 of the regulations and they have approved this liner
- 12 design. They have approved the as-built construction
- 13 plans, and as part of that there was an extensive
- 14 geotechnical analysis in order for them to base their
- 15 approval on that it met their standards.
- 16 BOARD MEMBER ROBERTI: Okay. One other
- 17 question. I see in the -- our own briefing that the
- 18 landfill was expanded at one point about three years ago
- 19 pursuant to stipulated agreement. How did that come
- 20 about or how can that come about?
- 21 MR. GILL: I believe that again would be in
- 22 reference to the PEP policy that the LEA has taken --
- 23 interpreted 18304 Title 14 to allow them to authorize
- 24 such an action when a facility proposes to operate
- 25 outside their permit.

- 1 BOARD MEMBER ROBERTI: Is that pursuant to one
- 2 of our policies that we allow this?
- 3 MR. GILL: I might just add the LEA is inquired
- 4 to submit a draft copy of enforcement orders to the Waste
- 5 Board, to the Air Board and to the Regional Board 15 days
- 6 before those are implemented.
- 7 BOARD MEMBER ROBERTI: And we allow an expansion
- 8 pursuant to a stipulated agreement on something that
- 9 doesn't necessarily come before us; am I right?
- MR. DE BIE: The current policy as implemented
- 11 by the LEAs is such that if an LEA discovers a facility
- 12 to be out of compliance with the terms and conditions of
- 13 their permit, they issue an enforcement order to require
- 14 them to come into compliance. And usually the compliance
- 15 schedule and the requirements in that order require the
- 16 operator to come apply for a permit revision to
- 17 incorporate the changes that the LEA has discovered.
- 18 At times those have included some expansion,
- 19 both in hours and tonnage. The situations where it has
- 20 included expansion beyond permitted boundary is rare, but
- 21 I believe it has occurred in the past.
- 22 BOARD MEMBER ROBERTI: But that's what happened
- 23 here.
- 24 MR. GILL: No, the boundary was not expanded,
- 25 just the daily tonnage limits.

- BOARD MEMBER ROBERTI: Just the capacity. Well,
  my concerns, Madam Chair, are number one, although I
- 3 recognize that this is a federal -- there is a federal
- 4 standard, we're still engaging in an unlined landfill,
- 5 compounded by the problem that this is another one of our
- 6 policies that has been established where much of the
- 7 ground work has been done pursuant to a policy that never
- 8 comes before this Waste Board as far as a specific item,
- 9 and that is a landfill that was out of compliance by
- 10 stipulated agreement between the operators and the LEA
- 11 can engage in the increased tonnage, that that occurred
- 12 about three years ago, and then based on that stipulated
- 13 agreement, which we've never seen, we are now coming up
- 14 with an unlined landfill proposal.
- 15 It all may be well and good, but the process
- 16 concerns me very much and I think as the process that has
- 17 led this Board to never defeat a permit because built in
- 18 our past mechanisms are all these processes which just
- 19 put us on auto pilot. So I wish I had known that this
- 20 was a policy, but frankly I was on the Board for a long
- 21 time before I knew we had all these established policies
- 22 that somehow find staff when they are making
- 23 recommendations to us that we don't know about.
- 24 So for myself, I plan to abstain on this. It is
- 25 specifically that I don't want to be bound by a policy in

- 1 which logarithmically we're intensifying a problem.
- 2 Problem number one, to make it absolutely clear, is that
- 3 the original expansion is based on a stipulated agreement
- 4 this Board never saw pursuant to a policy that this Board
- 5 really never established except in the dark antiquities,
- 6 and now we're asked to vote on that and approve a
- 7 landfill expansion which happens to be unlined. So with
- 8 that, I am going to abstain.
- 9 CHAIR MOULTON-PATTERSON: Senator Roberti, I
- 10 certainly understand your concerns. When will we be
- 11 reconsidering this PEP, Permit Enforcement Policy?
- 12 MR. DE BIE: We have staff actively meeting with
- 13 stakeholder groups and focus groups. I believe a bulk of
- 14 those focus group meetings have occurred and staff is
- 15 currently summarizing the information from that with the
- 16 aim of getting the whole group together in the very near
- 17 future. And then depending on the outcome of that
- 18 meeting or two, we would be prepared to bring back a
- 19 report to the Board. We're aiming for a January-February
- 20 time frame. It's just a scheduling, getting all the
- 21 people in the room at one time that is taking the time to
- 22 address it.
- 23 CHAIR MOULTON-PATTERSON: Thank you. I will be
- 24 voting yes, but I am very anxious to discuss this policy.
- Mr. Paparian.

- BOARD MEMBER PAPARIAN: I wanted to just ask a
- 2 couple of clarifying questions. As I understand it,
- 3 roughly half of the landfill is going to be lined and
- 4 roughly half is going to be unlined.
- 5 MS. LARAPTIS: Correct.
- 6 BOARD MEMBER PAPARIAN: What I heard you say
- 7 was that the Water Board had okayed the lining system for
- 8 the landfill. Has the Water Board looked at the
- 9 expansion of the unlined portion of the landfill?
- 10 MR. GILL: They were one of the responsible
- 11 parties under CEQA for the environmental document that
- 12 was released. So other than that process, there's been
- 13 no action on their part, but they do have waste discharge
- 14 requirements for both portions of the landfill.
- 15 BOARD MEMBER PAPARIAN: So they received notice
- 16 of the expansion of the unlined but didn't actually have
- 17 to rule in any way on that. Okay. And then if -- the
- 18 question of the bentonite that's underlying the landfill,
- 19 whether that serves as an alternative under Subtitle D to
- 20 a standard liner, I -- I am confused by that.
- 21 MR. WALKER: Let me correct. I wanted to point
- 22 out that it is not in and of itself an acceptable
- 23 alternative liner. That is to say that in order to meet
- 24 the Subtitle D standard for liner design standards,
- 25 according to the Water Board, they have to have a

- 1 geomembrane part of that too. So there's a plastic that
- 2 overlies the clay. The prescriptive standard Subtitle D
- 3 liner is two feet of compacted clay with a permeability
- 4 less than or equal to 10 to the minus -- a very low
- 5 permeability.
- 6 It turns out that these natural materials
- 7 essentially act equivalent that clay portion of the
- 8 Subtitle D liner, but that does not -- does not address
- 9 the need for a geomembrane portion which as part of this
- 10 liner the approved liner is part of the design.
- 11 BOARD MEMBER PAPARIAN: Thank you.
- 12 CHAIR MOULTON-PATTERSON: We have a motion --
- 13 Mr. Medina, did you have additional?
- 14 BOARD MEMBER MEDINA: No, I don't.
- 15 CHAIR MOULTON-PATTERSON: I heard a click over
- 16 there somewhere.
- 17 We have a motion by Mr. Jones, seconded by
- 18 Mr. Medina to approve Resolution 2000-461.
- 19 Please call the roll.
- 20 BOARD SECRETARY: Jones.
- 21 BOARD MEMBER JONES: Aye.
- 22 BOARD SECRETARY: Medina.
- BOARD MEMBER MEDINA: Aye.
- 24 BOARD SECRETARY: Paparian.
- 25 BOARD MEMBER PAPARIAN: Abstain.

- BOARD SECRETARY: Roberti.
- BOARD MEMBER ROBERTI: Abstain.
- 3 BOARD SECRETARY: Moulton-Patterson.
- 4 CHAIR MOULTON-PATTERSON: Aye.
- 5 Okay.
- 6 Ms. Tobias, the motion does not pass.
- 7 MS. TOBIAS: That motion does not pass. So if
- 8 the Board does not act, then the permit would be approved
- 9 in 30 days.
- 10 BOARD MEMBER ROBERTI: 30 days from today?
- 11 MS. TOBIAS: Issued by the LEA in 30 days.
- 12 CHAIR MOULTON-PATTERSON: Thank you for
- 13 clarifying that. Thank you very much. Okay.
- 14 It's my intention to try and get through 15 and
- 15 16 and then break for lunch. Number 15.
- 16 MR. WALKER: Item 15 is consideration of
- 17 suspension, revocation or modification of the Board's
- 18 long-term violation policy.
- 19 Madam Chair, Members of the Board, this item was
- 20 specifically requested for the November board meeting by
- 21 Board Member Roberti to consider suspension, revocation
- 22 or modification of the long-term violation policy that
- 23 has been applied to landfill gas violations solely.
- 24 Copies of the written item providing a summary
- 25 and background on implementation of the policy were

- 1 handed out at the Board briefing and additional copies
- 2 are available at the back table.
- 3 With that, staff are available to answer any
- 4 questions in implementing any further direction from the
- 5 Board on this policy.
- 6 MR. DE BIE: Mark DeBie. I have one
- 7 modification to the attachment in this item that
- 8 Mr. Walker wasn't aware of. The item that -- or the
- 9 attachment that includes the table of facilities that
- 10 have used the long-term state minimum standard policy
- 11 came to our attention by Mr. Cupps that we missed one.
- 12 The Santa Maria Landfill did actually utilize
- 13 this policy back in May of '97 to get their permit
- 14 revised. They had an outstanding violation of landfill
- 15 gas. We'll be revising this attachment and submitting it
- 16 for the record.
- 17 CHAIR MOULTON-PATTERSON: Okay. Thank you.
- 18 We have speakers and then we'll open it up to
- 19 the Board, or unless the Board had questions before the
- 20 speakers, let me know please.
- 21 Hearing none, Evan Edgar.
- 22 MR. EDGAR: Good afternoon, Chair and Board
- 23 Members. My name is Evan Edgar from Edgar and Associates
- 24 on behalf of the California Refuse Removal Council.
- We have 120 collectors, 50 MRF operators, 50

- 1 transfer stations and 20 permitted compost facilities.
- 2 We also have 10 landfills. We're not quite the zero
- 3 waste organization. The landfills are very important to
- 4 us still.
- 5 The agenda item is somewhat confusing. If you
- 6 read the agenda item, it talks about landfill gas only.
- 7 It singles out one issue, landfill gas. If you look at
- 8 the staff report -- and the staff report is more global.
- 9 It talks about all types of long-term violations. So on
- 10 one hand we're talking about landfill gas but it has more
- 11 global implications about where it could go.
- 12 This is really a public sector issue with
- 13 regards to the utilization of this policy in the past.
- 14 One time in six years, I've used it down in Fairview
- 15 Landfill. It's important. We want to keep it and the
- 16 folks on landfill gas it has worked in the past. Fairby
- 17 is now a permitted landfill with a landfill gas system in
- 18 place. So it's very important, but because of the
- 19 policies listed as all state minimum standards not just
- 20 landfill gas, and all Solid Waste Facility Permits this
- 21 is not about landfills and landfill gas anymore. It
- 22 could be reached beyond other multimedia issues.
- In today's AB 1220, they're very focused on what
- 24 state minimum standards are, but in the move towards
- 25 multimedia in regards to fish and game issues or

- 1 groundwater protection issues, this policy could have
- 2 other long-term violations being brought in beyond
- 3 long-term landfill gas that would have very important
- 4 implications.
- 5 What I recommend today on behalf of CRRC and the
- 6 ten active landfills that I represent is take no action
- 7 on landfill gas items. However, if it's the wish of the
- 8 Board to extend this issue beyond landfill gas and
- 9 landfills, we would want to have further discussion and
- 10 action because it's far global and far reaching beyond
- 11 what is listed in the agenda item.
- 12 Thank you for the opportunity to testify or this
- 13 matter.
- 14 CHAIR MOULTON-PATTERSON: Thank you. Did staff
- 15 have any reaction?
- MR. DE BIE: It's true that in BODS the item was
- 17 titled -- indicated just long-term gas violation policy,
- 18 but the item itself indicates that it's the entire policy
- 19 and the gas aspect is a typo. We apologize for that.
- 20 It's the intent that we look at the whole policy. And if
- 21 you look at the attachment that contains the agenda item
- 22 of the original policy, it did cite several examples of
- 23 state minimum standards other than gas that could be an
- 24 aspect of the policy.
- 25 CHAIR MOULTON-PATTERSON: Thank you.

- 1 Larry Sweetser.
- 2 MR. SWEETSER: Good day, Madam Chair, Members of
- 3 the Board. My name is Larry Sweetser, Sweetser and
- 4 Associates, on behalf of the Environmental Services Joint
- 5 Powers Authority. We're a 21-member county owner and
- 6 operator association and such, the ESJPA does support the
- 7 long-term violation policy including for landfill gas
- 8 violations.
- 9 It's been a very effective tool and has been
- 10 protective of health and safety because even as an
- 11 operator, it's always hard to accept the fact that
- 12 receiving a violation is for your own good, but at this
- 13 time it allows you the time to implement proper controls,
- 14 either for gas or other violations. And it's not just
- 15 gas. It also works especially well for groundwater
- 16 violations, areas where it takes time, at least more than
- 17 90 days in order to correct or control the problem.
- 18 And the policy does have controls in it,
- 19 particularly related to the operator has to demonstrate
- 20 good faith efforts to comply with that standard and also
- 21 that there's a written enforcement order with a time
- 22 line, both I think what the Board was looking for in some
- 23 of the other meetings. And there's also allowance for if
- 24 there's an immediate threat to take immediate action. So
- 25 that is protective measure in there for health and safety

- 1 aspects.
- 2 Particularly regarding landfill gas, the nature
- 3 of landfill gas is not easily fixable and neither is
- 4 groundwater issues. And I know, as Mr. Evan Edgar
- 5 pointed out, the multimedia and the multi-agency approach
- 6 to this does complicate it quite a bit. There is room in
- 7 there to try and figure out what the standards are and
- 8 some of the issues.
- 9 There's many factors you need to consider when
- 10 you're looking at any long-term, especially gas issues.
- 11 Where the measurements are makes a big difference as
- 12 pointed out in other permits recently, where you put the
- 13 wells, it makes a difference when you're measuring at
- 14 ground level or higher up, breathing zones, is it a
- 15 safety and health threat. All those needs are looked at
- 16 when the operator and the LEA process.
- 17 Once you do figure out you have an issue to
- 18 address, you have to figure out what the volume is, the
- 19 extent of it, the types of equipment, whether it's better
- 20 to flare it, to vent it, to control it and other means.
- 21 It's a long process that does need that time in there.
- 22 BOARD MEMBER ROBERTI: Madam Chair.
- 23 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 24 BOARD MEMBER ROBERTI: As I have been briefed on
- 25 this by my staff, what I understand is that this policy

- 1 has been used since adoption of 17 times and it has
- 2 envisioned that according to the original agenda item
- 3 that this policy is only for those instances where the
- 4 Board is serving as the Solid Waste Enforcement Agency,
- 5 in our terminology the EA. 14 of the times that this
- 6 policy has been evoked we weren't the EA.
- 7 One of the problems is that decisions on whether
- 8 there's an environmental threat, which is part of the
- 9 policy, part of the operative language to bring in the
- 10 policy is not really very standardized if we're relying
- 11 on the local jurisdictions to make that determination.
- 12 It's one thing if the Board makes that determination
- 13 based on hopefully standard policies that our staff gives
- 14 and then we make the determination as to whether there is
- 15 an environmental problem, threat -- I forget what the
- 16 word is here -- no threat to the environment, public
- 17 health and safety.
- 18 That doesn't occur when we pretty much have to
- 19 accept what the LEA says. And frankly, it appears that
- 20 in the Billy Wright situation and other situations the
- 21 original policy which said this should only be invoked
- 22 when the Board is the EA doesn't apply.
- 23 So one thing that could solve our problem is if
- 24 we just interpreted our own agenda item, our own policy,
- 25 narrowly as we had adopted it in 1994 and hopefully with

- 1 maybe some more precise standardizations as to what we
- 2 mean by a threat to the environment, public health and
- 3 safety, which isn't clearly spelled out to give our own
- 4 staff direction when they come to us, that might make the
- 5 policy much more meaningful, but right now I think the
- 6 problem isn't the policy. The problem is it's applied as
- 7 the policy when even the 1994 resolution didn't envision
- 8 that because it said only when the Board is serving as
- 9 the EA.
- 10 CHAIR MOULTON-PATTERSON: Thank you for bringing
- 11 that up.
- 12 Mr. Sweetser, had you finished?
- 13 MR. SWEETSER: Just if I could address that part
- 14 of that comment also. I would think that policy, it
- 15 works across the board where the Board is LEA or the EA
- 16 or not, and also in terms of I think it would be helpful
- 17 to have some clarity on how to make those determinations,
- 18 both where the Board is EA and not because it is
- 19 quantifiable. In many cases it is quantified.
- 20 BOARD MEMBER ROBERTI: Well see, the problem --
- 21 the problem is when the Board acts as the EA, that's --
- 22 we can operate under some standardized criteria as to
- 23 what's an environmental threat. When the LEA makes that
- 24 decision, we in effect accept that, period. We don't
- 25 have a clue, frankly because we're accepting a priori

- 1 what they decided was or was not an environmental threat.
- 2 And frankly, the people who passed the original policy,
- 3 whoever our Board Members were at that time were wiser
- 4 than I gave them credit for in past discussions because
- 5 they made the specifications recognizing the different
- 6 information the Board is going to get whether there's an
- 7 LEA involved or we're the EA. And somehow along the line
- 8 over the years -- and Billy Wright just being a
- 9 continuation of this -- we've adopted the policy to cover
- 10 all situations, not just where the Board is the
- 11 Enforcement Agency.
- 12 So there is a difference as far as the
- 13 information we get. Maybe from the point of view of the
- 14 applicant there isn't a difference, but from the point of
- 15 view of a decision maker I think there's a very, very
- 16 strong difference.
- 17 MR. SWEETSER: I don't want to get into the
- 18 issue between boards and LEAs and who is probably the
- 19 most expert on that, but I would say that the facts are
- 20 such that (inaudible) one decision, it should be
- 21 universal. There is room to look at that part of the
- 22 policy if you like to in that process.
- 23 CHAIR MOULTON-PATTERSON: Thank you.
- MR. SWEETSER: Thank you.
- 25 CHAIR MOULTON-PATTERSON: Mr. DeBie.

- MR. DE BIE: Just a word or two from staff's
- 2 perception on how the policy is being implemented.
- 3 When the agenda item for the permit is brought
- 4 to the Board and there's an outstanding state minimum
- 5 standard violation, it is Board staff that's reviewing
- 6 the record and determining the findings that are outlined
- 7 in the policy. We're not depending on the LEA for those
- 8 determinations, it's Board staff. So there's a
- 9 carry-over from the original policy where it's Board
- 10 staff making that determination.
- 11 And I just wanted to point out sort of
- 12 historical interest is that the policy was set up in --
- 13 by the Board in -- let me find it. Was it July?
- MR. WALKER: July of '94.
- MR. DE BIE: July of '94 and the first permit
- 16 that came up that utilized the policy was Chiquita Canyon
- 17 in L.A. soon after that policy. So I would imagine that
- 18 the Board that set up the policy was the same Board that
- 19 acted on that permit and that was the first time the
- 20 policy was utilized.
- 21 CHAIR MOULTON-PATTERSON: Thank you, Mr. DeBie.
- 22 BOARD MEMBER JONES: Madam Chair.
- 23 BOARD MEMBER ROBERTI: Were we -- were we the
- 24 the EA or was the LEA?
- 25 MR. DE BIE: We were not the EA and have not

- 1 been the EA for that jurisdiction. So --
- BOARD MEMBER ROBERTI: However, I might say, and
- 3 I don't know what the reasons are for this, but Chiquita
- 4 Canyon -- was it Chiquita Canyon?
- 5 MR. DE BIE: Yes.
- 6 BOARD MEMBER ROBERTI: Okay. Fine.
- 7 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 8 BOARD MEMBER JONES: Madam Chair, I know we have
- 9 more people but I want to -- I'm hoping that irregardless
- 10 whether the EA or the LEA, I think that one of the
- 11 reasons this policy was brought forward was, as in Billy
- 12 Wright Landfill, the lower explosive limit is what is
- 13 detected in those monitoring wells. So that means the
- 14 lowest number that qualifies, 5 percent of volume, which
- 15 is pretty minimal, created a trigger that said -- that
- 16 those operators have to do certain things.
- 17 And if you look in Title 27 or Title 14, those
- 18 things are that number one, that they confirm their
- 19 readings; number two, that they notify the LEA within
- 20 seven days; and number three, that they start a plan
- 21 which normally includes more monitoring to determine if
- 22 the gas is migrating, what the problem is and how are you
- 23 going to deal with it.
- 24 So it always kind of amazes me when I hear the
- 25 word "long-term violation" because once it has been

- 1 identified in statute that it has hit that minimum
- 2 threshold and the operator notifies the LEA, notifies the
- 3 Board, comes up with a monitoring plan, is it still a
- 4 violation? Because they've done the remedy that is asked
- 5 for in Title 27 and Title 14. Is the violation when they
- 6 ignore it and they decide not to tell anybody? Because
- 7 all it's done is it's hit that threshold standard to make
- 8 people aware.
- 9 If there's no gas migration, what are the ways
- 10 to deal with it? There's three ways to deal with gas.
- 11 Active, you draw it and you either flare it or use it as
- 12 an energy source or you can add air into the landfill,
- 13 not into the garbage but into that area, to minimize that
- 14 concentration, so when you're just adding outside air,
- 15 pumping air into it. Or you can vent it, and a vent
- 16 means you cut a slurry wall and you open a trench and as
- 17 gas migrates, goes up in the air. That's called passive
- 18 mitigation. Those are all three approved methods.
- 19 Right?
- 20 MR. WALKER: Correct. Those are part of the
- 21 standard methods used to control landfill gas.
- 22 BOARD MEMBER JONES: Okay. So what we are
- 23 talking about here is a hit that people did their job,
- 24 they did the testing, gas makes methane, compost makes
- 25 methane, and they got a trace hit.

- Now they've got to figure out how it moves.
- 2 Now, we can do a couple of things here. We can say if
- 3 you've got gas -- I've got to rethink how I'm going to
- 4 say this.
- 5 (Laughter)
- 6 BOARD MEMBER JONES: If under the natural
- 7 circumstances of law, everything biodegrades and makes
- 8 gas, you've done your job and identified it, we are never
- 9 going to let you get a permit to mirror conditions that
- 10 are happening in a jurisdiction, I just want to know
- 11 that. I want to know if we're going to tell everybody
- 12 once you start making gas and as you put in this
- 13 system -- and Billy Wright was a system that couldn't
- 14 even survive. A flare could not survive on its own. It
- 15 had to have an outside source of gas.
- 16 So I think we need to put into perspective what
- 17 that does, look at Title 27, look at Title 14, because
- 18 once these operators have identified that hit, they have
- 19 requirements. They're fulfilling the requirements. So
- 20 what's the violation?
- 21 BOARD MEMBER ROBERTI: Madam Chair.
- 22 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 23 BOARD MEMBER ROBERTI: I agree with what you're
- 24 saying as far as what the technical or the engineering
- 25 possibilities are to mitigate gas migration. I'm not an

- 1 engineer, I'm not a physicist, and I have to rely on
- 2 staff on that. But the problem with what we're doing
- 3 under Billy Wright and I guess similar situations is that
- 4 we're coming up with a fourth solution which is a
- 5 fiction, and that is not the physical solution of
- 6 aerating or venting or burning off but a legal fiction
- 7 that if you expand the landfill you are taking care of
- 8 gas migration. That's a fourth solution that has no
- 9 basis in engineering or physical reality. It's a legal
- 10 fiction we're engaging in.
- What I'm trying to get across is that is
- 12 unsatisfactory. And if we're going to deal with it at
- 13 all, we should deal with it only in the narrowest
- 14 confines of the resolution as it was passed with some
- 15 restrictions, and those restrictions are that those
- 16 instances where the Board is the Enforcement Agency
- 17 because I myself, and reasonable people can disagree on
- 18 this and I understand Mr. DeBie's point, but I myself
- 19 feel that the impact on us is different when we are
- 20 acting initially as the entity that is coming up with the
- 21 information or if we're trying to make a determination as
- 22 to whether the LEA was reasonable in their determination.
- 23 So the problem that we're giving a legal fiction
- 24 the same standing as a true physical solution is the
- 25 problem. And since we're sort of trying to come up with

- 1 a forensic answer rather than a physical answer, we then
- 2 deal in the realm of politics and public opinion and it's
- 3 absolutely a fact there is nothing more serious to the
- 4 public, especially in urban areas, and I know Billy
- 5 Wright is not in an urban area but there's nothing more
- 6 serious to the public as gas migration.
- 7 When I was a member of the State Senate I had a
- 8 problem in my own district. Ross Dress For Less was just
- 9 exploded one day because a well that had been dug a
- 10 hundred years earlier just decided to explode and nobody
- 11 had a clue that that was under Ross Dress For Less. And
- 12 near where I live right now, granted an urban area but
- 13 I'm talking about the impact of gas migration, something
- 14 which we cannot and we do not treat lightly, Los Angeles
- 15 School District built the most expensive high school ever
- 16 in the history of the United States over abandoned oil
- 17 wells.
- 18 I know that's not what you're proposing, but I'm
- 19 trying to give the dimensions, the dimensions of gas
- 20 migration, and the last thing we should do is try to
- 21 solve the problem through a legal fiction saying that if
- 22 you expand the area you have solved the migration
- 23 problem, which we all know is not real. It's a fiction.
- 24 Why I'm saying this and why I myself am so riveted to
- 25 this issue is because it is currently enormously

- 1 important to the public and one which they pay much
- 2 attention to.
- 3 And myself, of all the things I can think of, I
- 4 don't want to be having to explain ten years from now
- 5 when I'm a retired senior citizen, 15 years from now,
- 6 that -- that I voted for something that was a legal
- 7 fiction and the gas went off -- maybe there are not
- 8 houses around there, maybe it's just animals strolling
- 9 around -- and having to explain why I did it.
- 10 Gas migration is serious business and cannot be
- 11 solved through a legal fiction that expansion solves
- 12 migration because we all know that's not the case.
- 13 BOARD MEMBER JONES: Madam Chair.
- 14 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 15 BOARD MEMBER JONES: I know we have people to go
- 16 but I enjoy this debate with the Senator, and I think --
- 17 I agree with you, but there is a standard for buildings
- 18 and it's 2.5 percent. And then monitoring gas goes in.
- 19 And I know. I've built buildings over landfills. There
- 20 are ways to deal with it and they are prescribed in both
- 21 Title 27 and Title 14, but I think one of the keys to the
- 22 argument about the property line is that if you look in
- 23 Title 14 under post-closure -- closure and post-closure
- 24 activities under 17783(d) it says gas monitoring control
- 25 systems shall be modified during the closure and

- 1 post-closure maintenance period to reflect changing
- 2 on-site and adjacent land uses. Post-closure land use at
- 3 the site shall not interfere with the function of gas
- 4 monitoring and the control system.
- 5 So clearly the statute understands that if --
- 6 like a BKK would be a good example. BKK they started
- 7 having -- first off, somebody let them put houses at the
- 8 toe of the landfill, and -- so when the gas started
- 9 migrating into those homes, within a matter of days they
- 10 put a system in to get that gas under control.
- 11 That's very different than a property line in
- 12 the middle of a field where the -- where -- because that
- 13 was the appropriate action at that site because of those
- 14 homes, to put in an aggressive system to draw that
- 15 methane out. I agree.
- 16 But in the Billy Wright site, because landfills
- 17 were built at the corner of boundary lines back many,
- 18 many years ago and they don't include buffers now,
- 19 they're getting a hit at the boundary line which is
- 20 required by law for their monitoring, but 50 feet away
- 21 there are no hits. There is no migration.
- 22 So it becomes a function of planning back in
- 23 existing -- you know, when it was first developed as to
- 24 where do you put the corner of the landfill. I mean it's
- 25 a very, very sometimes just -- we were going to build a

- 1 material recovery facility on a closed landfill. We had
- 2 a cored road, cored meaning it's not built on garbage,
- 3 it's built in layers, a road that isn't going to go
- 4 anywhere -- and somebody went up there and said okay,
- 5 build the MRF right here, about 3 million bucks, and put
- 6 the corner right here, which was over the cored road.
- 7 And I said no. Move it this way and keep it on the fill
- 8 and we'll put the dikes down and we'll do all that
- 9 because everything around that was going to settle except
- 10 the cored road at which point it would have busted the
- 11 thing in half.
- 12 So you've got to be able to look at that. All
- 13 they're doing by moving that boundary line is looking at
- 14 the law which says you can't do anything to your
- 15 neighbor. Well, they're their own neighbor. So there is
- 16 no violation. We've actually precluded them from being
- 17 in -- in compliance, but that's another issue for another
- 18 day.
- But the statutes are very clear as to what the
- 20 remedies are, but to -- for somebody that gets a hit of
- 21 gas that isn't enough to burn on its own, to say that
- 22 we're not going to have a long-term violation policy so
- 23 that we can adequately address changes in communities
- 24 that need these facilities because the alternative is the
- 25 pimp program where the locals recognize the need for

- 1 change, the LEA submits that change, accepts it and sends
- 2 it to this Board, staff approves it, and then Board
- 3 Members aren't -- are struggling with the timing of those
- 4 issues.
- 5 Otherwise we tell people you take a trace of
- 6 gas, you get a hit, we're not going to let you permit,
- 7 that means -- I mean we've got to come up with an
- 8 alternative then for all that garbage because there is
- 9 garbage that's got to go into facilities that exceed
- 10 permits. There really is garbage and that's what that
- 11 policy was there for to determine. Gas migration may
- 12 take four or five years to figure out where it's
- 13 migrating. It may be a single pocket that once it's
- 14 vented isn't there anymore. We can have John -- Pacey.
- 15 I'm sorry. Pacey. You just got an award from SWANA for
- 16 a lifetime of gas, who is one of the founders of --
- 17 (Laughter)
- 18 BOARD MEMBER JONES: Lifetime of gas
- 19 engineering. I'm sorry. I'm sorry -- who is working on
- 20 all the bioreactor stuff that we're funding, is
- 21 absolutely known internationally, and have him come in
- 22 here and talk to us about what landfill gas is. It is
- 23 not an exact science. You could get a hit one month, one
- 24 quarter, and not get a hit the following quarter. That's
- 25 just the nature of the beast.

- 1 So I want us to try to keep this dialogue going
- 2 but understanding that that long-term violation was so
- 3 that we did not become archaic and not let facilities
- 4 adapt to current conditions to -- so that their permit
- 5 reflects what they need to do while they're still
- 6 accumulating information.
- 7 And I still want to have the discussion about
- 8 once it's -- once the indicators are there and they've
- 9 done everything, what's the violation. So anyway, thank
- 10 you, Madam Chair.
- 11 CHAIR MOULTON-PATTERSON: Ms. Tobias.
- 12 MS. TOBIAS: I just wanted to offer a little bit
- 13 of perspective, I guess a history that I don't quite see
- 14 in the agenda item. That is that when this policy was
- 15 adopted, what the Board was grappling with at the time
- 16 was whether or not to have facilities that are long-term
- 17 problems, something that was going to take anywhere from
- 18 a year to five years to deal with, whether or not they
- 19 should have their permits updated. And I'm not going to
- 20 address expansion and either laterally or the amount of
- 21 tonnage.
- 22 But the question that really came down to at
- 23 that time is did we want facilities that had up-to-date
- 24 permits so that we had current permit terms and
- 25 conditions that we could then enforce or did those

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- 1 facilities basically end up kind of staying out there
- 2 with their long-term violation, whatever it was, with old
- 3 permits which we then couldn't necessarily enforce
- 4 against either.
- 5 So at the time it really came down to that issue
- 6 of -- and I think the way the Board went at the time --
- 7 was that it was better to have a currently permitted
- 8 facility that had current terms and conditions with a
- 9 compliance program -- and it's easiest to use gas as the
- 10 example -- that basically set up the compliance program
- 11 of what they were going to live with.
- 12 So if you look back at what the original, at
- 13 least one of the original bases for the program, what
- 14 might be perhaps helpful is to look at the chart that
- 15 shows facilities that utilize the long-term policy and to
- 16 look at whether or not this was effective because I think
- 17 that what you can kind of see, at least what I see in
- 18 looking at this fairly quickly, is that perhaps half the
- 19 time it was effective in the sense that we have
- 20 facilities that have actually completed their compliance
- 21 and are basically now in compliance. And then you have
- 22 several others where there are notice and orders that are
- 23 either expired, where they've been extended several
- 24 times.
- 25 So that might be one place to look at is did the

- 1 policy accomplish what we wanted, which was bringing
- 2 facilities into compliance. If not, and if we're looking
- 3 at keeping this policy, how might we strengthen it to
- 4 make sure that we get compliance when we think we're
- 5 going to get it; or if we're not going to use it, to look
- 6 at these facilities and to see who it would have been
- 7 sitting out there without a current permit. And I offer
- 8 that not as direction or anything but just as a sense of
- 9 what the Board was looking at at that time or I should
- 10 say what staff was trying to accomplish in working with
- 11 the Board at that time.
- 12 CHAIR MOULTON-PATTERSON: Okay. We do have more
- 13 speakers.
- 14 Rick Best.
- 15 MR. BEST: Thank you, Chairwoman and Board
- 16 Members. Rick Best with Californians Against Waste.
- 17 I guess I first want to say THAT unfortunately
- 18 this item was not on your web site, available yesterday.
- 19 So I wasn't able to get this item until today, but if you
- 20 could try and make sure that items are available on the
- 21 web site. It kept giving me an error message, so --
- 22 CHAIR MOULTON-PATTERSON: We certainly will.
- 23 MR. BEST: So I just -- my comments are based
- 24 upon reading this item here at the meeting today, so I
- 25 apologize for not being able to give more in-depth

- 1 comments, but I guess I want to begin by thanking
- 2 Mr. Roberti for bringing this issue forward. I think
- 3 this is certainly an important issue to consider.
- 4 Certainly just looking at the list of facilities
- 5 that are out here, eight out of the 17 facilities,
- 6 basically half, are facilities where a violation was
- 7 noted back in '94, '95, '96. We're talking five years
- 8 ago many of these facilities have had a violation and yet
- 9 they still haven't come into compliance. We think it's
- 10 particularly troubling that this Board really needs to
- 11 take a look at this policy and see is this really -- yes,
- 12 half the facilities have gotten into compliance, but
- 13 another half are not in compliance.
- 14 Certainly the dangers of landfill gas are
- 15 certainly well noted around the state. We need to make
- 16 sure that this policy is being used to the maximum effect
- 17 to making sure that this -- that these violations are
- 18 being corrected. So I think -- I guess that's my first
- 19 point.
- 20 I think the second point that Mr. Roberti raised
- 21 is the issue with regards to who determines this, you
- 22 know, what is a dangerous violation. I think there is --
- 23 I don't see anything in this item that explains how
- 24 that's determined or what level of determination is made
- 25 as to whether it is an issue that's going to be harmful

- 1 to health and the environment. I think that really needs
- 2 to be explained and particularly with regards to the
- 3 extent that LEAs are being asked to carry out this
- 4 policy. Are they -- have they been educated as to what
- 5 the policy means and what kinds of operations should
- 6 be -- what kind of violations should be considered under
- 7 the policy.
- 8 I think it's certainly understandable that the
- 9 policy, as I take it, was originally crafted to be
- 10 specific when the Waste Board was the LEA, and certainly
- 11 they would have the expertise and knowledge as to how to
- 12 make that determination. If it's going to be applied to
- 13 a much broader array of folks, i.e. LEAs, to actually
- 14 implement, I think they really need to be adequately --
- 15 adequately prepared to make those determinations.
- 16 And so I think those are our basic concerns with
- 17 this. I think this should not be, you know, upheld at
- 18 this point. I think there really needs to be a closer
- 19 look at this policy making sure that there's a better
- 20 understand what is indeed hazardous and making sure the
- 21 process for resolving these facilities that have
- 22 long-term violations.
- Thank you.
- 24 CHAIR MOULTON-PATTERSON: Thank you, Mr. Best.
- 25 Kelly Smith.

- 1 MR. SMITH: Madam Chair, Board Members. I think
- 2 I'll speak representing the Coalition For Alternatives to
- 3 Kieffer Landfill, which in 1995 was before your Board
- 4 with a landfill that is on the list that you have in
- 5 front of you. Just for your information, the process
- 6 there was that when the permit got to the Board, the
- 7 pre-permit inspection was conducted and that found
- 8 volumes of landfill gas approaching 20 percent of the
- 9 atmosphere at the periphery of the landfill.
- 10 A notice and order was issued. That was --
- 11 compliance was made a condition of that permit and the
- 12 permit was approved in very short order. I think that's
- 13 what you find happening here and that's really what the
- 14 issue is.
- When a problem is discovered with these landfill
- 16 sites, do we really want to approve more landfilling at
- 17 that site? Obviously there's a problem. Obviously --
- 18 obviously and it's been documented and that's good
- 19 grounds right there for at least stopping and taking a
- 20 look at what the problem really is.
- 21 I think some of the uncertainties and the
- 22 technical difficulties of determining where the landfill
- 23 gas is coming from and where it's going would indicate
- 24 that. There are also other problems with water pollution
- 25 and everything else that can be discovered, long-term

- 1 violations of contamination of groundwater, for example,
- 2 which should raise the same kinds of questions.
- 3 I would also have a problem with this seeming
- 4 abdication to the Local Enforcement Agencies to take care
- 5 of these problems, particularly when we contrast that
- 6 with the PEP program here, which again is just an
- 7 abdication of the Board's responsibility in permitting or
- 8 not permitting landfills. To be able to say that we can
- 9 double the tonnage going into a landfill on a daily basis
- 10 and that not constitute a significant change which would
- 11 trigger a new landfill permit is wrong.
- 12 That should be looked at and perhaps this policy
- 13 should be looked at to address these problems, but again
- 14 I think the bottom line is why are we approving landfills
- 15 when the fact of violations, perhaps long-term ones, ones
- 16 that will take a long time to remedy, are not addressed
- 17 in light of the expansion of a landfill that is in front
- 18 of you.
- 19 Thank you.
- 20 CHAIR MOULTON-PATTERSON: Thank you, Mr. Smith.
- 21 We still have a number of speakers, so I'm going to ask
- 22 that we recess until 2:00 for lunch.
- 23 (Lunch recess taken)
- 24 CHAIR MOULTON-PATTERSON: I'd like to call the
- 25 meeting back to order.

- Mr. Jones, do you have any ex partes?
- 2 BOARD MEMBER JONES: Well I said hi to Steve
- 3 Maguinn and Mike Mohajer and Chuck Helget and whoever.
- 4 God forbid I said hi to somebody and didn't acknowledge
- 5 them. I'm sorry.
- 6 (Laughter)
- 7 CHAIR MOULTON-PATTERSON: Mr. Medina.
- 8 BOARD MEMBER MEDINA: None to report.
- 9 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 10 BOARD MEMBER PAPARIAN: Yes. Briefly with John
- 11 Cupps.
- 12 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 13 BOARD MEMBER ROBERTI: Well, Mr. Mohajer wished
- 14 me happy Thanksgiving, so I don't think I have to ex
- 15 parte, but we'll wish everybody happy Thanksgiving in
- 16 turn.
- 17 CHAIR MOULTON-PATTERSON: Okay. Thank you.
- 18 We're still on Item 15 and let me get the
- 19 speaker slips here. Justin Milan was next.
- 20 MR. MILAN: Madam Chair, Board Members, Justin
- 21 Milan with CCDH and the LEAs. Thanks for the
- 22 opportunity.
- 23 This is a great discussion. I share -- I echo
- 24 Board Member Jones's enthusiasm for getting into the
- 25 nitty-gritty here. It's certainly been a lively debate.

1 I wanted to raise three issues and didn't want 2 to get into the specifics of any particular permit that I 3 think we refer to here, but I do have to allude to it. 4 Firstly, from the LEAs' perspective, I'm hoping 5 that the discussion doesn't revolve around the competence of the LEAs and their ability to do their jobs. I got a 7 little sense of that earlier and I guess what -- from an LEA perspective, we hope this isn't what's driving this agenda and what's driving this discussion because we feel that might be counterproductive. So I'm not saying it is, I just wanted to throw out that hope from an LEA 11 perspective that if a decision is being taken, that it's not necessarily one of competence or incompetence or that 13 14 the Board staff is more competent than the LEA and that the Board is better equipped to take a decision of this magnitude, it would more be a deliberation of how this 16 particular Board or Board policy is being interpreted by 17 18 the parties involved. 19 BOARD MEMBER ROBERTI: Madam Chair. 20 CHAIR MOULTON-PATTERSON: Senator Roberti. 21 BOARD MEMBER ROBERTI: I'm glad you raised that since I did most of the talking in the matter. No, that certainly wasn't what was driving me. What was driving 23 24 me was it's easier for the Board at our level to engage 25 in a standardization than it is when we're talking about

- 1 the LEAs, so many of them, and I felt that was probably
- 2 what was driving the original members of the Board to
- 3 pass the agenda item. Strictly the ability with the
- 4 Board acting as the Enforcement Authority can standardize
- 5 to an extent that we cannot when we're dealing with the
- 6 LEA.
- 7 Now, obviously the interpretation of the
- 8 existing policy has turned out to be different, but just
- 9 to lay it on the table, no, I don't -- I didn't mean to
- 10 imply that the LEAs aren't doing their jobs.
- MR. MILAN: Thank you. And that segways into my
- 12 second point, Madam Chair, and that is essentially the
- 13 long-term violation is the Board's decision. The LEA
- 14 doesn't make that determination whether it's moving ahead
- 15 with a long-term violation, and I think certainly it is
- 16 within your jurisdiction and scope to make that
- 17 determination as to whether there is something being done
- 18 that's jeopardizing the public health and the
- 19 environment, and I don't see an LEA taking any exception
- 20 to that.
- 21 The LEA takes a decision, there may be some
- 22 disagreement over there, but I think that's within your
- 23 realm. There's always an overriding consideration of
- 24 public health and safety and that is in the statute and
- 25 that's in the regulations. And I think being

- 1 predominantly environmental health jurisdictions, we're
- 2 very cognizant of this burden and responsibility that we
- 3 have is to show whatever action we take, whatever action
- 4 we permit is not jeopardizing the public health and the
- 5 environment.
- 6 And the third point is where we allude to the
- 7 Billy Wright permit, and that is one of the concerns that
- 8 the LEAs have with this process and we're certainly
- 9 welcoming the Board's review and possible revision of the
- 10 policy that the Board -- this Board and its predecessors
- 11 have, we encourage that because we think it's healthy and
- 12 necessary, but one of the concerns we have is a
- 13 procedural issue and that is deciding to change or -- to
- 14 change or modify policy on the back of a permit.
- 15 As I know that you're aware that in this
- 16 particular case, and I'm not arguing for or against the
- 17 permit, but I want to use it as an illustration. This
- 18 has been two years in the works and the LEA and the
- 19 operators have been consulting with the Board and the
- 20 Board staff for two years. We've had some discussion
- 21 here on the whole question of the Board policy, Board gas
- 22 violation policy.
- 23 What makes it particularly burdensome on the LEA
- 24 is not what your policy is but the threat that the policy
- 25 is changed the month before the month of the decision as

- 1 to whether this policy is going to be implied in such a
- 2 way that it could deny a permit that actually has been
- 3 going through the process with the sanction of the Board
- 4 staff for a while.
- 5 And that's the burden I think that this
- 6 discussion in the context of the Billy Wright permit
- 7 places on the LEA. We want to ensure that it's not the
- 8 question of the merits of the particular permit or the
- 9 need and the advisability of reviewing the policy but
- 10 just the timing that poses a little bit of a problem to
- 11 us.
- 12 Thank you.
- 13 CHAIR MOULTON-PATTERSON: Thank you. And I
- 14 would just like to speak for the Board that the Board --
- 15 I feel I can speak for everyone -- has the utmost respect
- 16 for the LEAs. When we have discussions like this, it is
- 17 not a reflection on the LEAs.
- Mr. Paparian.
- 19 BOARD MEMBER PAPARIAN: I wanted to ask you.
- 20 When I look at this list, one thing that keeps puzzling
- 21 me about this list is almost all of these are public
- 22 facilities. One or two private facilities show up on
- 23 this list. Do you have any opinion from your experience
- 24 with the LEAs why the public facilities tend to dominate
- 25 the list?

- 1 MR. MILAN: Now, that's a mine field I hope
- 2 nobody ever hoped -- ever asked me to jump into.
- 3 (Laughter)
- 4 MR. MILAN: I can't sit here with my clients
- 5 behind me here, Mr. Paparian, sir -- it's a tricky issue.
- 6 It is a tricky issue and I'm going to give you a
- 7 political response here. I'm not -- I couldn't honestly
- 8 say that it's just because they're private that they're
- 9 on the list. I think some people have alluded -- some
- 10 private operators have alluded to the fact that it's a
- 11 difficult -- that they're public. I beg your pardon --
- 12 that it's a difficult issue, that the long-term gas
- 13 violations do take time to resolve, but our hope at least
- 14 from CCDH and the environmental health perspective is
- 15 that we don't see a disparity between the way an LEA
- 16 treats a public and a private facility. If there is one,
- 17 we hope that it's flushed out and dealt with.
- 18 But we want to stress that from our perspective
- 19 that if there's disparity between the way that the LEA
- 20 treats the private sector and the public sector, that
- 21 this should be reviewed in the triannual review of the
- 22 LEA's performance, and to the extent that we can assist
- 23 you with that, we would be happy to do that.
- 24 BOARD MEMBER ROBERTI: Madam Chair.
- 25 CHAIR MOULTON-PATTERSON: Senator Roberti.

- BOARD MEMBER ROBERTI: If I could just give my
- 2 own little observation in response to Mr. Paparian's
- 3 question. What I think we're faced with here is just
- 4 local jurisdictions always finding something more
- 5 important than environmental protection, and usually it's
- 6 public health and safety. Understandable, public safety.
- 7 But almost inevitably no matter what the jurisdiction,
- 8 until a crisis happens, no different speaking in today's
- 9 lingo, than what's happening in Palm Beach County where
- 10 they didn't bother to upgrade their election processes or
- 11 election machines for years and years and years and
- 12 years, that evidently all through Florida because
- 13 everything is more important.
- 14 And the same thing happens with the environment.
- 15 There are certain things that are at the bottom of the
- 16 totem pole, and unless we vigorously make sure that local
- 17 jurisdictions put it at the front. In this case our
- 18 environmental considerations will always be at the
- 19 bottom, always be at the bottom. And that's what our job
- 20 is in part and that is to help local jurisdictions
- 21 establish their priorities maybe with environmental
- 22 considerations, waste reduction being in mind. And this
- 23 isn't to reflect on your sector of local government, the
- 24 LEAs doing their job with whatever budgets they work
- 25 with.

- 1 MR. MILAN: Madam Chair, only one passing
- 2 comment and that is I think to some extent we also have
- 3 to throw it back into the public arena and consider the
- 4 cost benefit analysis. I'm not suggesting and I'm not
- 5 qualified to talk about any of these 17 cases as to what
- 6 the real public health risk or environmental threat is.
- 7 I don't want to suggest it isn't a threat. I don't want
- 8 to suggest it is a major threat. But I think that's part
- 9 of the equation, and they may actually in some cases not
- 10 be a significant threat to the public health and the
- 11 environment and may not actually warrant extensive
- 12 expense of public funds to address an issue.
- 13 I'm not apologizing for it, I'm not saying it is
- 14 the case, but I think that's part of the discussion.
- 15 It's an open political process, and I think part of the
- 16 discussion is the fact that there is an exceedance of
- 17 gas, for example, I don't know if it means it's a
- 18 violation and it's actually posing a real public health
- 19 threat or environmental threat and I think that should be
- 20 part of the discussion.
- 21 If we take this further into a more deliberate
- 22 debate in working groups, et cetera, like the PEP policy,
- 23 part of the discussion should be are these standards
- 24 appropriate, are there other ways of evaluating whether
- 25 this truly is a threat to the public health or

- 1 environment or is it just a regulatory violation.
- 2 So that I'm going to throw back as a rebuttal
- 3 and that should be part of the equation.
- 4 CHAIR MOULTON-PATTERSON: Thank you, Mr. Milan.
- 5 MR. MILAN: Thank you.
- 6 CHAIR MOULTON-PATTERSON: Is Paul Manasjian
- 7 still here?
- 8 MR. MILAN: No, he had to leave.
- 9 CHAIR MOULTON-PATTERSON: That's where the slip
- 10 went. That's all of our speakers for now.
- We'll open it up to Board Members. Any other
- 12 comments? Senator Roberti.
- 13 BOARD MEMBER ROBERTI: Yes, Madam Chair. I
- 14 would like to move to suspend the long-range -- long-term
- 15 gas violation policy until -- long-term -- what do we
- 16 call it? Long-term violation policy until February
- 17 giving our staff time to come back with recommendations
- 18 to us.
- 19 BOARD MEMBER JONES: Suspend it or continue it?
- 20 BOARD MEMBER ROBERTI: That -- to suspend it.
- 21 To suspend it, giving staff an opportunity to come back
- 22 to us at the February meeting with recommendation -- with
- 23 recommendations on how we standardize the meaning of --
- 24 here we go. The meaning of the words "threat to the
- 25 environment, public health and safety," as well as the

- 1 words found on page 2, "If the owner/operator was doing
- 2 what they could to correct violations." "Could" is very
- 3 vague.
- 4 And then not as part of my motion but for the
- 5 Board to understand how I'm reading my own motion is I am
- 6 reading the current Board policy as applying only to the
- 7 Board as Enforcement Agency. I am not amending the
- 8 sub-policy we've been operating under and that is the
- 9 LEAs also having the advantage of this proposal. That is
- 10 something I think we have to deal with and discuss how
- 11 we're going to operate, but right now that does not
- 12 appear to be formal policy.
- Maybe not as part of my motion but at the same
- 14 time staff should come back with a discussion on how we
- 15 treat LEAs in the same situation.
- 16 CHAIR MOULTON-PATTERSON: So we have a motion to
- 17 suspend. Do we have a second? Mr. Paparian.
- 18 BOARD MEMBER PAPARIAN: I'll second.
- 19 CHAIR MOULTON-PATTERSON: We have a motion to
- 20 suspend the long-term violation policy and direct staff
- 21 to come back to us by Mr. -- Senator Roberti, seconded by
- 22 Mr. Paparian.
- 23 Any comments or -- before we vote?
- 24 BOARD MEMBER JONES: Madam Chair.
- 25 CHAIR MOULTON-PATTERSON: Mr. Jones.

- 1 BOARD MEMBER JONES: I'm not going to offer a --
- 2 an alternative. I'll just see how this one lives or
- 3 dies, but I think that a couple of things we need to be
- 4 aware of. We heard from Rick Best. I've heard from
- 5 Steve Maguinn and the people from the L.A. San District
- 6 that this thing was not delineated on the BODS system on
- 7 the internet other than the title. I don't think that
- 8 makes a whole lot of sense considering how we try to
- 9 include stakeholders, I thought.
- 10 And the other thing is I think my question
- 11 earlier in the discussion was pretty valid about we're
- 12 talking about minimum thresholds. And when we're talking
- 13 about policy or it's being put that these policies were
- 14 from the dark ages, Subtitle D was passed in 1986. State
- 15 of California was one of the first states to ever be
- 16 approved to manage its own wastestream because of its
- 17 aggressive programs. Those same aggressive programs
- 18 include monitoring in landfills, where you can go into
- 19 states all over this nation right now where they don't
- 20 even monitor at landfills. They're that far behind the
- 21 curve.
- 22 So I think that in trying to put this into
- 23 perspective, to understand what thresholds are, to
- 24 understand what indicators are, to understand how gas
- 25 does not just develop and it stays there forever, that it

- 1 becomes -- it can be affected by weather, it can be
- 2 affected by a whole lot of different things, is really
- 3 pretty paramount in this discussion because I think that
- 4 while I agree with some of the things the Senator is
- 5 saying on the need for this Board to protect the health
- 6 and safety and the environment, I absolutely agree with
- 7 and I think my record supports that, but I also am able
- 8 to base a lot of my votes on why my appointing authority,
- 9 Gray Davis, asked me to sit on this Board was because I
- 10 had the experience of running these facilities. So I
- 11 always try to bring to this discussion those types of
- 12 issues.
- 13 And what I'm trying to say is not to derail this
- 14 discussion. I think the discussion is great and I like
- 15 the fact that we're having it, but I think that we need
- 16 more information about what these thresholds really mean
- 17 and how gas really is in that -- in the refuse and what
- 18 the measures are to take it out because the reason that
- 19 there are three ways to deal with gas once it hits a --
- 20 not just the threshold but an explosive limit where it
- 21 does become -- you know, reaching a threshold is not the
- 22 trigger for public health and safety and protection of
- 23 the environment. That's a trigger to make people to
- 24 start understanding that there is the generation of gas
- 25 in some kind of quantity that they need to be aware of.

- 1 It's when it reaches a higher level that it in fact does
- 2 become a true threat to public health, safety and the
- 3 environment.
- I think that we need to have that discussion to
- 5 better be informed about what it is -- what policy we're
- 6 doing because the policy to allow permits to come
- 7 forward, recognizing that they have met a threshold and
- 8 are continuing to monitor -- because I will grant you
- 9 this. If somebody measures landfill gas and refuses to
- 10 do the other steps that the statute delineates, which is
- 11 notify the LEA, post it and then come up with a plan,
- 12 then that is a long-term violation and those people
- 13 should be shut -- we should take an aggressive action on
- 14 them.
- But in this case and in a lot of these cases
- 16 what we've got is an indication of gas that has hit a
- 17 minimum threshold and we are going to continue to monitor
- 18 to determine the explosive nature of it, the quantity of
- 19 it and what the constituents around it, including the
- 20 ground, the water and all those things are all part of
- 21 the program to figure out how bad the problem is and how
- 22 bad the health and safety is. We haven't had that
- 23 discussion.
- 24 BOARD MEMBER ROBERTI: I don't have any problem
- 25 having that discussion. I think our February meeting

- 1 should include that. I agree with everything you say.
- 2 My only point right now and maybe where we have
- 3 any disagreement is that between now and the February
- 4 meeting we suspend what appears to be a very imprecise
- 5 policy where we're using words like "could" or vaguely
- 6 "threat to the environment," the very things that I think
- 7 you're concerned about because they aren't -- they aren't
- 8 specific and I want to just see how our definition is
- 9 backed up by real data. So I don't think we're too far
- 10 apart. I'm looking for --
- 11 BOARD MEMBER JONES: We're pretty close. You
- 12 want suspend. I say let's continue.
- 13 (Laughter)
- 14 CHAIR MOULTON-PATTERSON: Okay. I have a
- 15 question of our legal counsel. We aren't in any problem
- 16 with noticing if it's -- if all the backup wasn't on the
- 17 internet, that wasn't a legal noticing problem; was it?
- 18 MS. TOBIAS: No. Excuse me -- no. The --
- 19 CHAIR MOULTON-PATTERSON: I mean that would be
- 20 preferable obviously.
- 21 MS. TOBIAS: It's -- I think the Board's always
- 22 been clear and I think we've always tried to have agenda
- 23 items on the -- available. What's required by law is
- 24 that the titles be on.
- 25 So may I say -- seek one other point of

- 1 clarification? I didn't quite understand, Senator, on
- 2 what you meant by saying that this would just apply to
- 3 the Board during this time. Does that -- you were
- 4 trying --
- 5 BOARD MEMBER ROBERTI: No. It suspends our
- 6 policy, quote, whatever that is, unquote, and that's what
- 7 I meant. I was just trying to tell my own -- I was
- 8 making an aside that no matter what we say, I personally
- 9 from my point of view believe that the policy as written
- 10 only applies to the Board as Enforcement Agency anyway,
- 11 and I understand that is subject to -- may be subject to
- 12 some dispute.
- 13 CHAIR MOULTON-PATTERSON: And the motion is to
- 14 suspend, not revoke.
- 15 BOARD MEMBER ROBERTI: Suspend.
- 16 CHAIR MOULTON-PATTERSON: All right. Okay.
- 17 Please call the roll.
- 18 BOARD SECRETARY: Jones.
- 19 BOARD MEMBER JONES: No.
- 20 BOARD SECRETARY: Medina.
- 21 BOARD MEMBER MEDINA: No. I agree with a lot of
- 22 the remarks that were made, a lot of the concerns, but
- 23 I'm not inclined to revoke current policy. I would
- 24 rather vote on something that's presented to the Board
- 25 that's better than what we have, but at this point I will

- 1 not vote to suspend.
- 2 BOARD SECRETARY: Paparian.
- 3 BOARD MEMBER PAPARIAN: Aye.
- 4 BOARD SECRETARY: Roberti.
- 5 BOARD MEMBER ROBERTI: Aye.
- 6 BOARD SECRETARY: Moulton-Patterson.
- 7 CHAIR MOULTON-PATTERSON: Aye.
- 8 The motion is dead.
- 9 BOARD MEMBER ROBERTI: Then I move that the
- 10 Board come back -- the staff come back and report to us
- 11 in February a redrafting of the policy to give
- 12 specificity -- a redrafting of policy along the lines of
- 13 the debate this afternoon with particular attention to
- 14 specificity to what is meant by "threat to the
- 15 environment and public safety" and what is meant by the
- 16 words -- or to give specificity to the words what they
- 17 "could" do to correct violations.
- 18 CHAIR MOULTON-PATTERSON: Okay. Do we need to a
- 19 motion for that or can we just direct? I think we can
- 20 just direct the Board -- I mean the staff; can't we? Or
- 21 do you want a motion? So you have the direction. Okay,
- 22 Senator.
- 23 BOARD MEMBER JONES: Madam Chair, can I ask a
- 24 quick question of the Senator?
- 25 CHAIR MOULTON-PATTERSON: Mr. Jones.

- BOARD MEMBER JONES: I don't know that February
- 2 is the right time, but -- I don't have a problem with
- 3 yours. I'm going to make my suggestion. Do you think
- 4 there's value in having -- talking to John Pacey and some
- 5 people to talk about gas and what it means prior to that?
- 6 I don't want to offend anybody.
- 7 BOARD MEMBER ROBERTI: Either prior to it or
- 8 during the meeting, yes.
- 9 BOARD MEMBER PAPARIAN: I'd like to get a range
- 10 of views and -- on the gas issue. In fact, this comes
- 11 also up with the state minimum standards issues. I would
- 12 like to feel comfortable that the standard that we have
- 13 there is the right standard and is consistent with
- 14 current knowledge of the issue.
- 15 BOARD MEMBER JONES: So -- and I agree with you.
- 16 Could the -- could the February meeting then include that
- 17 discussion from -- and I don't care who we get, Pacey and
- 18 whoever else, and then talk about what the standards are,
- 19 but break down Title 14 and Title 27 to -- there's two
- 20 standards. One is the indicator and one is when you hit
- 21 25 percent when it is explosive.
- 22 Let's have that actually discussed and laid out
- 23 in a format that people understand the difference and
- 24 then what are current -- is that reasonable?
- 25 CHAIR MOULTON-PATTERSON: I think the more

- 1 information we can have the better. Certainly. Thank
- 2 you. Item -- were you finished, Mr. Paparian?
- BOARD MEMBER PAPARIAN: Yes, thank you.
- 4 CHAIR MOULTON-PATTERSON: Item 16.
- 5 MR. WALKER: Item 16 is consideration of
- 6 preparation of regulations to implement Public Resources
- 7 Code Sections 44104 and 44106 respecting the placement of
- 8 solid waste facilities on the inventory of facilities
- 9 which violate state minimum standards and discussion of
- 10 status of facilities on inventory and examination of
- 11 effectiveness of programs. That's a long title, but
- 12 sorry.
- 13 This item will be presented by Michael Bledsoe
- 14 of the Board's Legal Office with assistance from Mark
- 15 DeBie.
- 16 MR. BLEDSOE: Good afternoon, Madam Chairman and
- 17 Members of the Board. At the October 17, 2000 board
- 18 meeting, the question arose as to the interpretation of
- 19 the term "compliance schedule" which is required by
- 20 Public Resources Code Section 44106.
- 21 Compliance schedule is not defined in regulation
- 22 or statute, so the Legal Office was asked to consider the
- 23 meaning of the term and to consider whether it can be
- 24 adequately interpreted through a legal opinion or whether
- 25 the Board should adopt regulations to more fully describe

- 1 the meaning of the term and its role in the inventory.
- So the options before the Board regarding this
- 3 matter this afternoon are to accept the Legal Office's
- 4 interpretation of compliance schedule, which I'll discuss
- 5 in a moment, or to adopt regulations setting the matter
- 6 more clearly after a workshop has been held.
- 7 Staff recommends that the Board adopt
- 8 regulations to define compliance schedule and to much
- 9 more fully flesh out the inventory process, the role of
- 10 the Board, the role of the Enforcement Agencies.
- 11 Public Resources Code Section 44104 requires
- 12 that the Board maintain an inventory of solid waste
- 13 facilities that violate state minimum standards. Section
- 14 44106 requires that Enforcement Agencies develop
- 15 compliance schedules for facilities that are on the
- 16 inventory and that the facilities exercise diligent
- 17 progress toward achieving compliance.
- 18 If a facility fails to come into compliance as
- 19 set forth in the compliance schedule, the Enforcement
- 20 Agency may suspend the facility's operating permit until
- 21 compliance is achieved. Those statutes are attached to
- 22 your agenda item as Attachment A.
- 23 Regulations do not define the term compliance
- 24 schedule and it appears that Enforcement Agencies
- 25 interpret that term in various ways. Some schedules are

- 1 written, some are not. Most Enforcement Agencies do have
- 2 written compliance schedules in the form of enforcement
- 3 orders, but not all. The extent to which Enforcement
- 4 Agencies monitor the diligent progress of a facility in
- 5 coming into compliance certainly varies widely.
- 6 You'll see as Attachment B, which was just
- 7 handed out to you and is provided on the back table,
- 8 there are some 17 facilities on the inventory and their
- 9 current status is described there. If you have questions
- 10 about the details of the inventory, Mark DeBie can
- 11 provide those.
- 12 When the Legal Office looked at the phrase -- at
- 13 the term compliance schedule, we came to the conclusion
- 14 that it should be in writing, even though the statute
- 15 does not explicitly require that. For all practical
- 16 purposes it has to be in writing to be enforceable. Due
- 17 process requires that the consequences of an action be
- 18 clear to an entity that might lose its permit. So if you
- 19 don't have a written compliance schedule, it's really not
- 20 very clear to the solid waste facility what the
- 21 compliance shortfall is.
- 22 Likewise from the other side of the coin, if
- 23 an -- if an Enforcement Agency is trying to enforce a
- 24 compliance schedule, if it's not written they're going to
- 25 have an awful hard time convincing anyone what the

- 1 compliance schedule actually is.
- 2 That's consistent with simple dictionary
- 3 definitions of schedule. When a term in a statute is not
- 4 defined in the statute, it's appropriate to look to the
- 5 common usage of the word to understand its meaning. The
- 6 definition of schedule certainly implies a writing. So
- 7 it's our view that compliance schedules required under
- 8 44106 must be in writing, and for those Enforcement
- 9 Agencies that have compliance schedules that are not in
- 10 writing, we suggest that they be advised to issue written
- 11 compliance schedules without delay.
- 12 There are only about five or six facilities in
- 13 that circumstance. Two of them have -- are extremely
- 14 close to compliance, so we're talking about a fairly low
- 15 small number of facilities, three or four, that do not
- 16 have written compliance schedules already.
- We suggest further that regulations or that the
- 18 enforcement of PRC Sections 44104 and 44106 would benefit
- 19 greatly from having a regulatory scheme developed.
- 20 Lacking regulations, these statutes simply don't have the
- 21 kind of specific detail that's needed that would be
- 22 advantageous to have them implemented consistently
- 23 throughout the state. Simply that obvious example that
- 24 brought this item to your attention is compliance
- 25 schedule is not defined in statute, what exactly is that.

- 1 Is it written? What should it have on it? What should
- 2 it entail? What is diligent progress? What kinds of
- 3 violations are sufficient to get the facility on the
- 4 inventory?
- 5 These are matters that could be addressed in
- 6 regulations and would clarify how the inventory can be
- 7 used, should be used to carry out state -- state policy.
- 8 Since the inventory has been around for ten
- 9 years or so, it may very well be time to take a look at
- 10 it and consider whether or not it's serving a useful
- 11 purpose anymore. If it is, then it might be worth
- 12 evaluating if it could be improved, enhanced to be a more
- 13 useful tool in carrying out state policy.
- 14 And we never recommend regulations without
- 15 having close conversations with stakeholders anyway, so
- 16 if a workshop were held at which the broad question of
- 17 the inventory, its role in state solid waste policy, its
- 18 utility at the local level to help enable Enforcement
- 19 Agencies to encourage compliance by solid waste
- 20 facilities, those matters could be discussed at the
- 21 workshop leading then to recommendations that perhaps we
- 22 don't need the inventory anymore and legislation should
- 23 be pursued to that end, or that we do still need the
- 24 inventory and it should be improved or modified in
- 25 various ways.

- So consequently it's the Legal Office's view
- 2 that compliance schedules should be in writing, that
- 3 regulations would be beneficial to implementing the
- 4 inventory, and that leading up to the regulations we
- 5 should first have a workshop with interested parties to
- 6 discuss the matter.
- 7 CHAIR MOULTON-PATTERSON: Thank you. Questions?
- 8 BOARD MEMBER JONES: Madam Chair.
- 9 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 10 BOARD MEMBER JONES: I think it would be great.
- 11 I think, though, that we ought to have three workshops.
- 12 I think we should -- seriously. I think we should have
- 13 one in the north, I think we should have one in the
- 14 south, and I think we should have one on the eastern
- 15 boundary because it's the eastern boundary, the Mono
- 16 County, Inyo County, those counties along the eastern
- 17 border that fight different battles than are fought in
- 18 the rest of the state and I think this will not only go a
- 19 long way to get their input, it will also show those
- 20 local jurisdictions that we are very serious about this.
- 21 Remember, we have taken away LEA activity or
- 22 limited it in one of those counties and reinstated it
- 23 later, but it was only after those Boards of Supervisors
- 24 came to the realization that we meant business.
- 25 I think that this is a workshop that could have

- 1 very, very beneficial use and probably my suggestion
- 2 would be to have it in those three areas.
- 3 CHAIR MOULTON-PATTERSON: Thank you. When you
- 4 said with stakeholders, would that include the
- 5 Enforcement Advisory Committee, the EAC? Did you include
- 6 them.
- 7 MR. BLEDSOE: Yes. Yes, everyone who would have
- 8 an interest.
- 9 CHAIR MOULTON-PATTERSON: And possibly send out
- 10 an LEA advisory in the meantime saying all schedules
- 11 should be in writing while the regulations are being
- 12 formed, drafted.
- MR. BLEDSOE: I think we might send out some.
- 14 We can prepare an opinion letter that could be sent to
- 15 Enforcement Agencies, yes.
- 16 CHAIR MOULTON-PATTERSON: Any other questions or
- 17 comments? Okay. Do we need a motion to approve the
- 18 staff recommendation?
- MR. BLEDSOE: Well, you would need a motion if
- 20 you want us to hold the workshops and begin the
- 21 regulations process.
- 22 CHAIR MOULTON-PATTERSON: Okay.
- 23 BOARD MEMBER JONES: What kind of number do you
- 24 want us to use for that motion? I don't have anything.
- 25 MS. TOBIAS: You wouldn't be doing -- you would

- 1 just be doing a motion that implies the direction. It
- 2 doesn't have a resolution because we're not going to
- 3 be --
- 4 BOARD MEMBER JONES: Okay.
- 5 BOARD MEMBER PAPARIAN: I'll so move. Do you
- 6 need the wording or have you got enough --
- 7 MS. TOBIAS: I think in the item it doesn't have
- 8 a --
- 9 BOARD MEMBER PAPARIAN: I'll move that we direct
- 10 the staff to begin the process of --
- 11 MS. TOBIAS: You could move the staff
- 12 recommendation. It basically says the public workshops
- 13 should be held first with all the interested parties,
- 14 EAs, industry, public interest groups, to enhance the
- 15 inventory's effectiveness utility and bring back to the
- 16 Board any proposed statutory regulatory changes and adopt
- 17 regulations.
- 18 BOARD MEMBER PAPARIAN: Thank you. Well said.
- 19 That's what I move.
- 20 CHAIR MOULTON-PATTERSON: Thank you,
- 21 Mr. Paparian.
- Do we have a second? I'll second. Moved by
- 23 Mr. Paparian and seconded by Moulton-Patterson.
- 24 Please call the roll.
- 25 CHAIR MOULTON-PATTERSON: Did you get that in?

- 1 BOARD MEMBER JONES: I want to know if that
- 2 meant the three, I mean my suggestion about the three and
- 3 Mr. Paparian indicated yes and Kathryn indicated yes.
- 4 CHAIR MOULTON-PATTERSON: Okay. Thank you.
- 5 Please call the roll.
- 6 BOARD SECRETARY: Jones.
- 7 BOARD MEMBER JONES: Yeah. Aye.
- 8 BOARD SECRETARY: Medina.
- 9 BOARD MEMBER MEDINA: Aye.
- 10 BOARD SECRETARY: Paparian.
- 11 BOARD MEMBER PAPARIAN: Aye.
- 12 BOARD SECRETARY: Roberti.
- 13 BOARD MEMBER ROBERTI: Aye.
- 14 BOARD SECRETARY: Moulton-Patterson.
- 15 CHAIR MOULTON-PATTERSON: Aye.
- 16 Thank you very much. Thank you.
- 17 And Special Waste, Mr. Leary.
- 18 MR. LEARY: Good afternoon, Madam Chair, Members
- 19 of the Board. My name is Mark Leary with the Special
- 20 Waste Division.
- 21 Agenda Item 17, the status report for the used
- 22 oil recycling fund, will be presented by Mr. Bob
- 23 Bowden.
- MR. BOWDEN: Thank you, Mark. Good afternoon,
- 25 Board Members.

- 1 I think a lot of the background information is
- 2 in this item, so just to save some time I'll just rely on
- 3 your questions for that, but briefly what we're asking
- 4 for is -- what we are providing today is a fund
- 5 condition, information and statement and asking for the
- 6 Board to approve program allocations and contract
- 7 concepts.
- 8 In the background section we've provided some
- 9 information on the Act and also on the structure of the
- 10 fund as far as how the fund shall be expended and also a
- 11 little bit of narrative on different activities, the
- 12 types of grants and the outreach and education aspect of
- 13 the program.
- 14 The one thing I did want to point out about the
- 15 outreach and education efforts is that we are following a
- 16 Board-approved implementation plan, and most of the
- 17 contract concepts, basically all of the contract concepts
- 18 and allocations, are following along to try and meet the
- 19 goals of that plan.
- 20 So are there any questions on the program
- 21 generically or on the structure of the fund before I get
- 22 into the actual fund condition statement?
- 23 CHAIR MOULTON-PATTERSON: I don't see any.
- MR. BOWDEN: Okay. So looking at page 17-7,
- 25 which is Attachment 1, at the very top of the center

- 1 column are the numbers that were provided from the end of
- 2 the fiscal year by the Admin Division closing the books
- 3 out. Basically on July 1st there was \$29 million in the
- 4 fund and \$12 million was encumbered and committed to
- 5 prior year expenditures leaving \$17 million against which
- 6 the Board has already awarded block grants in July. So
- 7 that leaves a little over \$4.5 million cash on hand
- 8 available for the current year. Adding to that \$24
- 9 million in projected revenue leaves just short of \$29
- 10 million for the current year.
- Below that then in the center grouping are the
- 12 primary allocations or appropriations that are made, and
- 13 then at the bottom of that middle block is the block
- 14 grant allocation, and by statute what's provided is that
- 15 half of the monies left after these incentive claims and
- 16 other appropriations, one to the Board and one to the
- 17 Department in providing for a reserve, half of the funds
- 18 that are remaining are available for block grants. So we
- 19 are allocating \$11.11 million for block grants and that
- 20 leaves \$11.11 million for the subsequent expenditures.
- 21 There are several appropriations made in the
- 22 Budget Act, and after that then the money is available to
- 23 the Board solely for these promotional activities and
- 24 those are described in the Act. There is a supplemental
- 25 funding that the Board has awarded in the past to block

- 1 grantees to provide for minimum block grants for small
- 2 jurisdictions as well as to collect used oil filters in
- 3 conjunction with their used oil programs and it's running
- 4 at about \$1.4 million.
- 5 If you'll see this current year there's a zero
- 6 allocation for opportunity grants, and the reason I've
- 7 provided two years of display is because we're on a
- 8 biennial awards cycle for the opportunity and non-profit
- 9 grants mostly for business purposes, but you'll see that
- 10 in the next year there is an allocation for opportunity
- 11 grants, current year there is an allocation for
- 12 non-profit grants, and next year there is not for
- 13 non-profit grants.
- 14 The interesting thing to note is that in the
- 15 non-profit grant category I have included the amount, and
- 16 the value shown there does include the awards that were
- 17 made at the last board meeting and also includes the
- 18 amount that you may award in the Item 18 following this
- 19 for the B list of the non-profit grants. So those monies
- 20 are allocated here.
- 21 The balance of the column then is \$2.1 million
- 22 for the education and outreach activities. There is
- 23 money left over at the current year and that rolls into
- 24 the next fiscal year. You can follow through the same
- 25 appropriation levels and basically the number to note at

- 1 the end of next year in the out year is that there's a
- 2 zero balance left on this biennial funding cycle and
- 3 that's following the statutory guidelines and the targets
- 4 for expenditures. We have a \$6.7 million target for the
- 5 opportunity grants to meet the expenditure targets by
- 6 statute, so we are fulfilling the statutory guidelines on
- 7 this biennial cycle that I've shown you with the amounts
- 8 available.
- 9 Are there any questions on the fund condition
- 10 before we move into the contract concepts and allocation?
- 11 CHAIR MOULTON-PATTERSON: I don't see any.
- 12 MR. BOWDEN: Okay. I'm looking at -- I would
- 13 guess it's Table 1. I believe that's 17-5 in the item
- 14 going back a little bit.
- These are allocations that we're asking the
- 16 Board to make. These won't be contract concepts because
- 17 most of these items are either invoiced directly to the
- 18 Board or procured through the state procurement process.
- 19 We can go through these briefly.
- One is the automotive race tracks. There's
- 21 three major race tracks where we do advertising
- 22 purchases, and these are straight invoice that basically
- 23 are for signage, booths if we go that way, track signage.
- 24 The second group is for more of an open group
- 25 because we have multi-jurisdictional venues that we would

- 1 like to participate in because it's very difficult to get
- 2 local governments to go to large multi-jurisdictional
- 3 venues because they don't want to spend their block grant
- 4 monies outreaching to people outside their communities.
- 5 These are great for cultural events. We need to be more
- 6 vigorous in attacking the Hispanic audience with our
- 7 outreach materials and we would like to grow into the
- 8 soccer and boxing arenas as a new place for us to
- 9 outreach to multi-cultural audiences. This also includes
- 10 the single A baseball league that we worked with last
- 11 year.
- 12 The next item is the DMV. We've been working
- 13 with them for several years now. We have advertisements
- 14 in the multi-lingual, the motorcycle driver's handbook,
- 15 the driver's handbook as well in four or five different
- 16 languages now, and we also have an imprint on the back of
- 17 roughly 60 million envelopes for re-registration and
- 18 re-licensing for the public. So every DI wire is getting
- 19 one of these guaranteed and hopefully they're keeping
- 20 that and seeing that message. It is in Spanish as well.
- 21 Then we have a general allocation for premiums,
- 22 certified center signs and a printing budget for
- 23 promotional purposes. Most of the premiums are items
- 24 that we would give away to a do-it-yourselfer, say a
- 25 drain container or a funnel to the farmers if we go to a

- 1 farm show. Another significant audience is farmers.
- 2 The last item on here is the curriculum
- 3 dissemination support. The Board's Office of Education
- 4 goes out and trains teachers and needs materials printed
- 5 and postage and things to support that effort when
- 6 they're marketing Earth Resources and CTL curriculum
- 7 which both have oil lessons and components within them.
- 8 Are there any questions on these allocation
- 9 items?
- 10 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 11 BOARD MEMBER PAPARIAN: Are you going to go
- 12 through some of the rest of the concept stuff in here?
- MR. BOWDEN: Yes.
- 14 BOARD MEMBER PAPARIAN: I'll hold off until then.
- MR. BOWDEN: Okay. Now we can move on to page
- 16 17-9 which is Attachment 3. And this table builds up all
- 17 of the components of the promotional outreach activities
- 18 that I showed you on Attachment 1, the \$2.1 million.
- 19 So the Board has already approved \$41,000 in
- 20 mandatory services, and the proposed allocations in Table
- 21 1 are \$750,000. There are then nine contract concepts,
- 22 six of which are from the program. One is the continued
- 23 effort with the Conservation Corps, for \$400,000. There
- 24 is a need for a contract to help again with the
- 25 distribution and the training of trainers for the Earth

- 1 Resources curriculum.
- 2 0-3 is a grouping of potential interagency
- 3 contracts or agreements with agencies other state
- 4 agencies that already are outreaching to potential DIY
- 5 segments and we're hoping to work with Caltrans in the
- 6 stormwater outreach that they're going to be doing.
- 7 Currently we're working with Coastal Commission on boater
- 8 outreach and with the off-highway vehicle program from
- 9 Parks and Recreation. So we see that as a very
- 10 cost-efficient way to outreach to the public.
- 11 O-4 is an add-on to the current segmentation
- 12 study that we're doing. We see a need for local
- 13 government survey tool kits to be developed as well as
- 14 additional focus groups to be done, new groups that will
- 15 be borne out of that segmentation study that's currently
- 16 under way.
- 17 O-5 is the contract for providing our annual
- 18 used oil forums or conventions or conferences, and this
- 19 dollar figure should provide for two years, once a year
- 20 annual meeting.
- O-6 is one that we're floating out there. We
- 22 know there's a great need to do Hispanic outreach and we
- 23 hope the results of the segmentation study will be in
- 24 really enough that we can award this current year, but it
- 25 may not happen until next year.

- 1 The next three items or contract concepts are
- 2 provided by the Waste Prevention and Market Development
- 3 Division. The first two, the product trade show and
- 4 CalMAX and WRAP are split funded, and the California
- 5 Heartland sponsorship is totally oil funded.
- 6 Are there any questions on outreach,
- 7 allocations and contract concepts?
- 8 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 9 BOARD MEMBER PAPARIAN: I guess this is my time.
- 10 The one concern I have, and I expressed this at the
- 11 briefing last week, is that we're spending a quarter
- 12 million dollars on the focus groups and related
- 13 activities to give us good information about how to reach
- 14 our target audience, what kind of messages we'll get
- 15 across and hopefully what types of venues would be
- 16 appropriate to try to reach these target audiences.
- 17 I would like to hold off on the \$350,000 for the
- 18 multi-jurisdictional venues until we have that
- 19 information and we know whether a quarter million dollars
- 20 to the minor league baseball parks is the right way to
- 21 reach our audience we want to reach or whether there may
- 22 be something else, some other way of reaching that target
- 23 audience.
- 24 The rest of it really makes sense to me, the
- 25 outreach to the Hispanic audiences for \$200,000, and some

- 1 of the other activities that are there, but on the
- 2 \$350,000 item -- I'm not saying don't spend it. I want
- 3 to spend it but I want to make sure we spend it well, and
- 4 I think the money we spend on the focus groups will help
- 5 us answer the question of where that money could best be
- 6 spent.
- 7 MR. BOWDEN: One thing that should be noted, the
- 8 current segmentation study, the contract has three focus
- 9 groups that are being done hopefully as we speak, and as
- 10 an outcome of those we would like to be able to start
- 11 conducting outreach if those tell us, as you were saying,
- 12 where and what the message should be. Without these
- 13 monies we won't be able to attack those groups that we've
- 14 already identified and already conducted focus groups
- 15 with.
- 16 BOARD MEMBER PAPARIAN: But you could come back
- 17 to us with the results of the focus groups --
- 18 MR. BOWDEN: Right.
- 19 BOARD MEMBER PAPARIAN: -- and make a
- 20 presentation next month or in January.
- 21 MR. BOWDEN: Okay.
- 22 BOARD MEMBER PAPARIAN: But I'd like -- I'd like
- 23 to know what the focus groups are showing before feeling
- 24 comfortable that a quarter million dollars for minor
- 25 league baseball is the best way to do it and some of the

- 1 other things within that \$350,000.
- 2 CHAIR MOULTON-PATTERSON: Thank you.
- 3 BOARD MEMBER JONES: Madam Chair.
- 4 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 5 BOARD MEMBER JONES: I have a -- just one
- 6 question about timing. I think in the briefing and
- 7 personally, I mean, minor league baseball or not, it
- 8 seemed to me that part of the discussion was that that's
- 9 where the oil companies were advertising, that's why you
- 10 would attack that area. If we don't fund that now, do we
- 11 lose an opportunity to get into those ballparks and meet
- 12 that audience because whatever day you guys had it, the
- 13 River Cats game, I had a few people that were in that
- 14 audience who thought it was pretty cool that that
- 15 happened. They appreciated that. But do you lose that
- 16 opportunity?
- 17 MR. BOWDEN: We -- I can't speak for every
- 18 single team. They're all looking -- most of the single A
- 19 teams are looking for a lot of local support, so a lot
- 20 depends on timing.
- 21 For the River Cats I know we will because there
- 22 are people literally waiting in line behind us to jump in
- 23 and do signage. That last year was the inaugural year.
- 24 We were lucky to get in when we did, late, and they're so
- 25 popular now that people are chomping at the bit to get in

- l there. That was probably our biggest venue because they
- 2 sold 860,000 seats and had I'm sure well over a million
- 3 people viewing on television and the radio. We had
- 4 Spanish radio there too, as well as the other baseball
- 5 venues we do Spanish radio.
- 6 The reason baseball is good is for two reasons.
- 7 Yes, we did bring up the media issue. We know Pennzoil
- 8 and these other people are advertising at these events
- 9 and it's mostly because the younger males are typically
- 10 associated with do-if-yourselfers working on their cars
- 11 and younger males are at these sporting events. So that
- 12 matches there. So it's somewhat of a no-brainer. What
- 13 it comes down to is what is the effective message and how
- 14 much should we be on radio, on print, what should we be
- 15 doing there.
- We tried baseball last year and I think it was
- 17 very effective because a lot of the single A teams are in
- 18 jurisdictions that are poorly served and just aren't
- 19 doing much. We're talking Lancaster and Palmdale.
- 20 Stockton is bigger but a lot of these single A teams are
- 21 really in these communities that need more support. So
- 22 we saw that as a way to get that.
- 23 The other important thing to bring up is what
- 24 was brought up before by Mr. Paparian was that we want to
- 25 make sure all of these venues that we're working in are

- 1 recycling, are green, and we've come to find out that
- 2 every single A baseball team and the River Cats are
- 3 grasscycling. That's a huge amount of waste when you
- 4 look at the size of the field. That's a huge diversion
- 5 there that could have been thrown away.
- 6 We also are working with all of the single A
- 7 team owners and they've made a pledge to do more than
- 8 what they're doing and most all of them are doing
- 9 cardboard and glass. They want to do more. They see
- 10 this as a way to help out their local jurisdictions.
- 11 The other important thing to point out is at
- 12 River Cats we were lucky to get two promotional nights
- 13 rather than just one and the second night we promoted
- 14 grasscycling. I had a mower give-away and got a lot of
- 15 good promotion out of that.
- 16 That's what I wanted to bring up is that we're
- 17 not just tunnel vision on oil. We are trying to embrace
- 18 the greater board, green procurement and the greater need
- 19 for diversion and recycling on our coattails as we're out
- 20 at these venues. So there is a secondary benefit not
- 21 just attacking the DIY because we recognize it's not a
- 22 pure DIY audience, similar to the race tracks where it's
- 23 very rich.
- 24 BOARD MEMBER JONES: And my second question is
- 25 on the California Conservation Corps that's been an

- 1 ongoing thing, how many years funding is this \$400,000?
- 2 MR. BOWDEN: This is a single year every year
- 3 now. Last year it was \$400,000. This is an annual
- 4 amount.
- 5 BOARD MEMBER JONES: They used to have to fight
- 6 for \$150,000. That's a good program.
- 7 MR. BOWDEN: We'll bring the scope of work and
- 8 award to the Board for approval for that sometime in the
- 9 winter and spring so you'll have a shot at that one if
- 10 you need it.
- 11 CHAIR MOULTON-PATTERSON: Thank you.
- 12 Mr. Paparian, did you want to make the motion?
- 13 BOARD MEMBER PAPARIAN: What I would like to do
- 14 is move Resolution 2000-455 for approval of the proposed
- 15 allocations and concepts in consulting and professional
- 16 services contracts with the exception of the \$350,000
- 17 contract concept that I described.
- 18 CHAIR MOULTON-PATTERSON: We have a motion by
- 19 Mr. Paparian.
- 20 BOARD MEMBER ROBERTI: Second.
- 21 CHAIR MOULTON-PATTERSON: Seconded by Senator
- 22 Roberti to approve Resolution 2000-455 with this
- 23 amendment.
- 24 Please call the roll.
- 25 BOARD SECRETARY: Jones.

- 1 BOARD MEMBER JONES: No.
- BOARD SECRETARY: Medina.
- 3 BOARD MEMBER MEDINA: Aye.
- 4 BOARD SECRETARY: Paparian.
- 5 BOARD MEMBER PAPARIAN: Aye.
- 6 BOARD SECRETARY: Roberti.
- 7 BOARD MEMBER ROBERTI: Aye.
- 8 BOARD SECRETARY: Moulton-Patterson.
- 9 CHAIR MOULTON-PATTERSON: Aye.
- 10 Okay.
- MR. BOWDEN: Thank you.
- 12 CHAIR MOULTON-PATTERSON: Thank you.
- 13 Number 18.
- 14 MR. LEARY: Agenda Item 18 builds right from
- 15 agenda Item 17. It's a follow-up of an agenda item last
- 16 month in the non-profit used oil grant awards and will be
- 17 presented by Mr. Steven Hernandez.
- 18 MR. HERNANDEZ: Thank you, Mark. Good
- 19 afternoon, Chairwoman and Board Members. My name is
- 20 Steven Hernandez. I'm with the Used Oil Grant
- 21 Certification Section.
- 22 As you may recall, at the October 17th, 2000
- 23 board meeting, the Board approved grant awards for the
- 24 ten highest ranking applications at that time. The Board
- 25 requested staff to return with recommendations to fund

- 1 additional passing applications when the funding is
- 2 available.
- 3 Based on the current fund condition, funding is
- 4 available for the remaining ten applications that
- 5 received passing scores. The total recommended amount
- 6 for these ten applications is \$1,459,000 approximately.
- 7 This -- these ten grants are broken down. Five are in
- 8 the Southern California area, one is northern California
- 9 area, one in the central area and three are statewide.
- 10 When you look at the total, this ten with the prior ten,
- 11 we have eight in southern California, seven in northern
- 12 California and five statewide regional.
- 13 Staff recommends Board approval of option number
- 14 one and adoption of Resolution number 2000-405.
- Do you have any questions?
- 16 CHAIR MOULTON-PATTERSON: Thank you,
- 17 Mr. Hernandez.
- 18 Mr. Paparian.
- 19 BOARD MEMBER PAPARIAN: Just a quick one.
- 20 Several of these grants rely on the 1-800-cleanup line.
- 21 And I don't know if this is the right place to ask this
- 22 question, but do we have any way of monitoring the
- 23 effectiveness of the use of the 1-800-cleanup line?
- 24 MR. HERNANDEZ: My understanding is that 1-800
- 25 is starting to develop on a statewide basis that

- 1 monitoring capability and they're starting to do that,
- 2 but it's not fully implemented at this time.
- 3 BOARD MEMBER PAPARIAN: Separately. I'm
- 4 interested in how -- whether they're getting a lot of
- 5 calls based on what we're doing in terms of outreach.
- 6 MR. HERNANDEZ: Some are just starting to do
- 7 that right now is my understanding.
- 8 BOARD MEMBER PAPARIAN: Thanks.
- 9 CHAIR MOULTON-PATTERSON: Thank you.
- 10 BOARD MEMBER JONES: Madam Chair.
- 11 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 12 BOARD MEMBER JONES: I'll move adoption of
- 13 Resolution 2000-405.
- 14 CHAIR MOULTON-PATTERSON: I'll second it.
- 15 Motion by Mr. Jones, seconded by
- 16 Moulton-Patterson to approve Resolution 2000-405.
- 17 Secretary, please call the roll.
- 18 BOARD SECRETARY: Jones.
- 19 BOARD MEMBER JONES: Aye.
- 20 BOARD SECRETARY: Medina.
- 21 BOARD MEMBER MEDINA: Aye.
- 22 BOARD SECRETARY: Paparian.
- 23 BOARD MEMBER PAPARIAN: Aye.
- 24 BOARD SECRETARY: Roberti.
- 25 BOARD MEMBER ROBERTI: Aye.

- BOARD SECRETARY: Moulton-Patterson.
- 2 CHAIR MOULTON-PATTERSON: Aye.
- Number 19.
- 4 MR. HERNANDEZ: Thank you.
- 5 MR. LEARY: Agenda Item 19, consideration of
- 6 approval of the grant awards for the Playground Safety
- 7 and Recycling Grant Act and it will be presented by
- 8 Ms. Martha Gildart.
- 9 MS. GILDART: Good afternoon, Board Members.
- 10 This is the grant program that is available to public
- 11 schools and it is funded with the \$2 million from
- 12 Proposition 98 education funds. Staff is recommending on
- 13 this item to award funds to 90 out of the 394 qualified
- 14 applications for a total of \$1,995,009.
- 15 If you'll remember, at the February 23rd meeting
- 16 the Board approved the fund distribution, applicant and
- 17 project eligibility and scoring criteria, and then in its
- 18 March 22nd meeting the Board approved the evaluation
- 19 process for these grant applications.
- 20 In April 2000, staff distributed the Notice Of
- 21 Funds Available to almost 8,000 interested parties and it
- 22 was posted on the Board's web page. As of the due date
- 23 of June 30th we have received 397 applications, two of
- 24 which were disqualified and one which withdrew leaving us
- 25 with 394 applications to review. At that point we sort

- 1 of put out an emergency bulletin to all the boards and
- 2 departments and offices requesting staff assistance. We
- 3 had to put together 13 scoring panels composed of 39
- 4 Board staff. So you can see it was quite a drain on
- 5 Board activities.
- 6 We held three benchmark training meetings so
- 7 that all those staff had a chance to learn about the
- 8 criteria and the evaluation processes adopted by the
- 9 Board. At the same time the Grants Administration Unit
- 10 and the Administration Division selected ten applications
- 11 for blind review which were then distributed to the
- 12 panels, obviously unknown to them. The panels met with
- 13 their chairs and with the grant program manager to
- 14 discuss each and every grant application and gave a
- 15 scoring and ranking to those applications.
- 16 The Grants Administration Unit then looked at
- 17 the ten blind review applications and met with the
- 18 program manager and grant manager to discuss those
- 19 applications which appeared to have some anomalies.
- 20 Those applications that fell within three points of the
- 21 pass-fail score of 63 were examined closely and any
- 22 scoring differences discussed with various panel members
- 23 and a few of them were rescored. This was partly because
- 24 so many of the applications were submitted from the same
- 25 school districts and would be very similar in their

- 1 structure and we wanted to make sure that they had
- 2 thorough review.
- 3 Of the 394 qualified applications, 213 received
- 4 a passing score. These totaled funding requests of
- 5 \$4,767,307, quite a bit more than the \$2 million
- 6 available. At this point we invoked the Board's approved
- 7 random number selection process where the grants were --
- 8 the grant applications were divided between the northern
- 9 and southern California sections of the state and then
- 10 random numbers used -- assigned to them and selected so
- 11 that 36 applications from northern California and 54
- 12 applications from southern California were selected and
- 13 are shown on Tables 1-A and 1-B as the recommended
- 14 funding grants for this cycle.
- There are two corrections to the table that the
- 16 public may have received. On Table 1-A there was a typo
- 17 showing one grant matching at \$250,000 and that was
- 18 \$25,000, and on Table 1-C in San Joaquine County one of
- 19 the schools was listed twice and the correction is for
- 20 Live Oak. Those did not change anything in the
- 21 recommendation.
- 22 So at this point if there are any questions, I
- 23 would be happy to answer them.
- 24 CHAIR MOULTON-PATTERSON: I would certainly like
- 25 to thank staff for going through all those 394

- 1 applications. I understand that must have been a huge
- 2 job and thank you so much for doing such good work on
- 3 this. I have a question, but any other questions before?
- 4 My question would be since the playground mats
- 5 are made from tires, is there any possibility or could
- 6 you look into it that SB 876 money that's earmarked for
- 7 market development could be used in the future to fund
- 8 those applications that passed but were not randomly
- 9 picked? Is that a possibility?
- 10 MS. GILDART: That included tire mats are you
- 11 saying?
- 12 CHAIR MOULTON-PATTERSON: Um-hum.
- 13 MS. GILDART: I think we could do it. Certainly
- 14 when we come back to the Board with some of the
- 15 allocation recommendations I know we hoped to continue
- 16 with the grant program for the mats. This might be a way
- 17 of actually picking some recipients in a faster method.
- 18 CHAIR MOULTON-PATTERSON: Thank you for looking
- 19 into that.
- 20 BOARD MEMBER MEDINA: I had a question.
- 21 CHAIR MOULTON-PATTERSON: Mr. Medina.
- 22 BOARD MEMBER MEDINA: I just saw one project for
- 23 San Francisco that was selected. I wondered if you could
- 24 tell me how many applications you received from San
- 25 Francisco.

- 1 MS. GILDART: I have a few sheets of paper to
- 2 look through here. Just a second. I think it was only
- 3 one with a passing score.
- 4 BOARD MEMBER MEDINA: And how many were
- 5 submitted?
- 6 MS. GILDART: I believe just the one. That's
- 7 all that shows up. Apparently we received only one
- 8 application from San Francisco.
- 9 BOARD MEMBER MEDINA: That's puzzling to me
- 10 because I had made staff note that there was one school
- 11 in San Francisco that seriously needed and they're not
- 12 even -- either -- they're not even -- they only had one
- 13 and I know the need in the City and County of San
- 14 Francisco and yet they only received one application.
- 15 So that means they either did not know of this
- 16 program, did not avail themselves of this program, or for
- 17 some reason they did not clearly understand the criteria
- 18 for submitting an application. So I would appreciate it
- 19 if you would look into that and give me a report.
- 20 MR. LEARY: We'll certainly follow up,
- 21 Mr. Medina. As Martha mentioned, over 8,000 Notices Of
- 22 Funds Available went out. So we can also identify how
- 23 many of those went to school districts or schools within
- 24 the City and County of San Francisco and get back to you
- 25 with that also.

- 1 MS. GILDART: There were several schools that
- 2 submitted multiple applications. So that was something
- 3 we had expected.
- 4 MR. LEARY: We also have another year's
- 5 opportunity through this cycle. It has its positives and
- 6 its negatives as you might imagine, but we can make a
- 7 special effort to reach the City and County --
- 8 MS. GILDART: The next grant award will be the
- 9 Park Bond Playground Grant for which a school could
- 10 qualify if they partner with a park district. There's a
- 11 possibility there.
- 12 CHAIR MOULTON-PATTERSON: So would that apply?
- 13 You know how some schools are built with parks? That
- 14 would be an example.
- MS. GILDART: Because the funding comes through
- 16 the Park Bond, the applicant has to be one park district
- 17 but it could be a playground that is used by a school and
- 18 that the school partners with the district to show the
- 19 qualifications on the recycled content product
- 20 procurement or the actual upkeep of the playground or the
- 21 mat requirement. So there are ways of accepting the
- 22 contributions from the school even though the park
- 23 district is the one who needs to be the actual applicant.
- 24 BOARD MEMBER JONES: Madam Chair.
- 25 CHAIR MOULTON-PATTERSON: Mr. Jones.

- 1 BOARD MEMBER JONES: I'll move adoption of
- 2 Resolution 2000-454 with all of these cities totaling
- 3 \$1,995,009.
- 4 CHAIR MOULTON-PATTERSON: I will second that.
- 5 So we have a motion by Mr. Jones, seconded by
- 6 Moulton-Patterson, to approve Resolution 2000-454.
- 7 Please call the roll.
- 8 BOARD SECRETARY: Jones.
- 9 BOARD MEMBER JONES: Aye.
- 10 BOARD SECRETARY: Medina.
- 11 BOARD MEMBER MEDINA: Aye.
- 12 BOARD SECRETARY: Paparian.
- 13 BOARD MEMBER PAPARIAN: Aye.
- 14 BOARD SECRETARY: Roberti.
- 15 BOARD MEMBER ROBERTI: Aye.
- 16 BOARD SECRETARY: Moulton-Patterson.
- 17 CHAIR MOULTON-PATTERSON: Aye.
- 18 Thank you, Mr. Leary, and I would like to take
- 19 our afternoon break for ten minutes now please.
- 20 (Recess taken)
- 21 CHAIR MOULTON-PATTERSON: I would like to call
- 22 the meeting back to order.
- 23 We're into our Waste Prevention and Market
- 24 Development, Number 21. Ms. Wohl.
- 25 MS. WOHL: Yes. Patti Wohl, Waste Prevention

- 1 and Market Development Division.
- 2 Item 21 is consideration of approval of KVIE as
- 3 contractor for the California Heartland sponsorship
- 4 contract, fiscal year 2000-2001 used oil Contract Concept
- 5 Number 18, and Judy Friedman is here to present.
- 6 MS. FRIEDMAN: Good afternoon, Madam Chair and
- 7 Board Members. For the record, I'm Judy Friedman from
- 8 the Waste Prevention and Market Development Division.
- 9 This item requests the Board to approve KVIE,
- 10 Inc. as contractor to highlight the Board as a featured
- 11 sponsor on a weekly public television series, California
- 12 Heartland. This item is a partnership between the used
- 13 oil program and the organic materials management program
- 14 with contract dollars and consultant services to be
- 15 provided by the used oil recycling program and contract
- 16 management resources provided by OMF.
- 17 This is an extension of the existing partnership
- 18 between the two programs that have worked cooperatively
- 19 on the farm show circuit. This series reaches 1 million
- 20 viewers each week and provides direct access to the
- 21 agricultural community, one of the Board's primary
- 22 targets for recycling used oil, as well as for increasing
- 23 compost and mulch use. This show is highly popular with
- 24 urban audiences as well.
- 25 The contract requires that KVIE provide the

- 1 services including the following: Design of a new
- 2 ten-second on-air credit that recognizes the Board and
- 3 provides the web address and the toll free 1-800-cleanup
- 4 number -- this credit will be shown on each show during
- 5 the 2000-2001 season; a web page on the Cal Heartland web
- 6 site with links to our web site; use of programs or
- 7 featured stories from the show for non-broadcast
- 8 educational and promotional initiatives as well as use of
- 9 the show's logo; use of on-air talent for Board events
- 10 and presentation of a workshop to provide training on
- 11 techniques to incorporate videotapes into presentations
- 12 and other media public relation tools to enhance the
- 13 value of the association with this series.
- 14 Staff will continue to provide suggestions for
- 15 stories to be featured on the show. Last year there were
- 16 eight shows that featured stories concerning Board
- 17 issues. Board staff originally suggested six of those
- 18 shows. If the Board approves this contract, staff has
- 19 drafted a list of story suggestions including five new
- 20 used oil-related stories.
- 21 Staff recommends that the Board approve KVIE,
- 22 Inc. as contractor and adopt Resolution 2000-464.
- 23 Before I close, I want to let you know that
- 24 Mr. Bob Vice, consultant to KVIE, Inc., is here to answer
- 25 any questions that you might have. In addition, I would

- 1 like to acknowledge and thank Pat Jones of my staff who
- 2 has done an outstanding job at managing this contract for
- 3 the Board. Pat couldn't be here today since she recently
- 4 began her retirement from state service.
- 5 With that, are there any questions?
- 6 CHAIR MOULTON-PATTERSON: Please let Pat know
- 7 how much she will be missed and she's done a great job on
- 8 this.
- 9 Any questions or comments?
- 10 BOARD MEMBER JONES: Madam Chair.
- 11 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 12 BOARD MEMBER JONES: I'll move adoption of
- 13 Resolution 2000-464, consideration of approval of KVIE as
- 14 contractor for California Heartland sponsorship in the
- 15 amount of \$100,000.
- 16 BOARD MEMBER MEDINA: Second.
- 17 CHAIR MOULTON-PATTERSON: Moved by Mr. Jones,
- 18 seconded by Mr. Medina, to approve Resolution 2000-464.
- 19 Please call the roll.
- 20 BOARD SECRETARY: Jones.
- 21 BOARD MEMBER JONES: Aye.
- 22 BOARD SECRETARY: Medina.
- BOARD MEMBER MEDINA: Aye.
- 24 BOARD SECRETARY: Paparian.
- 25 BOARD MEMBER PAPARIAN: Aye.

- BOARD SECRETARY: Roberti.
- BOARD MEMBER ROBERTI: Aye.
- 3 BOARD SECRETARY: Moulton-Patterson.
- 4 CHAIR MOULTON-PATTERSON: Aye.
- 5 Thank you. Item 22.
- 6 MS. WOHL: Item 22, update on the Recycling
- 7 Market Development Revolving Loan Program leveraging
- 8 option, and Jim La Tanner is here to present an oral
- 9 status report on the working group.
- 10 CHAIR MOULTON-PATTERSON: Thank you.
- 11 Mr. La Tanner.
- 12 MR. LA TANNER: Good afternoon. My name is Jim
- 13 La Tanner. I'm the Supervisor for the Recycling Market
- 14 Development Revolving Loan Program.
- 15 Item 22 is an oral presentation. At the
- 16 September 19-20, 2000 board meeting during discussion of
- 17 Agenda Item 7, the Board Members decided and directed
- 18 that a work group be formed to identify leveraging
- 19 options that might provide alternative sources of funding
- 20 for the Recycling Market Development Program.
- 21 The RMDZ leveraging work group has been formed.
- 22 The members consist of Board Member offices -- Linda
- 23 Moulton-Patterson and Steve Jones -- other Board staff
- 24 and outside the Board Recycling Market Development Zone
- 25 Administrators.

- 1 The work group met on October 10th and again on
- 2 October 31. The work group identified two primary goals,
- 3 the first being short-term leveraging options and the
- 4 second being long-term leveraging options. Additional
- 5 input and discussion occurred at the RMDZ workshop held
- 6 on November 2nd and 3rd that was attended by 22 of the 40
- 7 Zone Administrators.
- 8 The short-term recommendations of the RMDZ
- 9 leveraging work group will be presented to the Board at
- 10 the January 23-24 board meeting. The January agenda item
- 11 will present for Board consideration the leveraging
- 12 options of selling some of the current RMDZ loan
- 13 portfolio, and a second option to consider participating
- 14 with another lender to jointly fund loans.
- 15 This concludes my oral presentation to the Board
- 16 on the leveraging work group for the loan program. Are
- 17 there any questions?
- 18 CHAIR MOULTON-PATTERSON: I would just like to
- 19 thank the working group and especially Board Member Jones
- 20 for spending so much time on this very, very worthwhile
- 21 endeavor. And I very much enjoyed meeting a lot of the
- 22 RMDZ administrators down in Santa Monica, really positive
- 23 and you're all doing a great job. Thank you.
- 24 BOARD MEMBER JONES: Madam Chair.
- 25 CHAIR MOULTON-PATTERSON: Mr. Jones.

- 1 BOARD MEMBER JONES: I want to thank the staff
- 2 and the RMDZ administrators who have been coming up to
- 3 these meetings. They've been productive meetings. We're
- 4 looking at a lot of options.
- 5 But I want to thank you, Madam Chair. I was
- 6 supposed to go down and give this little discussion in
- 7 Santa Monica and couldn't make it, and I appreciate the
- 8 Chairman pinch-hitting for me and I heard you did a great
- 9 job and I appreciate that. And we'll get this thing --
- 10 when it comes back to the Board, hopefully we'll have it
- 11 in a way that the Board Members can understand what those
- 12 options are, what the dollar availability will be, and
- 13 how a combination of a couple of these options will
- 14 hopefully be able to give us -- hopefully we'll be able
- 15 to structure this in a way that we can see how many years
- 16 this program can continue and what rate based on these
- 17 options and make a decision based on the facts.
- 18 CHAIR MOULTON-PATTERSON: Thank you. Thank you
- 19 for your report.
- 20 Item 23.
- 21 MS. WOHL: Item 23 is consideration of approval
- 22 for methodologies for calculating and polyethylene
- 23 terephthalate recycling rates for 2000 and future years.
- 24 I think that's the one time you can use the acronym on
- 25 PETE.

- John Nuffer is going to give us just an
- 2 introduction here and then we're going to turn over the
- 3 presentation to Sue Ingalls.
- 4 MR. NUFFER: Thank you, Madam Chair and Board
- 5 Members. Sue will do the presentation today, but I
- 6 wanted you to know that we've passed the agenda item by
- 7 the interested parties at one of our regular monthly
- 8 meetings a couple of weeks ago and also we've shown the
- 9 agenda item to the Department of Conservation staff.
- The DOC staff are comfortable with the agenda
- 11 item. The interested parties had no comments at the
- 12 meeting, but we received a letter from Patti Moore of
- 13 Moore Recycling Associates a couple days ago. She had
- 14 two concerns.
- One of the concerns was about the data the DOC
- 16 will be gathering and the data we will be gathering.
- 17 We've revised one of our sentences in the resolution to
- 18 address her concern. Her other concern was that we're
- 19 recommending not doing a second benchmark or reclaimer
- 20 survey. Normally we do two surveys. The second survey
- 21 is essentially to act as a check on the first one. They
- 22 would like us to do a reclaimer survey. We're
- 23 recommending we do not based on the fact that we'll be
- 24 getting better data from DOC.
- 25 We'll be happy to talk about those comments a

- 1 little later and I'll turn it over to Sue right now.
- MS. INGALLS: Thank you. Good afternoon, Madam
- 3 Board Chair and Board Members.
- We're here recommending the Board adopt
- 5 Resolution 2000-465. The purpose of this item is to
- 6 normalize the process for calculating the annual RPPC
- 7 rates. We would also like to initiate a discussion for
- 8 estimating a prospective RPPC rate.
- 9 We'll start with the standardizing the rate
- 10 calculation process. This item has four options and it's
- 11 set up in a menu format. We are asking the Board it
- 12 adopt the combined staff recommendations on the RPPC
- 13 recycling rate calculation methodology on improvements to
- 14 the plastic recycling surveys, on scheduling the waste
- 15 characterization studies, and on standardizing time lines
- 16 for presenting the annual rates.
- 17 The first option is the RPPC rate calculation
- 18 methodology. The Board adopted the 1995 through the 1999
- 19 RPPC recycling rates. These rates were calculated using
- 20 the same methodology each year. There are two RPPC
- 21 recycling rates. One is the all-container recycling rate
- 22 and the other is the PET recycling rate. The methodology
- 23 was adopted by the Board in April of 1998. Staff
- 24 recommends option 1-A which is no change to the current
- 25 methodology for calculating these annual rates.

- 1 The second option is about the recycling data
- 2 collection process. In the past the recycling data was
- 3 obtained by surveying over 230 processors for their
- 4 plastic RPPCs that they bailed and shipped from their
- 5 facility. There was also a benchmark survey performed of
- 6 approximately 110 reclaimers, and these are companies
- 7 that grind, flake and pelletize plastics. All facilities
- 8 report their California RPPCs of the number 1 plastic or
- 9 PET, the number 2 plastic or HTPE and the mixed resins,
- 10 which are typically 3 through 7, and we've brought with
- 11 us some examples that you can see with the numbers on
- 12 them to show what typical RPPCs represent.
- In the past the Department of Conservation
- 14 collected data on just the number 1 or PET plastic.
- 15 Since the enactment of SB 332 as of January 1st, 2000,
- 16 this expanded DOC's responsibilities to include CRV and
- 17 non-CRV the plastics of the number 2. With DOC's
- 18 cooperation, Board staff would have access to audited
- 19 data for approximately 95 to 98 percent of the data that
- 20 was previously gathered through the processors survey.
- 21 The remaining non-CRV containers, or the 3
- 22 through 7, which are not in DOC's program including tubs
- 23 and buckets between eight ounces and five gallons need to
- 24 be determined by either conducting a survey or
- 25 estimating. Board staff recommend with DOC's staff

- 1 coordination to survey plastic processors in California
- 2 for the remaining 3 through 7 volumes. This will save
- 3 the Board considerable staff time while improving the
- 4 reliability of this data. This would eliminate the need
- 5 to conduct a reclaimer survey or the benchmark survey.
- 6 We recommend option 2-A to streamline the recycling data
- 7 collection.
- 8 The third option concerns the gathering of
- 9 disposal data through the waste characterization studies.
- 10 Contractors in the past conducted surveys in 1990, 1995
- 11 and 1999. The waste characterization data determines the
- 12 tons of RPPCs disposed and is necessary for calculating
- 13 the annual recycling rates. Staff propose option 3-D
- 14 which is to perform a waste characterization study every
- 15 four years with the next study being conducted in the
- 16 year of 2003. The Board will need to consider funding
- 17 for future studies.
- The fourth option relates to timing of the
- 19 annual calculation. In the past there's not been a set
- 20 schedule for calculating the recycling rates and
- 21 presenting these rates to the Board. We'd like to
- 22 normalize this process and present them on a regular
- 23 schedule. Staff recommend option 4-A to calculate the
- 24 rates during the first half of the year and present them
- 25 to the Board in July of each year. This is contingent of

- 1 course on the Board's disposal data and DOC's recycling
- 2 data availability.
- 3 Staff recommend combining options 1-A, 2-A, 3-D
- 4 and 4-A of this agenda item. These combined options
- 5 would not change the current methodology used to
- 6 calculate the annual recycling rates. Board staff would
- 7 use DOC's audited data for the number 1 PET plastic and
- 8 HTPE plastic and they would survey California processors
- 9 for the remaining mixed resins that would need to be
- 10 captured. This would allow the staff to conduct a waste
- 11 characterization study every four years beginning in
- 12 2003, and finally it would require staff to present the
- 13 RPPC rates annually to the Board each July.
- 14 The final portion of this item is to initiate a
- 15 discussion on estimating a perspective rate. Staff
- 16 considered several options. Although this is not
- 17 required by statute, it would assist industry planning
- 18 for compliance as it would be used as an advisory tool
- 19 only. This would not replace the actual rate
- 20 calculations.
- 21 This has been requested by members of the RPPCs'
- 22 interested parties and attendees at the recent RPPC
- 23 conference sponsored by the Board. Since there is no
- 24 current methodology developed and tested for each of
- 25 these options, examples have been given for explanation

- 1 purposes only. Staff would like to test the options on
- 2 each of these.
- 3 The first option would estimate a specific
- 4 annual rate. For example, we would estimate a single
- 5 rate for 2002 to be 23.2 percent. The second option
- 6 would project specific rates for two, three, four or five
- 7 years away. For example, this option would estimate that
- 8 the rate in 2004 would be 26 percent.
- 9 The third option would estimate annual ranges an
- 10 example of this would be estimating the range for 2002 to
- 11 be between 18 and 20 percent. The fourth option would
- 12 project trends up or down. An example of this would be
- 13 projecting the rate is going up over the next five years.
- 14 The final option would forecast a rate increase
- 15 or decrease using the 25 percent recycling rate
- 16 threshold. An example of this would be saying that the
- 17 recycling rate would be above 25 percent in the year
- 18 2002. At the end of this presentation we would like your
- 19 feedback on estimating a future rate.
- 20 In conclusion, the Board staff recommend
- 21 adopting Resolution 2000-465 which would standardize the
- 22 RPPC rate calculation and direct staff to estimate a
- 23 future rate for 2001.
- We will be happy to answer any questions.
- 25 CHAIR MOULTON-PATTERSON: Thank you. We have

- 1 one speaker. Did you have a question, Mr. Paparian?
- 2 BOARD MEMBER PAPARIAN: Yes, to clarify. So the
- 3 4 through 7 you're getting information from the recyclers
- 4 out there?
- 5 MS. INGALLS: 3 through 7.
- 6 BOARD MEMBER PAPARIAN: 3 through 7 currently.
- 7 What do you -- what happens if someone's got a shipping
- 8 container full of this stuff and it's going to go off
- 9 somewhere and we don't even know where? Is that going to
- 10 be considered recycled? If they say that they're sending
- 11 it to be recycled in a foreign country.
- 12 MS. INGALLS: Yes. That would be considered
- 13 recycled, whether it goes overseas to the Pacific Rim or
- 14 it's recycled within the U.S., it's still recycled. The
- 15 only thing we do not count is if it goes to a landfill.
- 16 BOARD MEMBER PAPARIAN: But we have no way of
- 17 verifying whether some portion of it may be going to a
- 18 landfill in a foreign country or are we asking under
- 19 penalty of perjury or anything like that?
- 20 MS. INGALLS: No. In the past we haven't had a
- 21 problem with these containers going to a landfill. The
- 22 number 1 and 2 plastics, there is a market for those
- 23 plastics. It's the 3 through 7 that -- my understanding
- 24 has been most of them are going to the Pacific Rim.
- 25 BOARD MEMBER PAPARIAN: Do we have any

- 1 information about what's really happening to them once
- 2 they leave this country, the 3 through 7s?
- 3 MR. NUFFER: Yeah. Some of our information
- 4 indicates that like, for example, PET, the soda bottles,
- 5 we've been hearing that 95 percent of that is now going
- 6 to China and Mexico and Canada and other places, and in
- 7 China, for example, is replacing cotton and making
- 8 clothing out of it in replace of using cotton.
- 9 BOARD MEMBER PAPARIAN: What about the 3 through
- 10 7s? If those are --
- MS. INGALLS: I think they're sorting them
- 12 overseas and using cheap labor to sort and separate the
- 13 different commodities, the polypropylene, the polystyrene
- 14 versus the PET, and I think that's why most of it is
- 15 going overseas is that it's not cost-effective to sort
- 16 those items here.
- 17 BOARD MEMBER PAPARIAN: Okay. Thanks.
- 18 CHAIR MOULTON-PATTERSON: Mr. George Larsen.
- 19 MR. LARSEN: Thank you, Madam Chair, Members.
- 20 If I may before my testimony -- I'm here representing
- 21 American Plastics Council by the way. I'd like to, if I
- 22 can, make a comment on Mr. Paparian's question.
- 23 I think it's important to recognize that -- I
- 24 think your statement was sent off to these various places
- 25 and they're not well defined. Any time material is

- 1 shipped, it's shipped as a result of a procurement
- 2 activity going on, so somebody is paying for material,
- 3 supplies, to recycle them and the fact that they're going
- 4 to the Far East only indicates that somebody must incur
- 5 not only the purchase price but the transportation cost
- 6 to get them somewhere. So I don't want to come to a
- 7 final conclusion on and make an assumption that they have
- 8 a plan to use that materials, but I think they have a
- 9 plan to use that material and that's what happens.
- 10 For the 1s and 2s, obviously as you're watching
- 11 the markets now, it's the highest price for 1s and 2s
- 12 that it's been in history and it's a very strong market,
- 13 and as a result we're experiencing short supplies in the
- 14 domestic side because the demand is so high. And in the
- 15 Far East they out bid basically for the bails and on the
- 16 spot market, which is generally where the prices are
- 17 notably higher, that's where a lot of that material is
- 18 ending up going.
- 19 So there's a lot of dynamics here, but it's
- 20 being shipped off and bailed to an end user. It's being
- 21 paid for and transportation costs are being incurred. So
- 22 I assume it's a commodity for use.
- 23 BOARD MEMBER PAPARIAN: I hope that's the case,
- 24 but my concern would be whether they do cull the material
- 25 and then reuse some of it and don't reuse some of it.

- 1 MR. LARSEN: I'm certain they don't use all of
- 2 it anymore than we, unfortunately, don't use all of it
- 3 here. There are certain situations where material
- 4 doesn't reach the marketplace, but the 1s and 2s carry
- 5 the load. 98 percent of the bottles manufactured for
- 6 sale in California, period, in the industry are made out
- 7 of 1s, PETs, or 2s, HDPEs.
- 8 First to get to the presentation, I appreciate
- 9 the work done by staff and I'd like to say that on behalf
- 10 of American Plastics Council we support the
- 11 recommendations, recommendation number one. I'll go
- 12 through each recommendation to make a comment.
- 13 We think consistency in the methodology is very
- 14 critical and the Board has adhered to this principal of
- 15 consistency over the years. And while development of the
- 16 methodology for calculation is one thing, all the rest of
- 17 the agenda item and discussion is how to gather
- 18 information and data to plug into that formula.
- 19 So let's set the formula aside and say we're in
- 20 agreement on that. I also appreciate the inclusion, as
- 21 Mr. Nuffer indicated, of the language submitted by Patti
- 22 Moore. We feel that this clears up and gives a much more
- 23 thorough analysis of how containers included now in the
- 24 RPPC law as a result of Senate Bill 332 will be more
- 25 accurately accounted for.

- 1 On the issue of the elimination of the reclaimer
- 2 survey, I'm not sure that the elimination is really
- 3 offset by the collection and the process for the
- 4 collection of data as a result of the new processes
- 5 resulting in 332. There was a time when these
- 6 discussions were -- very ardent discussions about the
- 7 necessity for benchmarking data. It was an absolute
- 8 principal. It might have been a policy made in antiquity
- 9 as a result, referred to earlier, but it was a discussion
- 10 and a policy that was developed and I think it was there
- 11 for a very specific purpose. I would be concerned that
- 12 the elimination of the reclaimer survey will lead to less
- 13 reliable data.
- 14 I commend staff's creativity in recommending
- 15 some forward-looking approaches such as are outlined in
- 16 number five of the options on page 23-3, and I would like
- 17 your presentation too, Sue, and if we're in agreement
- 18 that we have 26 percent projected for 2004 and we're over
- 19 25 percent for 2002, we're here to sign on right now.
- 20 (Laughter)
- 21 MR. LARSEN: But in fact, there's really no
- 22 statutory basis today for this forward-looking approach.
- 23 If you do that, which I think is the way the law ought to
- 24 go, then you would still be saddled with the existing
- 25 statute that will require you to go back and count what

- 1 may or may not have happened several years ago.
- 2 So we're talking about the right thing. How we
- 3 get there I'm not sure, but we're in agreement that we
- 4 have to be projecting this thing forward and allowing the
- 5 regulated community an opportunity to respond in advance
- 6 and then go measure what the response was.
- 7 I guess we'll continue to accept the outcomes of
- 8 the process. Actually you don't have much of a choice.
- 9 We promise not to request a manual recount --
- 10 (Laughter)
- 11 MR. LARSEN: -- if we don't agree with the
- 12 outcome, but there isn't much alternative. All I can
- 13 kind of assert now is that really not one additional
- 14 rigid plastic packaging container has been recycled as a
- 15 result of SB 235. I think all that's been accomplished
- 16 is bringing companies forward for either penalties or
- 17 compliance actions for actions they did not take years
- 18 before they were brought -- this program was brought to
- 19 their attention.
- 20 Fundamentally, I don't know that any of the
- 21 recommendations, however creative they are, can fix a
- 22 flawed law and we have a flawed law in California. We at
- 23 the meeting of the interested parties had very, I
- 24 thought, productive discussions on approaching the
- 25 revision of the law in such a manner as we could -- that

- 1 industry and the Board and everyone who has an interest
- 2 in this law can see some positive results come out of it,
- 3 but today we're supporting certain actions that the staff
- 4 is recommending in this agenda item, but we really don't
- 5 think that, as creative as they are, it's going to make a
- 6 significant difference in what is the fundamental
- 7 underlying problems, which is the law.
- 8 With that, I would be glad to take any
- 9 questions.
- 10 CHAIR MOULTON-PATTERSON: Any questions for
- 11 Mr. Larsen? Thank you, Mr. Larsen.
- 12 Board.
- 13 BOARD MEMBER JONES: Madam Chair.
- 14 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 15 BOARD MEMBER JONES: I'm going to move adoption
- 16 of Resolution 2000-465 revised. Okay. I don't know that
- 17 it's titled that, but I think that we have one and this
- 18 is a change, so to include those four, 1-A, 2-A, 3-D and
- 19 4-A, and that would be my motion.
- 20 CHAIR MOULTON-PATTERSON: Okay. Motion by
- 21 Mr. Jones, seconded by Moulton-Patterson, to approve
- 22 Resolution 2000-465, the revised edition, with
- 23 recommended options, staff recommended options.
- 24 Please call the roll.
- 25 BOARD SECRETARY: Jones.

- 1 BOARD MEMBER JONES: Aye.
- BOARD SECRETARY: Medina.
- 3 BOARD MEMBER MEDINA: Aye.
- 4 BOARD SECRETARY: Paparian.
- 5 BOARD MEMBER PAPARIAN: Aye.
- 6 BOARD SECRETARY: Roberti.
- 7 BOARD MEMBER ROBERTI: Aye.
- 8 BOARD SECRETARY: Moulton-Patterson.
- 9 CHAIR MOULTON-PATTERSON: Aye.
- 10 Thank you.
- 11 BOARD MEMBER JONES: Madam Chair.
- 12 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 13 BOARD MEMBER JONES: Staff had asked on Item 5,
- 14 I guess, for a little guidance from the Board, but I'm
- 15 not sure I can offer any because I don't know how we look
- 16 ahead, and -- but maybe some other time we can figure out
- 17 and have a little more discussion about that. I don't
- 18 know how to do that here.
- 19 CHAIR MOULTON-PATTERSON: Okay. Thank you.
- 20 Item Number 24.
- 21 MS. WOHL: Item 24, consideration of approval of
- 22 contractor for the second annual recycled product trade
- 23 show contract, fiscal year 2000-2001, Contract Concept
- 24 Number 16, and Jerry Hart is here to present.
- 25 MR. HART: Good afternoon, Madam Chair and

- 1 Board Members. My name is Jerry Hart I work in the Buy
- 2 Recycle Section.
- 3 Before you today for consideration is agenda
- 4 Item Number 24, the approval of the contractor for the
- 5 second annual recycled product trade show, and
- 6 solidification of the funds for conducting that trade
- 7 show.
- 8 On October 19th staff advertised the IFB in the
- 9 contracts register and that bidding process was open
- 10 until November 6th. On the afternoon of the 6th we had
- 11 the bid opening. We had received two bids at that date,
- 12 one from California Event Management Corporation and the
- 13 other bid from last year's contractor, Association
- 14 Resource Center. Both bids were qualified, so both of
- 15 the dollar amounts were opened and the Association
- 16 Resource Center had the lowest bid.
- 17 So we are proposing today that the contract be
- 18 awarded to that lowest qualified bidder, Association
- 19 Resource Center, for their bid amount of \$74,937. We'd
- 20 also like, as we've stated in the option one, for the
- 21 Board to place the difference between that contract award
- 22 price and the approved contract concept amount to the
- 23 Division's line item funds for taking care of expenses
- 24 that we'll incur putting on the trade show.
- We provided to the Board Members a table during

- 1 the briefing that estimated some expenses that are
- 2 outside of the contract that again, based on our
- 3 estimation and experience from last year, came to about
- 4 \$60,000 in expenses. This accounts for \$60,000 of the
- 5 \$75,000 that would be left over from the \$150,000 of
- 6 approved contract concept funds and the approximately
- 7 \$75,000 that the contract would be awarded to ARC for.
- 8 So we hope that we can award the contract to ARC
- 9 as well as place those remaining contract concept funds
- 10 into the Division's line item to take care of any other
- 11 trade show expenses.
- 12 CHAIR MOULTON-PATTERSON: Thank you very much.
- 13 Any comments or questions?
- 14 Mr. Paparian.
- 15 BOARD MEMBER PAPARIAN: We did have some
- 16 productive discussions with the staff about the prospects
- 17 for a southern California trade show and I just wanted to
- 18 note that for the record. I'm a convert and I want to
- 19 see the southern California trade show go forward and I
- 20 think that there are already some cost savings here, and
- 21 if there's some success with the advertising and other
- 22 revenues for the northern California one, we may have
- 23 some additional funds which could then be put towards a
- 24 southern California show.
- 25 And so I'd like to see some active Board

- 1 involvement -- Board Member involvement in helping frame
- 2 what the southern California trade show will be, who the
- 3 target audience is and so forth. I'm looking forward to
- 4 working with the Board and staff toward that.
- 5 CHAIR MOULTON-PATTERSON: Great. We're really
- 6 glad to have a convert from the north want one in the
- 7 south. Have we ever -- I don't know in your discussions
- 8 with staff or staff ever talked about on the southern
- 9 California subject just for a moment having a local
- 10 government co-sponsor it. Have you ever thought about
- 11 that and then maybe they could at least give resources if
- 12 not money.
- MR. HART: We've talked about not only the
- 14 possibility of co-sponsoring with the southern California
- 15 local government, but also just by virtue of our having
- 16 the trade show at a southern California venue we would
- 17 have opportunities to work together with events that they
- 18 might have scheduled or perhaps they would have an event
- 19 that would be the next day or there's all kinds of
- 20 options to working together with a local government so
- 21 long as they had the facility.
- We're growing in leaps and bounds here, so
- 23 pretty soon -- right now we're talking about a 50,000
- 24 square foot need for this trade show that's in five
- 25 months in April here. So we hope to continue with the

- 1 number of exhibitors exhibiting as well as the
- 2 co-sponsorship opportunities, but that's going to keep
- 3 needing a larger and larger venue.
- 4 So I think the main thing is to secure a site, a
- 5 facility that can hold us and everybody that's coming to
- 6 the trade show and then talk about other jurisdictions
- 7 that have either similar events or appropriate events
- 8 that we could kind of work together on. Absolutely.
- 9 CHAIR MOULTON-PATTERSON: You might look into
- 10 the Long Beach Convention Center. It's a nice convention
- 11 center in southern California. Okay.
- 12 Who would like to make the motion for this?
- 13 BOARD MEMBER JONES: Madam Chair.
- 14 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 15 BOARD MEMBER JONES: I just have one question.
- 16 The Resolution 2000-467 would include the \$74,936 plus
- 17 the \$60,000? Is that explicit here or do I need to make
- 18 that explicit?
- MS. WOHL: We were actually even proposing that
- 20 the \$60,000 is our estimate at this point and with the
- 21 caveat that we don't have that \$50,000 until the tire
- 22 money comes through in December. So that's the other
- 23 piece of this that hasn't come through.
- 24 BOARD MEMBER JONES: Madam Chair.
- 25 CHAIR MOULTON-PATTERSON: Mr. Jones.

- 1 BOARD MEMBER JONES: I'll move adoption of
- 2 Resolution 2000-467, consideration of approval of the
- 3 contractor for the second annual recycled products trade
- 4 show, Contract Concept Number 16, not to exceed \$150,000.
- 5 BOARD MEMBER PAPARIAN: Second.
- 6 CHAIR MOULTON-PATTERSON: We have a motion by
- 7 Mr. Jones, seconded by Mr. Paparian, to approve
- 8 Resolution 2000-467.
- 9 Please call the roll.
- 10 BOARD SECRETARY: Jones.
- 11 BOARD MEMBER JONES: Aye.
- 12 BOARD SECRETARY: Medina.
- 13 BOARD MEMBER MEDINA: Aye.
- 14 BOARD SECRETARY: Paparian.
- 15 BOARD MEMBER PAPARIAN: Aye.
- 16 BOARD SECRETARY: Roberti.
- 17 BOARD MEMBER ROBERTI: Aye.
- 18 BOARD SECRETARY: Moulton-Patterson.
- 19 CHAIR MOULTON-PATTERSON: Aye.
- Okay. Thank you. Who from staff is going to be
- 21 doing the other?
- 22 Number 25.
- MS. BORZELLERI: Yes, thank you. Good
- 24 afternoon, Madam Chair and Board Members. Deborah
- 25 Borzelleri from the Legal Office presenting Item 25.

- This item is primarily a discussion item. We're
- 2 not asking for any final decision from the Board. We are
- 3 seeking direction on your ideas on environmental justice.
- 4 At the last board meeting some Board Members had
- 5 expressed an interest in this topic and it asked staff to
- 6 come forward with an agenda item. The purpose of the
- 7 item is to give you information on what's been going on
- 8 with regard to environmental justice at both the federal
- 9 level and state level over the past few years and provide
- 10 some options the Board may wish to pursue.
- 11 The term environmental justice, often used
- 12 interchangeably with the phrase environmental racism,
- 13 emerged several years ago with the civil rights and
- 14 environmental movements. The basic concept was to bring
- 15 attention to environmental inequities faced by many
- 16 under-represented groups, primarily minority and low
- 17 income groups.
- 18 California statute defines environmental justice
- 19 as, quote, "The fair treatment of people of all races,
- 20 cultures and incomes with respect to the development,
- 21 adoption, implementation and enforcement of environmental
- 22 laws, regulations and policies." This is a broad
- 23 approach and encompasses many of the Board's programs.
- 24 There are two major aspects to this discussion
- 25 on environmental justice. First is the need to determine

- 1 where disproportionally high adverse impacts of pollution
- 2 are affecting minority and low income communities. This
- 3 is also known as cumulative disparate impacts. That term
- 4 is referred to quite a bit in the literature.
- 5 And the second aspect is the need for
- 6 broad-based public participation in environmental
- 7 decisions so that all communities have access to the
- 8 decision making process. Several federal and state
- 9 efforts have attempted to address these issues, as you
- 10 have seen in your agenda item. I will briefly highlight
- 11 those.
- 12 To begin at the federal level, Title 6 of the
- 13 Civil Rights Act of 1964 is a federal law that prohibits
- 14 discrimination on the basis of race, color or national
- 15 origin in all programs or activities that receive federal
- 16 financial assistance. Title 6 allows persons to file
- 17 administrative complaints against recipients of federal
- 18 financial assistance alleging discrimination.
- 19 As a recipient of USEPA financial assistance,
- 20 which the Board is, the Board receives approximately
- 21 \$400,000 in USEPA grants annually. The Board is subject
- 22 to such complaints, although there are no such complaints
- 23 pending against the Board.
- 24 In June of this year, USEPA circulated draft
- 25 guidance for financial assistance recipients putting

- 1 forth many suggestions to state and local permitting
- 2 agencies regarding public participation, ways to conduct
- 3 disparate impact analyses, and other data gathering and
- 4 evaluation methodologies. USEPA assures us that this is
- 5 merely guidance, but there appears to be an expectation
- 6 that recipients follow the guidance in order to minimize
- 7 complaints and/or to provide appropriate defenses if any
- 8 complaints are filed. USEPA has not given a date when
- 9 the draft will be finalized and we don't expect anything
- 10 final until at least early next year.
- 11 In February 1994, federal Executive Order Number
- 12 12898 was adopted. It requires each federal agency to
- 13 make achieving environmental justice part of its mission
- 14 by identifying and addressing as appropriate
- 15 disproportionatly high and adverse human health or
- 16 environmental affects of its programs, policies and
- 17 activities on minority populations and low income
- 18 populations in the United States and its territories. So
- 19 this executive order applies to federal agencies.
- 20 Among other things, the order required creation
- 21 of an interagency working group comprised of the heads of
- 22 executive agencies and offices to provide guidance on
- 23 criteria for identifying these disproportionatly high
- 24 adverse health and environmental affects on the subject
- 25 populations and to develop an environmental justice

- 1 strategy.
- 2 Also, the National Environmental Justice
- 3 Advisory Council, known as NEJAC, a federal advisory
- 4 committee, was established to provide independent advice,
- 5 consultation and recommendations to USEPA on matters
- 6 related to environmental justice. There are a number of
- 7 other federal activities under way. This was just to
- 8 highlight a few. We did get a presentation from USEPA at
- 9 our last Cal/EPA meeting and I have some more information
- 10 on that if any of you are interested.
- 11 Turning to California, recent legislation
- 12 requires Cal/EPA to work with the boards, departments and
- 13 offices to develop a mission statement and an
- 14 environmental justice strategy incorporating
- 15 environmental justice considerations into all programs
- 16 and activities.
- 17 The two statutes that are discusses in the
- 18 agenda item are SB 115, Solice, that was effective
- 19 January 1, 2000, which actually was the first of its kind
- 20 in the nation. There are no other state statutes that
- 21 we're aware of, and then SB 89 effective January 1, 2001.
- 22 The two statutes are similar to the federal executive
- 23 order I just mentioned in the approach.
- 24 SB 115 requires Cal/EPA to adopt a mission
- 25 statement which is due January 1, 2001. Board staff is

- 1 working with Cal/EPA on this and we have formed an
- 2 internal group of staff from each division to coordinate
- 3 this and any other environmental justice activities the
- 4 Board wishes to pursue. And actually we had a meeting
- 5 this afternoon that we couldn't attend.
- 6 BOARD MEMBER ROBERTI: Madam Chair.
- 7 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 8 BOARD MEMBER ROBERTI: And when you meet with
- 9 the EPA, what are the goals of the -- what's the
- 10 objective?
- MS. BORZELLERI: At this stage, this group at
- 12 Cal/EPA is merely trying to put together a mission
- 13 statement for Cal/EPA. It's a model mission statement
- 14 that would eventually somehow we would plug into that
- 15 process and perhaps adopt our own, although there's no
- 16 specific statutory requirement that that occur. The
- 17 requirement is that Cal/EPA adopt a model mission
- 18 statement by January 1, 2001, and we are working with
- 19 them to do that at this stage.
- 20 BOARD MEMBER ROBERTI: Are we in the process of
- 21 or is EPA in the process of doing anything to detect what
- 22 the status right now of environmental justice is? Not
- 23 necessarily where we're going, but what has happened.
- 24 MS. BORZELLERI: I think they're in what I would
- 25 call the preliminary stages. With SB 115 there was

- 1 funding to -- for a position, a CEA position at Cal/EPA,
- 2 to head up the effort and --
- 3 BOARD MEMBER ROBERTI: A what?
- 4 MS. BORZELLERI: Pardon me?
- 5 BOARD MEMBER ROBERTI: What position?
- 6 MS. BORZELLERI: It's called an Environmental
- 7 Justice Coordinator, and I guess that would be the title.
- 8 They have not yet been able to get authority to hire the
- 9 position. Apparently the paperwork is stuck in --
- 10 BOARD MEMBER ROBERTI: But that's still not
- 11 getting to my point.
- 12 MS. BORZELLERI: Well, I think -- it's my sense
- 13 that they're working toward getting a mission statement
- 14 as what is required beginning January 1, 2001, and I can
- 15 tell you about the other --
- 16 BOARD MEMBER ROBERTI: Okay. I'll hold my
- 17 comments.
- 18 MS. BORZELLERI: Okay. All right. SB 89, which
- 19 goes more to I think what you're asking, requires Cal/EPA
- 20 to convene a working group of heads of boards and
- 21 departments not later than January 15th, 2002 to develop
- 22 an interagency environmental justice strategy. The bill
- 23 also requires Cal/EPA to convene an advisory group which
- 24 consists of representatives of local or regional land use
- 25 planning agencies, air districts, environmental

- 1 organizations, and community organizations. And the
- 2 advisory group is designed to assist the working group by
- 3 providing information and recommendations.
- 4 So I have a sense that Cal/EPA is going to get
- 5 moving on this more once they get the position because I
- 6 think they're trying to borrow people to make things
- 7 happen at this stage. So I don't know of any historical
- 8 things that are occurring. It's mostly the mission
- 9 statement we've discussed.
- 10 BOARD MEMBER ROBERTI: Madam Chair, what I would
- 11 be interested -- and I think this is all fine and EPA is
- 12 acting pursuant to legislation, but of a particular
- 13 interest to me is where are all our facilities located.
- 14 Where do our stakeholders do business?
- 15 I don't think you can have a strategy unless we
- 16 know what the map looks like. My assumption is -- I
- 17 could be wrong -- and that is that wherever there is a
- 18 population, it is generally the poor that are the
- 19 recipients of this. But to the extent to which this is
- 20 the case remains to be seen.
- 21 A strategy which is pursuant to the two bills,
- 22 very important, but for myself I would like to know where
- 23 all the -- currently where all the landfills are, where
- 24 all the MRFs are, where -- you get the point.
- 25 CHAIR MOULTON-PATTERSON: Didn't you ask for

- 1 that once before?
- 2 MS. NAUMAN: Madam Chair, if I might --
- 3 CHAIR MOULTON-PATTERSON: Yes.
- 4 MS. NAUMAN: -- address Senator Roberti's
- 5 statements here. I do recall that, I guess it was two
- 6 months ago, we had this discussion and we haven't lost
- 7 that concept at all.
- 8 BOARD MEMBER ROBERTI: Okay. I just want to
- 9 know that it's still on the burner.
- MS. NAUMAN: In fact, we've been working through
- 11 our Office of Management Reporting Systems. Daryl Pector
- 12 is here this afternoon if you want to get into a more
- 13 detailed discussion about what we have available. We're
- 14 researching.
- 15 BOARD MEMBER ROBERTI: I don't want to rush
- 16 whatever -- I just want to make sure we're on the front
- 17 burner with this and I don't necessarily want to alter
- 18 the time frame you're operating under.
- 19 MS. NAUMAN: I wanted to assure you we
- 20 understood your suggestion.
- 21 BOARD MEMBER ROBERTI: I totally understand what
- 22 Ms. Borzelleri is getting to, which is very important,
- 23 that we are acting pursuant to the statutes that have
- 24 passed and we as a component of EPA.
- 25 MS. TOBIAS: Madam Chair, may I also add that I

- 1 think the other component in there which I think Deborah
- 2 at least covers in her item, I don't know if she's gotten
- 3 to it yet.
- I think what Ms. Nauman is saying is we have
- 5 data sources that we can use that are within the Board
- 6 and some capabilities to go about doing that, but I think
- 7 the other thing that I think most of the people who are
- 8 working this area acknowledge is that there's some work
- 9 to do on the whole methodology on how you assess what are
- 10 the impacted areas, what are the definitions -- and I
- 11 know we have probably have a million definitions of low
- 12 and moderate income communities, things like that -- but
- 13 I don't think that you'll find that there is any kind of
- 14 unanimity in some of those definitions.
- 15 And I think one of the things that the item
- 16 basically asks the Board to look at is do you want to
- 17 move forward into looking at a methodology that goes
- 18 ahead and basically tries to say for the purposes of
- 19 solid waste facilities what we think are the impacted
- 20 areas.
- One of the possibilities is that if we go to the
- 22 data end first and with our GIS systems and everything
- 23 else say basically say well, here's the facilities, but
- 24 we don't really look at first what the methodology is to
- 25 do that assessment, is that that's not the way you

- 1 generally do that kind of study.
- BOARD MEMBER ROBERTI: If you're talking about
- 3 standardization of our definitions among other things,
- 4 and I know it's more than that, but again, that's the
- 5 kind of information we need.
- 6 MS. TOBIAS: I think that's the basic thing is
- 7 the --
- 8 BOARD MEMBER ROBERTI: Otherwise we're talking
- 9 about apples and oranges.
- 10 MS. TOBIAS: Exactly. So one of the things the
- 11 item basically says, to kind of cut to the chase here, is
- 12 that really the Board I think has two choices, maybe
- 13 others, but the two that we've come up with is one is to
- 14 basically roll along with what Cal/EPA is doing at this
- 15 point, which is what the statutes require them to do.
- 16 And as I think you know and the Board knows, the
- 17 statutes that were passed did not go as far as some
- 18 people would have liked them to have gone and of course
- 19 they went way too far as far as others are concerned. So
- 20 it's obviously a compromised position. It's one that
- 21 enables people to start dealing with this subject.
- The other choice that the Board has is to
- 23 basically start in, work along with the Cal/EPA approach,
- 24 but we heard some interest from Board Members last time
- 25 to basically look at our own situation and start in on

- 1 developing that methodology.
- 2 BOARD MEMBER ROBERTI: With all deference to the
- 3 statutes that were passed, which if I was in the
- 4 legislature I would have voted for, I think they're
- 5 excellent, and the approach of Cal/EPA, which I think is
- 6 fine and I applaud them for doing it, I think, however,
- 7 my own estimation is they're putting the cart before the
- 8 horse. You've got to know what the problem is first,
- 9 both in terms of solving it and getting public support
- 10 for what you're trying to do.
- 11 And if your instincts are that the problem is
- 12 much greater than we have been allowed to believe, and
- 13 that's my instinct, then the thing to do before you come
- 14 up with strategies, which I'm afraid could just end up
- 15 being bureaucratic niceties, is to really find out what
- 16 the extent of the problem is and I think the problem is
- 17 very extensive, everything from routes of transportation
- 18 to where these facilities are located to who has the
- 19 clout not to have them in their neighborhoods and who
- 20 doesn't.
- Once you get that map, and I mean a map
- 22 figuratively and literally, then we can talk about
- 23 solutions, but coming up with strategies without seeing
- 24 what the enormous extent of the problem, my surmise, is
- 25 just becoming -- is being very bureaucratic. And with

- 1 all due respect to the wonderful people who passed the
- 2 legislation and have to implement it, it's just -- it's
- 3 taking an issue which has great potential for harm but
- 4 also great potential for solution and turning it into
- 5 bureaucratic pretzel twisting.
- 6 MS. TOBIAS: That's what option one does. It
- 7 basically says that the Board would begin development of
- 8 an environmental justice strategy. It doesn't mean we
- 9 would necessarily get to a point of agreement but that we
- 10 would start pursue thing methodology for solid waste
- 11 facilities, for the types of facilities that we do,
- 12 understanding of course that as we work along with
- 13 Cal/EPA, there may be other statutes passed in the next
- 14 session which would subsume that or whatever, but the
- 15 Board would start looking at this and would try to start
- 16 to develop a methodology for dealing with this.
- 17 From what I've read and the work that we've done
- 18 on this, I do heartily suggest that if we want to go in
- 19 that direction to do this first before we go to a mapping
- 20 exercise so that we all agree on what types of facilities
- 21 we're talking about. You've added transportation
- 22 corridors, which you know is, of course -- if you have to
- 23 get there, that's of course an impact as well.
- 24 And I think if we want to start this in a
- 25 considered approach that we would want to come back to

- 1 the Board with a methodology.
- 2 BOARD MEMBER ROBERTI: The methodology I
- 3 absolutely agree that has to be first. However, I am
- 4 concerned -- Ms. Borzelleri, and she's implementing the
- 5 program, she has to, but I'm not being critical of you at
- 6 all -- but that the people who are putting this together
- 7 I am concerned about talking about a strategy until we
- 8 look and see what the war map looks like.
- 9 MS. FISH: If I may, is what I hear you asking
- 10 for is a quantification --
- 11 BOARD MEMBER ROBERTI: Quantification.
- 12 MS. FISH: -- of the problem.
- 13 BOARD MEMBER ROBERTI: Absolutely.
- MS. FISH: -- before we go to strategies or what
- 15 policies need to be changed.
- 16 BOARD MEMBER ROBERTI: Absolutely. Absolutely.
- MS. FISH: So what you'd -- we do have mapping
- 18 capabilities. We have the ability to impose the
- 19 demographics onto that type of mapping capability. So
- 20 really what you're looking for is an assessment of where
- 21 the facilities are, the jurisdictions basically they're
- 22 located in to quantify the problem to determine that
- 23 first before --
- 24 BOARD MEMBER ROBERTI: Yes.
- 25 MS. FISH: -- we go into formulating policies.

- BOARD MEMBER ROBERTI: Absolutely. I'm looking
- 2 for a quantification. Then maybe, then maybe based on
- 3 what the quantification is, why. Injustice to anybody
- 4 who has a facility, there may be a reason, illegitimate
- 5 or legitimate, whatever as to why. And then, as Counsel
- 6 is saying, yes, and standardization of the language so
- 7 we're all talking about the same thing. Then we talk
- 8 about strategy.
- 9 MS. TOBIAS: But I am saying that I think that
- 10 the first step prior to mapping is to come back to the
- 11 Board with the descriptions --
- 12 BOARD MEMBER ROBERTI: I agree.
- MS. TOBIAS: -- or the definitions so that we
- 14 then go out there and do that.
- 15 BOARD MEMBER ROBERTI: I agree.
- 16 BOARD MEMBER JONES: Can I ask a question about
- 17 that, though? I mean I don't have a problem with that.
- 18 I think when we had the discussion the first time I asked
- 19 we look at what not only existing zoning was but what
- 20 previous zoning was because you know, I mean everything
- 21 is local. We know that.
- 22 I'm wondering that -- and we have different
- 23 appointing authorities, but Cal/EPA has been charged, it
- 24 sounds like, with trying to coordinate an effort among
- 25 all the boards and departments, and the response letters

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- 1 that went to USEPA on comments on Article 6 were
- 2 talking -- or Title 6 -- were talking about all of their
- 3 specific issues. And I'm wondering if this exercise
- 4 isn't better done with all of those agencies because
- 5 Toxics is going to have permitted facilities that are
- 6 going to have a heck of a lot more impact than solid
- 7 waste facilities, and in combination with those what is
- 8 the impact of those jurisdictions to those communities.
- 9 We're looking at one piece when there are six
- 10 bodies within Cal/EPA that all have some level of
- 11 permitting.
- 12 BOARD MEMBER ROBERTI: I think you're absolutely
- 13 right. I hear the point you're saying, but for purposes
- 14 of our own decision making I actually am interested in
- 15 where solid waste facilities are because you're saying
- 16 six entities with Water, Toxics, us, but everything is
- 17 interrelated. Then we could add in Department of
- 18 Transportation, Mr. Medina's old friends, and throw that
- 19 in and that's maybe just related a couple steps beyond.
- 20 So there's -- just because we're all in one
- 21 agency doesn't mean that's where the interrelation stops.
- 22 So I would say and -- then throw in Prisons too.
- 23 That's -- so what I would say is for purposes of our
- 24 decision making in a very specific area, yes, I would
- 25 like to know what the quantification is, myself. I would

- 1 like to know -- and a standard methodology. Counsel is
- 2 absolutely correct because otherwise we're all talking
- 3 about different things.
- 4 When we have done that, then I think we can talk
- 5 about strategies. That doesn't mean we're not going to
- 6 work with EPA in whatever their project happens to be
- 7 right now, but I'm just talking for myself, only talking
- 8 for myself. I'm not impressed by a strategy session on
- 9 environmental justice where we're talking about
- 10 strategies, where we haven't gone to the trouble of
- 11 seeing what the problem is. We're denying to ourselves
- 12 the biggest gun in our arsenal to stop the thing and that
- 13 is public response to the enormity of the problem.
- 14 We've already now gone to the regs. Putting
- 15 regs together are always a bore, and we've gone to the
- 16 regs before we've expounded the problem and raised the
- 17 flag and let everybody know what the extent of the
- 18 problem is. I don't know if you get what I mean.
- 19 BOARD MEMBER JONES: No, I understand what
- 20 you're saying. I just think that we're -- I guess my
- 21 concern is the fact that a solid waste facility exists
- 22 somewhere doesn't make it an environmental problem.
- 23 BOARD MEMBER ROBERTI: Well, yes. And I said
- 24 that. I said that. You're absolutely right.
- 25 BOARD MEMBER JONES: We had a landfill today

- 1 that didn't get a permit --
- BOARD MEMBER ROBERTI: I want to know the why.
- 3 BOARD MEMBER JONES: -- the whole area around it
- 4 embraced it.
- 5 BOARD MEMBER ROBERTI: You're absolutely right,
- 6 and I said that.
- 7 BOARD MEMBER JONES: So --
- 8 BOARD MEMBER ROBERTI: I want to know the why as
- 9 well because there's an awful lot of reasons why these
- 10 things --
- 11 BOARD MEMBER JONES: Exactly. But in San
- 12 Francisco the garbage company used to be located on
- 13 Broadway. First there was one on Broadway then it went
- 14 to Mason Street where the Sheraton is now. Now it's down
- 15 at 7th and Bryant. It moved three times, but all those
- 16 areas were pretty high rent districts after we left.
- 17 We -- it didn't hurt the bottom line every time you sold
- 18 those.
- But what was the environmental impact for those?
- 20 They were serving a waste shed. We have a different
- 21 issue that I think needs to be included in the
- 22 discussion, and I guess my fear is that we may not be
- 23 willing to discuss all the different issues and those are
- 24 the waste sheds that are served by facilities because
- 25 people in Beverly Hills get served, but I don't know how

- 1 many transfer stations they have in Beverly Hills. So
- 2 that waste goes somewhere.
- 3 So it's a waste shed that makes sense for some
- 4 operator in land that was zoned. I don't know what the
- 5 demographics are around that piece of property, but that
- 6 has to be part of the discussion when you're talking
- 7 about facilities because in fact, that's what drives
- 8 these things. It's not let me check out the demographic
- 9 and I'll change the zoning and put something there.
- 10 BOARD MEMBER ROBERTI: Part of it is to check
- 11 out the demographic.
- 12 BOARD MEMBER JONES: Senator, how many of these
- 13 have you permitted? I've permitted 18 and I've never
- 14 looked at the demographic. I looked at the appropriate
- 15 zoning and went through the local process.
- 16 BOARD MEMBER ROBERTI: I'm not saying -- I'm
- 17 saying at the local level, the people who are most
- 18 responsive to the voters, yeah, they pay attention. You
- 19 go to point of least resistance, and once poor people
- 20 start screaming then you don't go there anymore, but you
- 21 usually go to the point of least resistance, whether you
- 22 are the company that wants to site or the government
- 23 agency that doesn't want a headache on their hands.
- 24 At our level we pay less attention to that
- 25 because at some point we sign off on what the locals have

- 1 done.
- 2 CHAIR MOULTON-PATTERSON: I certainly think that
- 3 I would like the map anyway. I mean I would like to see
- 4 it from an environmental justice point of view, but I
- 5 would like to see it. I think we should have something
- 6 like this anyway.
- 7 MS. NAUMAN: We will continue our efforts. I
- 8 just was conferring with Daryl and we can easily map the
- 9 location of the facilities, and then we need to be able
- 10 to get access to other data files to overlay the
- 11 demographics and I think that would be an important
- 12 starting point for you.
- 13 CHAIR MOULTON-PATTERSON: One thing that would
- 14 be interesting, too, is to see what facilities were sited
- 15 there after -- let's see how to phrase this. Was the
- 16 neighborhood intact and then the facility was sited there
- 17 or was the facility there first? You know what I mean?
- 18 MS. NAUMAN: I do understand, along with
- 19 Mr. Jones's comments about zoning. It will be a little
- 20 bit more effort to overlay that kind of information, but
- 21 we'll start with the information that we have and then
- 22 maybe we can look at some specific areas to do a more
- 23 in-depth analysis.
- 24 Why don't you let us work on it a little bit and
- 25 we'll keep you apprised through some status reports.

- 1 CHAIR MOULTON-PATTERSON: I'm so sorry we've
- 2 interrupted your report. Did you want to continue?
- 3 MS. BORZELLERI: Actually, I think we've talked
- 4 about most of the issues and we have some Board
- 5 direction. Anything else?
- 6 CHAIR MOULTON-PATTERSON: Well, we do have a
- 7 speaker -- oh, Mr. Medina, would you like to speak before
- 8 our speaker?
- 9 BOARD MEMBER MEDINA: I would, yes.
- 10 CHAIR MOULTON-PATTERSON: Okay.
- 11 BOARD MEMBER MEDINA: I have to say I totally
- 12 agree with the Senator on this. It's not enough to say
- 13 that there is an environmental justice concern, but you
- 14 do have to clearly define what the concerns and the
- 15 issues are before you can develop a viable strategy
- 16 because we're not just talking about developing strategy,
- 17 we want to develop a realistic and viable strategy.
- 18 And there's a whole lot of related issues other
- 19 than just the location and siting of solid waste
- 20 facilities, wherever they might be, and just because the
- 21 zoning said that something could be sited there does not
- 22 always mean that there was fairness and justice in regard
- 23 to that because in a lot of low income communities they
- 24 don't have political representation on the very bodies
- 25 that determine the zoning.

- 1 Again, you get into issues that have to do with
- 2 the priorities in terms of the cleanup and closure of
- 3 solid waste facilities, the expenditure of the dollars
- 4 for remediation, the hiring and contracting and the
- 5 education and outreach. There's a whole number of
- 6 issues. I think it's better to develop the necessary
- 7 data beforehand in order to develop a realistic strategy.
- 8 CHAIR MOULTON-PATTERSON: I certainly agree and
- 9 this certainly isn't a black and white -- I just have to
- 10 add this. My city, Huntington Beach, the transfer
- 11 station is in -- Rainbow Disposal is in a poor area, but
- 12 if it hadn't been for -- they were not made to do this.
- 13 If it had not been for Rainbow Disposal, they would not
- 14 have a library in that community. They fought for that
- 15 library. They gave the funds for it. So you know, you
- 16 really have to look at the whole situation, but
- 17 certainly --
- 18 BOARD MEMBER ROBERTI: And the -- just to say
- 19 that it's not always in the poor area, the Hyperion Waste
- 20 Disposal for Los Angeles, which was probably the largest
- 21 sewage disposal in L.A. is what used to be Playa Del Ray
- 22 and what used to be the highest of the high rent to the
- 23 extent it's this anymore. So it's not all black and
- 24 white, by I think if we really have a map --
- 25 CHAIR MOULTON-PATTERSON: I certainly --

- 1 BOARD MEMBER ROBERTI: -- we'll find out it
- 2 tilts more toward the poorer areas.
- 3 CHAIR MOULTON-PATTERSON: Thank you.
- 4 Evan Edgar.
- 5 MR. EDGAR: Madam Chair, Board Members, Evan
- 6 Edgar, Edgar and Associates on behalf of the California
- 7 Refuse Removal Council. I represent over a hundred
- 8 permitted solid facilities and MRFs statewide, some in
- 9 urban, some in rural, some in downtown, some are to be
- 10 expanded, some are to be new, and we always believe in an
- 11 open public process with local zoning and CEQA. We
- 12 believe in that and will follow that.
- 13 A lot of transfer stations, there's a trend to
- 14 have them in urban centers, downtown, and we are in the
- 15 affluent neighborhoods of Davis, San Rafael and Tahoe,
- 16 and we're mixed demographics statewide. And I believe
- 17 that if you were going to do some GIS spacial profiling,
- 18 that it would be important to understand all the
- 19 different aspects of where they're located.
- 20 Environmental justice is very important. It's a
- 21 very important issue to the whole aspect of having a
- 22 public process and has very different meanings to very
- 23 different people. Everybody has a different context on
- 24 environmental justice and today we heard a bunch of them.
- 25 We always supported in Waste Board taking an independent

- 1 board having a role in defining different issues, but in
- 2 this case we believe that Cal/EPA is the appropriate
- 3 agency because of the multimedia permitting and
- 4 comprehensive permitting that's involved with any solid
- 5 waste facility. At any landfill we could have WDRs,
- 6 household hazardous waste facilities, solid waste
- 7 facilities permit. We have a multimedia multi-permit
- 8 complex, and if you were to have many different
- 9 independent boards or agencies running around with
- 10 different interpretations of the environmental justice,
- 11 it's going to leave the stakeholders at risk of not
- 12 getting anything permitted.
- 13 So we would highly recommend option two, Board
- 14 may direct staff to work with Cal/EPA working group. We
- 15 would like to be a stakeholder involved with the process,
- 16 and we believe that that could be part of the open public
- 17 process while permitting and expanding these facilities
- 18 in urban centers.
- 19 Thank you for the opportunity to comment today.
- 20 CHAIR MOULTON-PATTERSON: Thank you. Just to
- 21 get some closure on this, I hear the Board saying they
- 22 definitely want to work with Cal/EPA but also want to do
- 23 some things on their own. Is that right, Board Members?
- 24 I mean is that the path we want to go down?
- 25 I don't think anyone is saying we don't want to

- 1 work with Cal/EPA on this interagency plan. I for one
- 2 would certainly want to, but I do agree with Senator
- 3 Roberti it would be great to see this so we know what
- 4 we're dealing with, and Mr. Medina.
- 5 So if that reflects our direction, thank you
- 6 very much.
- 7 Okay. Now to Item Number 26.
- 8 MR. SCHIAVO: Good afternoon. Item Number 26 is
- 9 a discussion and consideration of staff recommendation of
- 10 policies, procedures and regulations that do not need
- 11 further evaluation, alteration or change or suspension.
- 12 This item was initially heard at the October
- 13 board meeting as Item Number 32 and included was a
- 14 listing of several policies and procedures. The Board
- 15 directed staff to come back at this meeting and present
- 16 to the Board what staff considered -- the Board
- 17 considered non-controversial procedures and policies.
- So included is a listing of policies and
- 19 procedures. The items that are highlighted are
- 20 considered more controversial in nature. The items that
- 21 are not highlighted are staff's recommendation what is
- 22 not considered controversial.
- 23 Also included in this item is a brief discussion
- 24 of the differences between statutes, regulations,
- 25 policies and underground regulations, and there's also a

- 1 brief discussion of impact of SB 2202 on some of the
- 2 items on the listing.
- 3 SB 2202 impacts the measurement accuracy issue
- 4 as it's listed in this item in that the Board is to form
- 5 a working group and have a report submitted to the
- 6 legislature by January 1st, 2002. Also, SB 2202 contains
- 7 some language regarding a compliance order process, and
- 8 staff is going to be bringing forward an item at the
- 9 January meeting regarding that.
- There's three options that are laid out for the
- 11 Board's review, and staff is recommending option number
- 12 one which is to not further alter or evaluate or change
- 13 or suspend any of the policies, procedures or regulations
- 14 listed in the matrix.
- That concludes my presentation.
- 16 CHAIR MOULTON-PATTERSON: Okay. I'd like to
- 17 discuss with the Board I've heard from several offices
- 18 that there was so much information here and there really
- 19 wasn't enough time to decide if these -- for once and for
- 20 all if these are non-controversial. Is that the
- 21 consensus? I heard it from a number of offices there's a
- 22 awful lot here. I mean I'm not trying to hold up the
- 23 process.
- 24 BOARD MEMBER ROBERTI: I think we need one more
- 25 meeting. My ash diversion is on the list, and if I

- 1 recall I think I spent more verbage on ash diversion than
- 2 I have on anything. Maybe it's settled now. I would
- 3 just like to look at it one more time.
- 4 CHAIR MOULTON-PATTERSON: Could we have another
- 5 month? The Board would like another month on this. But
- 6 before we go on, we want to hear from Mr. Mohajer.
- 7 BOARD MEMBER PAPARIAN: For the record as he's
- 8 coming up, I think we have a letter from County of Los
- 9 Angeles also. I just wanted to note that for the record.
- 10 CHAIR MOULTON-PATTERSON: Thank you,
- 11 Mr. Paparian.
- 12 BOARD MEMBER ROBERTI: Are you the same?
- MR. MOHAJER: Yes. Madam Chair, my name is Mike
- 14 Mohajer. I represent Los Angeles County Department of
- 15 Public Works and members of the Board as well.
- 16 I submitted formal comments on this Item 26. It
- 17 was interesting that as I was sitting over here,
- 18 listening to the issue of the environmental justice and
- 19 looking at the community of low income, of minority, and
- 20 I looked around over here and I felt the local government
- 21 has also got to be considered as someone with lack of
- 22 being -- having a good representative, and if
- 23 environmental justice is applicable to those communities,
- 24 it certainly ought to be applicable to the local
- 25 government as well.

- 1 BOARD MEMBER PAPARIAN: I think Ms. Hunter would
- 2 disagree with you in terms of the representation.
- 3 MR. MOHAJER: Ms. Hunter represents -- well,
- 4 let's --
- 5 (Laughter)
- 6 MR. MOHAJER: But anyhow, this issue that as far
- 7 as the letter, if a regulated community -- the way we
- 8 look at it, the issue is controversial if it's going to
- 9 be impacting regulated communities. And local government
- 10 on this issue, we are regulated communities. Going back
- 11 over the past year and a half that I've been coming over
- 12 here, discussing the Disposal Reporting System and many
- 13 other issues that our local task force adopted which
- 14 resulted in a portion of AB 1939 and then alternative
- 15 forming the working group with the CSAC and League of
- 16 Cities and ultimately with the Senator Byron Sher that
- 17 formulated SB 2202 Sheriff and Members of this Board was
- 18 involved, and it is really disheartening to look at the
- 19 staff report and consider everything non-controversial
- 20 and saying well, we have to form a working group and
- 21 address the Disposal Reporting System, but that is not
- 22 the whole intent of the SB 22.
- 23 I have a printed SB 22 with the ten pages of
- 24 different things that impacts the items that are listed
- 25 in the non-controversial as the staff recommended. So I

- 1 respectfully request that as indicated on page 2 of the
- 2 letter starting with the third paragraph, those
- 3 sections -- it says this four-bullet item on page 2 that
- 4 I have mentioned over here, and those are listed on page
- 5 1 of the attachment 1 of the staff report. Those items
- 6 ought to be removed from the non-controversial and be
- 7 placed either under the controversial issue or to be
- 8 considered separately at the late date by the Waste
- 9 Board.
- 10 I've also discussed the issue of the Class II
- 11 waste, which is really totally a separate issue and it
- 12 may need a legislative fix as well as also addressing the
- 13 inert waste and the classified versus unclassified,
- 14 permitted versus unclassified landfill without a Solid
- 15 Waste Facility Permit, which our local task force
- 16 discussed at our July 20 meeting which you attended. And
- 17 that is of a major concern to just about the majority of
- 18 the cities in Los Angeles County and we cannot just say
- 19 that's non-controversial and go on over there.
- 20 So with that said, hopefully at the December
- 21 meeting we would get some consideration to what has been
- 22 listed over here.
- 23 I appreciate your time. I'm available if you
- 24 need some questions to be answered.
- 25 CHAIR MOULTON-PATTERSON: Thank you very much

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1 and we will certainly take this into consideration.
2
           MR. MOHAJER: Thanks very much.
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            CHAIR MOULTON-PATTERSON: Sure. Okay. Do we
4 have any -- we finished the regular agenda and we have a
5 spot at the end of our meeting for public comments.
 6 Hearing none, the Board will adjourn into closed session.
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1	STATE OF CALIFORNIA
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4	I, Terri L. Emery, CSR 11598, a Certified
5	Shorthand Reporter in and for the State of California,
6	do hereby certify:
7	That the foregoing proceedings were taken
8	down by me in shorthand at the time and place named
9	therein and was thereafter transcribed under my
10	supervision; that this transcript contains a full, true
11	and correct record of the proceedings which took place
12	at the time and place set forth in the caption hereto.
13	
14	
15	I further certify that I have no interest
16	in the event of the action.
17	
18	
19	EXECUTED this 20th day of December, 2000.
20	
21	
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23	
24	Terri L. Emery
25	

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